# Lancaster County Housing Authority Lancaster, Pennsylvania

## PHA Plans

5 Year Plan for Fiscal Years 2000 - 2004 Annual Plan for Fiscal Year 2000

Lancaster County Housing Authority Lancaster, Pennsylvania

NOTE: THIS PHA PLANS TEMPLATE (HUD 50075) IS TO BE COMPLETED IN ACCORDANCE WITH INSTRUCTIONS LOCATED IN APPLICABLE PIH NOTICES

HUD 50075 OMB Approval No: 2577-0226 Expires: 03/31/2002

### PHA Plan Agency Identification

PHA Name: Lancaster County Housing Authority
PHA Number: PA090
PHA Fiscal Year Beginning: (mm/yyyy) 01/2000
Public Access to Information
Information regarding any activities outlined in this plan can be obtained by contacting (select all that apply)  Main administrative office of the PHA PHA development management offices PHA local offices
Display Locations For PHA Plans and Supporting Documents
The PHA Plans (including attachments) are available for public inspection at: (select all that apply)  Main administrative office of the PHA PHA development management offices PHA local offices Main administrative office of the local government Main administrative office of the County government Main administrative office of the State government Public library PHA website Other (list below)
PHA Plan Supporting Documents are available for inspection at: (select all that apply)  Main business office of the PHA  PHA development management offices  Other (list below)

### 5-YEAR PLAN PHA FISCAL YEARS 2000 - 2004

[24 CFR Part 903.5]

# A. Mission State the PHA's mission for serving the needs of low-income, very low income, and extremely low-income families in the PHA's jurisdiction. (select one of the choices below) The mission of the PHA is the same as that of the Department of Housing and Urban Development: To promote adequate and affordable housing, economic opportunity and a suitable living environment free from discrimination. The PHA's mission is: To provide safe, decent and sanitary housing in an environment without discrimination for lower income families, the elderly and persons with disabilities who choose to live in Lancaster County (outside the City of Lancaster). B. Goals The goals and objectives listed below are derived from HUD's strategic Goals and Objectives and those emphasized in recent legislation. PHAs may select any of these goals and objectives as their own, or

The goals and objectives listed below are derived from HUD's strategic Goals and Objectives and those emphasized in recent legislation. PHAs may select any of these goals and objectives as their own, or identify other goals and/or objectives. Whether selecting the HUD-suggested objectives or their own, PHAS ARE STRONGLY ENCOURAGED TO IDENTIFY QUANTIFIABLE MEASURES OF SUCCESS IN REACHING THEIR OBJECTIVES OVER THE COURSE OF THE 5 YEARS. (Quantifiable measures would include targets such as: numbers of families served or PHAS scores achieved.) PHAs should identify these measures in the spaces to the right of or below the stated objectives.

### HUD Strategic Goal: Increase the availability of decent, safe, and affordable housing.

$\boxtimes$	PHA C	Goal: Expand the supply of assisted housing
	Object	ives:
	$\boxtimes$	Apply for additional rental vouchers: Apply for up to 25 units per year if
		applications are being accepted
		Reduce public housing vacancies:
	$\boxtimes$	Leverage private or other public funds to create additional housing
		opportunities: Working with the County Redevelopment Authority, which
		administers the County's CDBG and HOME Entitlement Programs, work to
		provide gap financing to private for profit and non-profit developers to build 50
		affordable rental units a year.
		Acquire or build units or developments
	$\boxtimes$	Other (list below)
		Partner with the Redevelopment Authority of the County of Lancaster, the
		Lancaster Housing Opportunity Partnership and other non-profit housing
		developers to create additional housing opportunities in the County.

PHA Goal: Improve the quality of assisted housing			
Objectives:  Improve public housing management: (PHAS score)  Improve voucher management: SEMAP Score of 90% or higher  Increase customer satisfaction: A continuing effort to ensure clients receive professional and courteous service from employees at all times.  Concentrate on efforts to improve specific management functions: (list; e.g., public housing finance; voucher unit inspections)  Renovate or modernize public housing units:  Demolish or dispose of obsolete public housing:  Provide replacement public housing:  Provide replacement vouchers:  Other: (list below)			
PHA Goal: Increase assisted housing choices Objectives:  Provide voucher mobility counseling: Conduct outreach efforts to potential voucher landlords Increase voucher payment standards Implement voucher homeownership program: Demonstration Program will be put in place 180 days after publication of final rule. Implement public housing or other homeownership programs: Implement public housing site-based waiting lists: Convert public housing to vouchers: Other: (list below)			
trategic Goal: Improve community quality of life and economic vitality			
PHA Goal: Provide an improved living environment Objectives:  Implement measures to deconcentrate poverty by bringing higher income public housing households into lower income developments:  Implement measures to promote income mixing in public housing by assuring access for lower income families into higher income developments:  Implement public housing security improvements:  Designate developments or buildings for particular resident groups (elderly, persons with disabilities)  Other: (list below)			
\$1			

### **HUD Strategic Goal: Promote self-sufficiency and asset development of families and** individuals $\boxtimes$ PHA Goal: Promote self-sufficiency and asset development of assisted households Objectives: Increase the number and percentage of employed persons in assisted families: Provide or attract supportive services to improve assistance recipients' employability: Provide or attract supportive services to increase independence for the elderly or families with disabilities. $\times$ Other: Housing Authority will continue to encourage participation in the agency's Family Self-Sufficiency Program. Implementation of Homeownership Program will also encourage asset development. **HUD Strategic Goal: Ensure Equal Opportunity in Housing for all Americans** $\boxtimes$ PHA Goal: Ensure equal opportunity and affirmatively further fair housing Objectives: $\times$ Undertake affirmative measures to ensure access to assisted housing regardless of race, color, religion national origin, sex, familial status, and disability: See "Other" below. $\boxtimes$ Undertake affirmative measures to provide a suitable living environment for families living in assisted housing, regardless of race, color, religion national origin, sex, familial status, and disability: See "Other" below. $\boxtimes$ Undertake affirmative measures to ensure accessible housing to persons with all varieties of disabilities regardless of unit size required: When working with the County Redevelopment Authority and providing financing to developers, ensure minimum number of units are accessible to those with disabilities. $\boxtimes$ Other: The Housing Authority will continue as an active participant on the County's Fair Housing Action Committee and continue participating in efforts by the County to remove impediments to fair housing choice.

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Other PHA Goals and Objectives: (list below)

### Annual PHA Plan PHA Fiscal Year 2000

[24 CFR Part 903.7]

i. Annual Plan Type:
Select which type of Annual Plan the PHA will submit.
Standard Plan
Streamlined Plan:
High Performing PHA
Small Agency (<250 Public Housing Units)
Administering Section 8 Only
Troubled Agency Plan
ii Executive Summary of the Annual PHA Plan

[24 CFR Part 903.7 9 (r)]

Provide a brief overview of the information in the Annual Plan, including highlights of major initiatives and discretionary policies the PHA has included in the Annual Plan.

The Lancaster County Housing Authority only administers a Section 8 Tenant-based Rental Assistance program. The Authority does not own or manage any Public Housing units or Section 8 Project-based units.

The Housing Authority, working in cooperation with the County's Community Development agency and other local non-profit affordable housing developers, is committed to expanding the supply of, and access to, affordable housing throughout the County. Because of limited resources in the community, the Housing Authority has chosen not to become a developer and thus place the agency in competition with existing developers depending on the same federal, state and local resources. The Housing Authority is available to form partnerships with these developers to secure needed financing.

The Housing Authority will continue to apply for available Section 8 Housing Choice Vouchers, Mainstream Vouchers, Welfare to Work vouchers and other opportunities to increase the available rental assistance in the County made available through HUD.

The Housing Authority has chosen to establish several local preferences to govern the eligibility of an individual or family for rental assistance. Those preferences are as follows: involuntary displacement, victims of domestic violence, applicants living in substandard housing, applicants who are currently homeless and applicants currently paying more than 50% of their income for rent. No priority will be given to one preference over another.

As a result of the statutory restriction that 75% of all new applicants in a given year must he below 30% of the county's median income, the Authority will only accept applications from elderly, disabled, and families with an income less than 30% of the county median income.

At the present time the Authority has chosen to not have an open application process. Applications are taken during a specific window of opportunity publicized in the local media and through notices provided to social service agencies.

The Authority has decided to develop a Section 8 Homeownership Program on a demonstration basis. However, the details of this initiative will not be finalized and publicized until after HUD has published the final rule governing the homeownership option.

The Authority has not developed any special deconcentration programs or income mixing programs. The Authority's Section 8 tenants are distributed throughout the County. There are no census tracts in the county that would be considered to have a concentration of Section 8 rental units. There are also no areas in the county that meet the HUD definitions related to minority/ethnic or income levels.

### iii. Annual Plan Table of Contents

[24 CFR Part 903.7 9 (r)]

Provide a table of contents for the Annual Plan, including attachments, and a list of supporting documents available for public inspection.

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Λt	tach	ments		

Indicate which attachments are provided by selecting all that apply. Provide the attachment's name (A, B, etc.) in the space to the left of the name of the attachment. Note: If the attachment is provided as a **SEPARATE** file submission from the PHA Plans file, provide the file name in parentheses in the space to the right of the title.

Require	ed Attachments:
	Admissions Policy for Deconcentration
	FY 2000 Capital Fund Program Annual Statement
	Most recent board-approved operating budget (Required Attachment for PHAs
	that are troubled or at risk of being designated troubled ONLY)

Optional Attachments:

$\boxtimes$	PHA Management Organizational Chart
	FY 2000 Capital Fund Program 5 Year Action Plan
	Public Housing Drug Elimination Program (PHDEP) Plan
	Comments of Resident Advisory Board or Boards (must be attached if not included
	in PHA Plan text)
	Other (List below, providing each attachment name)

### **Supporting Documents Available for Review**

Indicate which documents are available for public review by placing a mark in the "Applicable & On Display" column in the appropriate rows. All listed documents must be on display if applicable to the program activities conducted by the PHA.

List of Supporting Documents Available for Review						
Applicable & On Display	Supporting Document	Applicable Plan Component				
On Display	PHA Plan Certifications of Compliance with the PHA Plans	5 Year and Annual Plans				
v	and Related Regulations	3 Tear and Annuar Frans				
v	State/Local Government Certification of Consistency with the Consolidated Plan	5 Year and Annual Plans				
v	Fair Housing Documentation: Records reflecting that the PHA has examined its programs or proposed programs, identified any impediments to fair housing choice in those programs, addressed or is addressing those impediments in a reasonable fashion in view of the resources available, and worked or is working with local jurisdictions to implement any of the jurisdictions' initiatives to affirmatively further fair housing that require the PHA's involvement.	5 Year and Annual Plans				
v	Consolidated Plan for the jurisdiction/s in which the PHA is located (which includes the Analysis of Impediments to Fair Housing Choice (AI))) and any additional backup data to support statement of housing needs in the jurisdiction	Annual Plan: Housing Needs				
v	Most recent board-approved operating budget for the public housing program	Annual Plan: Financial Resources;				
	Public Housing Admissions and (Continued) Occupancy Policy (A&O), which includes the Tenant Selection and Assignment Plan [TSAP]	Annual Plan: Eligibility, Selection, and Admissions Policies				
v	Section 8 Administrative Plan	Annual Plan: Eligibility, Selection, and Admissions Policies				

	List of Supporting Documents Available for	Review
Applicable & On Display	Supporting Document	Applicable Plan Component
	Public Housing Deconcentration and Income Mixing Documentation:  1. PHA board certifications of compliance with deconcentration requirements (section 16(a) of the US Housing Act of 1937, as implemented in the 2/18/99 Quality Housing and Work Responsibility Act Initial Guidance; Notice and any further HUD guidance) and 2. Documentation of the required deconcentration and income mixing analysis	Annual Plan: Eligibility, Selection, and Admissions Policies
	Public housing rent determination policies, including the methodology for setting public housing flat rents  check here if included in the public housing A & O Policy	Annual Plan: Rent Determination
	Schedule of flat rents offered at each public housing development  check here if included in the public housing A & O Policy	Annual Plan: Rent Determination
v	Section 8 rent determination (payment standard) policies    Check here if included in Section 8   Administrative Plan	Annual Plan: Rent Determination
	Public housing management and maintenance policy documents, including policies for the prevention or eradication of pest infestation (including cockroach infestation)	Annual Plan: Operations and Maintenance
	Public housing grievance procedures  check here if included in the public housing A & O Policy	Annual Plan: Grievance Procedures
v	Section 8 informal review and hearing procedures  check here if included in Section 8  Administrative Plan	Annual Plan: Grievance Procedures
	The HUD-approved Capital Fund/Comprehensive Grant Program Annual Statement (HUD 52837) for the active grant year	Annual Plan: Capital Needs
	Most recent CIAP Budget/Progress Report (HUD 52825) for any active CIAP grant	Annual Plan: Capital Needs
	Most recent, approved 5 Year Action Plan for the Capital Fund/Comprehensive Grant Program, if not included as an attachment (provided at PHA option)	Annual Plan: Capital Needs
	Approved HOPE VI applications or, if more recent, approved or submitted HOPE VI Revitalization Plans or any other approved proposal for development of public housing	Annual Plan: Capital Needs
	Approved or submitted applications for demolition and/or disposition of public housing  Approved or submitted applications for designation of public	Annual Plan: Demolition and Disposition Annual Plan: Designation of
	housing (Designated Housing Plans)	Public Housing

List of Supporting Documents Available for Review					
Applicable & On Display	Supporting Document	Applicable Plan Component			
1	Approved or submitted assessments of reasonable revitalization of public housing and approved or submitted conversion plans prepared pursuant to section 202 of the 1996 HUD Appropriations Act	Annual Plan: Conversion of Public Housing			
	Approved or submitted public housing homeownership programs/plans  Policies governing any Section 8 Homeownership program check here if included in the Section 8  Administrative Plan	Annual Plan: Homeownership Annual Plan: Homeownership			
	Any cooperative agreement between the PHA and the TANF agency	Annual Plan: Community Service & Self-Sufficiency			
v	FSS Action Plan/s for public housing and/or Section 8	Annual Plan: Community Service & Self-Sufficiency			
v	Most recent self-sufficiency (ED/SS, TOP or ROSS or other resident services grant) grant program reports	Annual Plan: Community Service & Self-Sufficiency			
	The most recent Public Housing Drug Elimination Program (PHEDEP) semi-annual performance report for any open grant and most recently submitted PHDEP application (PHDEP Plan)	Annual Plan: Safety and Crime Prevention			
v	The most recent fiscal year audit of the PHA conducted under section 5(h)(2) of the U.S. Housing Act of 1937 (42 U. S.C. 1437c(h)), the results of that audit and the PHA's response to any findings	Annual Plan: Annual Audit			
	Troubled PHAs: MOA/Recovery Plan	Troubled PHAs			
v	Other supporting documents (optional) (list individually; use as many lines as necessary)	Annual Plan: Needs Assessment			
	County Housing Needs Assessment and Market Anaylsis, Completed July 1999				

### 1. Statement of Housing Needs

[24 CFR Part 903.7 9 (a)]

### A. Housing Needs of Families in the Jurisdiction/s Served by the PHA

Based upon the information contained in the Consolidated Plan/s applicable to the jurisdiction, and/or other data available to the PHA, provide a statement of the housing needs in the jurisdiction by completing the following table. In the "Overall" Needs column, provide the estimated number of renter families that have housing needs. For the remaining characteristics, rate the impact of that factor on the housing needs for each family type, from 1 to 5, with 1 being "no impact" and 5 being "severe impact." Use N/A to indicate that no information is available upon which the PHA can make this assessment.

Housing Needs of Families in the Jurisdiction							
	by Family Type						
Family Type	Overall	Afford- ability	Supply	Quality	Access- ibility	Size	Loca- tion
Income <= 30% of							
AMI	3,120	5	5	2	1	1	3
Income >30% but							
<=50% of AMI	3,541	5	5	2	1	1	3
Income >50% but							
<80% of AMI	3,179	4	5	2	1	1	3
Elderly	3,829	5	5	2	1	1	2
Families with							
Disabilities	N/A	4	5	2	3	1	2
Race/Ethnicity							
(White)*	9,100	4	5	2	1	1	3
Race/Ethnicity							
(Hispanic)*	360	4	5	2	1	1	3
Race/Ethnicity							
(Black)*	190	4	5	2	1	1	3
Race/Ethnicity (All							
Others)*	190	4	5	2	1	1	3

<sup>\*</sup>These numbers are estimates extracted from HUD CHAS data tables

What sources of information did the PHA use to conduct this analysis? (Check all that apply; all materials must be made available for public inspection.)

$\times$	Consolidated Plan of the Jurisdiction/s
	Indicate year: 2000-2004
$\times$	U.S. Census data: the Comprehensive Housing Affordability Strategy ("CHAS")
	dataset
	American Housing Survey data
	Indicate year:

Other housing market study
Indicate year:
Other sources: (list and indicate year of information)

### B. Housing Needs of Families on the Public Housing and Section 8 Tenant- Based Assistance Waiting Lists

State the housing needs of the families on the PHA's waiting list/s. Complete one table for each type of PHA-wide waiting list administered by the PHA. PHAs may provide separate tables for site-based or sub-jurisdictional public housing waiting lists at their option.

H	Iousing Needs of Far	milies on the Waiting I	List
Public Housing Combined Section Public Housing	-based assistance on 8 and Public Housin	dictional waiting list (opti	onal) Annual Turnover
Waiting list total	484		
Extremely low income <=30% AMI	420	87%	
Very low income (>30% but <=50% AMI)	64	13%	
Low income (>50% but <80% AMI)	0	0%	
Families with children	318	65%	
Elderly families	22	5%	
Families with Disabilities	144	30%	
Race/ethnicity (White) 276 57%			
Race/ethnicity (Hispanic)	124	25%	

Housing Needs of Families on the Waiting List			
Race/ethnicity (Black)	82	17%	
Race/ethnicity (Asian)			
	2	1%	
Characteristics by			
Bedroom Size (Public			
Housing Only)			
1BR			
2 BR			
3 BR			
4 BR			
5 BR			
5+ BR			
Is the waiting list close	ed (select one)? No	X Yes	
If yes:			
How long has	it been closed (# of mont	hs)? Since July, 1999	
Does the PHA	Does the PHA expect to reopen the list in the PHA Plan year? No Yes		
Does the PHA permit specific categories of families onto the waiting list, even if			
generally closed? No Yes			
C. Strategy for Addressing Needs  Provide a brief description of the PHA's strategy for addressing the housing needs of families in the jurisdiction and on the waiting list IN THE UPCOMING YEAR, and the Agency's reasons for choosing this strategy.			
(1) Strategies Need: Shortage of affordable housing for all eligible populations			
Strategy 1. Maximize the number of affordable units available to the PHA within its current resources by:			
Select all that apply			
= =	ve maintenance and mana	gement policies to minin	nize the number of
	er time for vacated public	<del>-</del>	
Reduce time to	o renovate public housing	units	

	Seek replacement of public housing units lost to the inventory through mixed finance development  Seek replacement of public housing units lost to the inventory through section 8 replacement housing resources  Maintain or increase section 8 lease-up rates by establishing payment standards that will enable families to rent throughout the jurisdiction  Undertake measures to ensure access to affordable housing among families assisted by the PHA, regardless of unit size required  Maintain or increase section 8 lease-up rates by marketing the program to owners, particularly those outside of areas of minority and poverty concentration  Maintain or increase section 8 lease-up rates by effectively screening Section 8 applicants to increase owner acceptance of program  Participate in the Consolidated Plan development process to ensure coordination with broader community strategies  Other:
	gy 2: Increase the number of affordable housing units by:  1 that apply
Select al	i that apply
mixed -	Apply for additional section 8 units should they become available Leverage affordable housing resources in the community through the creation of finance housing Pursue housing resources other than public housing or Section 8 tenant-based assistance. Other: Work with for profit and non profit developers in the community to encourage the development of additional affordable rental units in targeted areas of the County.
	Consider participating with non-profit developers to access untapped resources and new methods of financing affordable housing, such as 501(c)(3) tax-exempt bonds.
	Working with the County Redevelopment Authority, encourage developers to ensure development of units affordable to families at or below 50% of AMI, 40% of AMI and 30% of AMI as part of the larger development (exceeding income targeting requirements of LIHTC Program).
Need:	Specific Family Types: Families at or below 30% of median
	gy 1: Target available assistance to families at or below 30 % of AMI l that apply
	Exceed HUD federal targeting requirements for families at or below 30% of AMI in public housing

	Exceed HUD federal targeting requirements for families at or below 30% of AMI in tenant-based section 8 assistance Employ admissions preferences aimed at families with economic hardships Adopt rent policies to support and encourage work Other: (list below)
Need:	Specific Family Types: Families at or below 50% of median
	gy 1: Target available assistance to families at or below 50% of AMI that apply
	Employ admissions preferences aimed at families who are working Adopt rent policies to support and encourage work Other: (list below)
Need:	Specific Family Types: The Elderly
	gy 1: Target available assistance to the elderly:
	Seek designation of public housing for the elderly Apply for special-purpose vouchers targeted to the elderly, should they become available Other: (list below)
Need:	Specific Family Types: Families with Disabilities
	gy 1: Target available assistance to Families with Disabilities:  l that apply
	Seek designation of public housing for families with disabilities  Carry out the modifications needed in public housing based on the section 504  Needs Assessment for Public Housing  Apply for special-purpose vouchers targeted to families with disabilities, should they become available  Affirmatively market to local non-profit agencies that assist families with disabilities  Other: (list below)

# **Need: Specific Family Types: Races or ethnicities with disproportionate housing needs**

# Strategy 1: Increase awareness of PHA resources among families of races and ethnicities with disproportionate needs:

Select if	applicable			
	Affirmatively market to races/ethnicities shown to have disproportionate housing needs Other: (list below)			
_	Strategy 2: Conduct activities to affirmatively further fair housing Select all that apply			
	Counsel section 8 tenants as to location of units outside of areas of poverty or minority concentration and assist them to locate those units  Market the section 8 program to owners outside of areas of poverty /minority concentrations  Other: Eliminate the local county residency preference.			
	Provide lists of county complexes which accept Section 8 tenants to increase the prospects of a successful search for housing throughout the County.			
Other	Housing Needs & Strategies: (list needs and strategies below)			
	factors listed below, select all that influenced the PHA's selection of the strategies it rsue:			
	Funding constraints Staffing constraints Limited availability of sites for assisted housing Extent to which particular housing needs are met by other organizations in the community			
	Evidence of housing needs as demonstrated in the Consolidated Plan and other information available to the PHA  Influence of the housing market on PHA programs  Community priorities regarding housing assistance  Results of consultation with local or state government  Results of consultation with residents and the Resident Advisory Board			
	Results of consultation with advocacy groups			

Other:	(list below)
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### 2. Statement of Financial Resources

[24 CFR Part 903.7 9 (b)]

List the financial resources that are anticipated to be available to the PHA for the support of Federal public housing and tenant-based Section 8 assistance programs administered by the PHA during the Plan year. Note: the table assumes that Federal public housing or tenant based Section 8 assistance grant funds are expended on eligible purposes; therefore, uses of these funds need not be stated. For other funds, indicate the use for those funds as one of the following categories: public housing operations, public housing capital improvements, public housing safety/security, public housing supportive services, Section 8 tenant-based assistance, Section 8 supportive services or other.

Financial Resources:			
Planned Sources and Uses Sources Planned \$ Planned Uses			
1. Federal Grants (FY 2000 grants)	\$3,875,450		
a) Public Housing Operating Fund	\$0		
b) Public Housing Capital Fund	\$0		
c) HOPE VI Revitalization	\$0		
d) HOPE VI Demolition	\$0		
e) Annual Contributions for Section 8 Tenant-Based Assistance	\$3,795,450		
f) Public Housing Drug Elimination Program (including any Technical Assistance funds)	\$0		
g) Resident Opportunity and Self- Sufficiency Grants	\$0		
h) Community Development Block Grant	\$0		
i) HOME	\$80,000	Short-term rental assistance (2 years)	
Other Federal Grants (list below)	\$0		
2. Prior Year Federal Grants			
(unobligated funds only) (list below) \$0			
HOME			

,	Sources and Uses	<b></b> -
Sources	Planned \$	Planned Uses
3. Public Housing Dwelling Rental		
Income	\$0	
4. Other income (list below)	\$0	
4. Non-federal sources (list below)	\$0	
Total resources	\$3,875,450	
	+-,-,-,	
3. PHA Policies Governing Eligi [24 CFR Part 903.7 9 (c)]	bility, Selection, ar	nd Admissions
[24 CFR Part 903.7 9 (c)]  A. Public Housing		
[24 CFR Part 903.7 9 (c)]		

<ul> <li>a. When does the PHA verify eligibility for admission to public housing? (select all that apply)</li> <li>When families are within a certain number of being offered a unit: (state number)</li> <li>When families are within a certain time of being offered a unit: (state time)</li> <li>Other: (describe)</li> </ul>
<ul> <li>b. Which non-income (screening) factors does the PHA use to establish eligibility for admission to public housing (select all that apply)?</li> <li>Criminal or Drug-related activity</li> <li>Rental history</li> <li>Housekeeping</li> <li>Other (describe)</li> </ul>
EX 2000 A 1 DL D 14

c. Yes No: Does the PHA request criminal records from local law enforcement agencies for screening purposes?
d. Yes No: Does the PHA request criminal records from State law enforcement agencies for screening purposes?
e. Yes No: Does the PHA access FBI criminal records from the FBI for screening purposes? (either directly or through an NCIC-authorized source)
(2)Waiting List Organization
a. Which methods does the PHA plan to use to organize its public housing waiting list (select all that apply)
Community-wide list Sub-jurisdictional lists
Site-based waiting lists Other (describe)
b. Where may interested persons apply for admission to public housing?  PHA main administrative office
PHA development site management office
Other (list below)
c. If the PHA plans to operate one or more site-based waiting lists in the coming year, answer each of the following questions; if not, skip to subsection (3) <b>Assignment</b>
1. How many site-based waiting lists will the PHA operate in the coming year?
2. Yes No: Are any or all of the PHA's site-based waiting lists new for the upcoming year (that is, they are not part of a previously-HUD-approved site based waiting list plan)?  If yes, how many lists?
3. Yes No: May families be on more than one list simultaneously If yes, how many lists?
4. Where can interested persons obtain more information about and sign up to be on the
site-based waiting lists (select all that apply)?  PHA main administrative office
All PHA development management offices
Management offices at developments with site-based waiting lists

Expires: 03/31/2002

At the development to which they would like to apply Other (list below)
(3) Assignment
<ul> <li>a. How many vacant unit choices are applicants ordinarily given before they fall to the bottor of or are removed from the waiting list? (select one)</li> <li>One</li> <li>Two</li> <li>Three or More</li> </ul>
b.  Yes No: Is this policy consistent across all waiting list types?
c. If answer to b is no, list variations for any other than the primary public housing waiting list/s for the PHA:
(4) Admissions Preferences
<ul> <li>a. Income targeting:</li> <li>Yes</li> <li>No: Does the PHA plan to exceed the federal targeting requirements by targeting more than 40% of all new admissions to public housing to families at or below 30% of median area income?</li> </ul>
b. Transfer policies: In what circumstances will transfers take precedence over new admissions? (list below)  Emergencies Overhoused Underhoused Medical justification Administrative reasons determined by the PHA (e.g., to permit modernization work)  Resident choice: (state circumstances below) Other: (list below)
c. Preferences  1. Yes No: Has the PHA established preferences for admission to public housing (other than date and time of application)? (If "no" is selected, skip to subsection (5) Occupancy)

coming year? (select all that apply from either former Federal preferences or other preferences)		
Former Federal preferences:  Involuntary Displacement (Disaster, Government Action, Action of Housing Owner, Inaccessibility, Property Disposition)  Victims of domestic violence  Substandard housing  Homelessness  High rent burden (rent is > 50 percent of income)		
Other preferences: (select below)  Working families and those unable to work because of age or disability Veterans and veterans' families Residents who live and/or work in the jurisdiction Those enrolled currently in educational, training, or upward mobility programs Households that contribute to meeting income goals (broad range of incomes) Households that contribute to meeting income requirements (targeting) Those previously enrolled in educational, training, or upward mobility programs Victims of reprisals or hate crimes Other preference(s) (list below)		
3. If the PHA will employ admissions preferences, please prioritize by placing a "1" in the space that represents your first priority, a "2" in the box representing your second priority, and so on. If you give equal weight to one or more of these choices (either through an absolute hierarchy or through a point system), place the same number next to each. That means you can use "1" more than once, "2" more than once, etc.		
Date and Time		
Former Federal preferences: Involuntary Displacement (Disaster, Government Action, Action of Housing Owner, Inaccessibility, Property Disposition) Victims of domestic violence Substandard housing Homelessness High rent burden		
Other preferences (select all that apply)  Working families and those unable to work because of age or disability		

2. Which of the following admission preferences does the PHA plan to employ in the

Veterans and veterans' families Residents who live and/or work in the jurisdiction Those enrolled currently in educational, training, or upward mobility programs Households that contribute to meeting income goals (broad range of incomes) Households that contribute to meeting income requirements (targeting) Those previously enrolled in educational, training, or upward mobility programs Victims of reprisals or hate crimes Other preference(s) (list below)
<ul> <li>4. Relationship of preferences to income targeting requirements:</li> <li>The PHA applies preferences within income tiers</li> <li>Not applicable: the pool of applicant families ensures that the PHA will meet income targeting requirements</li> </ul>
(5) Occupancy
a. What reference materials can applicants and residents use to obtain information about the rules of occupancy of public housing (select all that apply)  The PHA-resident lease The PHA's Admissions and (Continued) Occupancy policy PHA briefing seminars or written materials Other source (list)
b. How often must residents notify the PHA of changes in family composition? (select all that apply)  At an annual reexamination and lease renewal  Any time family composition changes  At family request for revision  Other (list)
(6) Deconcentration and Income Mixing
a. Yes No: Did the PHA's analysis of its family (general occupancy) developments to determine concentrations of poverty indicate the need for measures to promote deconcentration of poverty or income mixing?

b	Yes No: Did the PHA adopt any changes to its <b>admissions policies</b> based on the results of the required analysis of the need to promote deconcentration of poverty or to assure income mixing?
c. If th	e answer to b was yes, what changes were adopted? (select all that apply)  Adoption of site-based waiting lists  If selected, list targeted developments below:
	Employing waiting list "skipping" to achieve deconcentration of poverty or income mixing goals at targeted developments  If selected, list targeted developments below:
	Employing new admission preferences at targeted developments If selected, list targeted developments below:
	Other (list policies and developments targeted below)
d. 🗌	Yes No: Did the PHA adopt any changes to <b>other</b> policies based on the results of the required analysis of the need for deconcentration of poverty and income mixing?
e. If th	ne answer to d was yes, how would you describe these changes? (select all that apply)
	Additional affirmative marketing Actions to improve the marketability of certain developments Adoption or adjustment of ceiling rents for certain developments Adoption of rent incentives to encourage deconcentration of poverty and incomemixing Other (list below)
	ed on the results of the required analysis, in which developments will the PHA make efforts to attract or retain higher-income families? (select all that apply)  Not applicable: results of analysis did not indicate a need for such efforts  List (any applicable) developments below:
-	ed on the results of the required analysis, in which developments will the PHA make efforts to assure access for lower-income families? (select all that apply)  Not applicable: results of analysis did not indicate a need for such efforts  List (any applicable) developments below:

### **B. Section 8**

Exemptions: PHAs that do not administer section 8 are not required to complete sub-component 3B. Unless otherwise specified, all questions in this section apply only to the tenant-based section 8 assistance program (vouchers, and until completely merged into the voucher program, certificates).

(1) Eligibility
<ul> <li>a. What is the extent of screening conducted by the PHA? (select all that apply)</li> <li>Criminal or drug-related activity only to the extent required by law or regulation</li> <li>Criminal and drug-related activity, more extensively than required by law or regulation</li> <li>More general screening than criminal and drug-related activity (list factors below)</li> <li>Other (list below)</li> </ul>
b. Yes No: Does the PHA request criminal records from local law enforcement agencies for screening purposes?
c. Yes No: Does the PHA request criminal records from State law enforcement agencies for screening purposes?
d. Yes No: Does the PHA access FBI criminal records from the FBI for screening purposes? (either directly or through an NCIC-authorized source)
e. Indicate what kinds of information you share with prospective landlords? (select all that apply)
Criminal or drug-related activity
Other (describe below)
Eviction history
Past damage to rental units by tenant
Past lease violations and rent delinquencies by tenants
Drug related activity by family members
(2) Waiting List Organization
<ul> <li>a. With which of the following program waiting lists is the section 8 tenant-based assistance waiting list merged? (select all that apply)</li> <li>None</li> <li>Federal public housing</li> </ul>

Federal moderate rehabilitation Federal project-based certificate program Other federal or local program (list below)
b. Where may interested persons apply for admission to section 8 tenant-based assistance?  (select all that apply)  PHA main administrative office  Other (list below)
(3) Search Time
a. X Yes No: Does the PHA give extensions on standard 60-day period to search for a unit?
If yes, state circumstances below: Two 30-day extensions may be granted to families if they need additional time to locate units accessible to family members with a disability; or due to extenuating circumstances such as hospitalization or a family emergency (verification is required); the family has made a reasonable effort to locate a unit, including seeking the assistance of the HA; or the family was prevented from finding a unit due to a need to find a large-size bedroom unit.
(4) Admissions Preferences
a. Income targeting
Yes No: Does the PHA plan to exceed the federal targeting requirements by targeting more than 75% of all new admissions to the section 8 program to families at or below 30% of median area income?  b. Preferences
1. Yes No: Has the PHA established preferences for admission to section 8 tenant-based assistance? (other than date and time of application) (if no, skip to subcomponent (5) Special purpose section 8 assistance programs)
2. Which of the following admission preferences does the PHA plan to employ in the coming year? (select all that apply from either former Federal preferences or other preferences)

Former	r Federal preferences
$\boxtimes$	Involuntary Displacement (Disaster, Government Action, Action of Housing Owner,
<u> </u>	Inaccessibility, Property Disposition)
$\boxtimes$	Victims of domestic violence
$\overline{\square}$	Substandard housing
Ħ	Homelessness
	High rent burden (rent is > 50 percent of income)
	This role detach (tole is > 30 percent of income)
Other r	preferences (select all that apply)
	Working families and those unable to work because of age or disability
	Veterans and veterans' families
H	Residents who live and/or work in your jurisdiction
H	Those enrolled currently in educational, training, or upward mobility programs
H	Households that contribute to meeting income goals (broad range of incomes)
H	Households that contribute to meeting income requirements (targeting)
	Those previously enrolled in educational, training, or upward mobility programs
	Victims of reprisals or hate crimes
	Other preference(s) (list below)
priority through	hat represents your first priority, a "2" in the box representing your second a, and so on. If you give equal weight to one or more of these choices (either an absolute hierarchy or through a point system), place the same number next to That means you can use "1" more than once, "2" more than once, etc.
	Date and Time
Forme	r Federal preferences
1	Involuntary Displacement (Disaster, Government Action, Action of Housing Owner,
	Inaccessibility, Property Disposition)
1	Victims of domestic violence
1	Substandard housing
1	Homelessness
1	High rent burden
	6
Other p	preferences (select all that apply)
	Working families and those unable to work because of age or disability
	Veterans and veterans' families
	Residents who live and/or work in your jurisdiction
	Those enrolled currently in educational, training, or upward mobility programs

	Households that contribute to meeting income goals (broad range of incomes) Households that contribute to meeting income requirements (targeting) Those previously enrolled in educational, training, or upward mobility programs Victims of reprisals or hate crimes Other preference(s) (list below)
	mong applicants on the waiting list with equal preference status, how are applicants ted? (select one)  Date and time of application  Drawing (lottery) or other random choice technique
	the PHA plans to employ preferences for "residents who live and/or work in the risdiction" (select one)  This preference has previously been reviewed and approved by HUD  The PHA requests approval for this preference through this PHA Plan
6. Re	elationship of preferences to income targeting requirements: (select one)  The PHA applies preferences within income tiers  Not applicable: the pool of applicant families ensures that the PHA will meet income targeting requirements
a. In	Special Purpose Section 8 Assistance Programs  which documents or other reference materials are the policies governing eligibility,
	lection, and admissions to any special-purpose section 8 program administered by the HA contained? (select all that apply)  The Section 8 Administrative Plan Briefing sessions and written materials  Other (list below)
	low does the PHA announce the availability of any special-purpose section 8 programs of the public?  Through published notices  Other (list below) Depending on the special-purpose notices may be mailed directly to advocacy groups or social service agencies serving the special purpose

OMB Approval No: 2577-0226 Expires: 03/31/2002 population, i.e. Mainstream Housing Opportunities for Persons with Disablilities (notices are sent to agencies serving those with diasabilities).

### 4. PHA Rent Determination Policies

[24 CFR Part 903.7 9 (d)]

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<i>_</i>	ı u	m	110	using

Exemptions: PHAs that do not administer public housing are not required to complete sub-component 4A.

### (1) Income Based Rent Policies

Describe the PHA's income based rent setting policy/ies for public housing using, including discretionary (that is, not required by statute or regulation) income disregards and exclusions, in the appropriate spaces below.

a. Use	of discretionary policies: (select one)
	The PHA will not employ any discretionary rent-setting policies for income based rent in public housing. Income-based rents are set at the higher of 30% of adjusted monthly income, 10% of unadjusted monthly income, the welfare rent, or minimum rent (less HUD mandatory deductions and exclusions). (If selected, skip to subcomponent (2))
or	•
	The PHA employs discretionary policies for determining income based rent (If selected, continue to question b.)
b. Mini	mum Rent
	amount best reflects the PHA's minimum rent? (select one) \$0 \$1-\$25 \$26-\$50
2. 🔲 🧏	Yes No: Has the PHA adopted any discretionary minimum rent hardship exemption policies?
3. If yes	s to question 2, list these policies below:

c. Rents set at less than 30% than adjusted income
1. Yes No: Does the PHA plan to charge rents at a fixed amount or percentage less than 30% of adjusted income?
2. If yes to above, list the amounts or percentages charged and the circumstances under which these will be used below:
<ul> <li>d. Which of the discretionary (optional) deductions and/or exclusions policies does the PHA plan to employ (select all that apply)</li> <li>For the earned income of a previously unemployed household member</li> <li>For increases in earned income</li> <li>Fixed amount (other than general rent-setting policy)</li> <li>If yes, state amount/s and circumstances below:</li> </ul>
Fixed percentage (other than general rent-setting policy)  If yes, state percentage/s and circumstances below:
For household heads For other family members For transportation expenses For the non-reimbursed medical expenses of non-disabled or non-elderly families Other (describe below)
e. Ceiling rents
e. Cennig rents
1. Do you have ceiling rents? (rents set at a level lower than 30% of adjusted income) (select one)
Yes for all developments Yes but only for some developments No

2. Fo	or which kinds of developments are ceiling rents in place? (select all that apply)
	For all developments For all general occupancy developments (not elderly or disabled or elderly only) For specified general occupancy developments For certain parts of developments; e.g., the high-rise portion For certain size units; e.g., larger bedroom sizes Other (list below)
	elect the space or spaces that best describe how you arrive at ceiling rents (select all at apply)
	Market comparability study Fair market rents (FMR) 95 <sup>th</sup> percentile rents 75 percent of operating costs 100 percent of operating costs for general occupancy (family) developments Operating costs plus debt service The "rental value" of the unit Other (list below)
f. Re	nt re-determinations:
family	tween income reexaminations, how often must tenants report changes in income or composition to the PHA such that the changes result in an adjustment to rent? (select apply)  Never  At family option  Any time the family experiences an income increase  Any time a family experiences an income increase above a threshold amount or percentage: (if selected, specify threshold)  Other (list below)
g. 🗌	Yes No: Does the PHA plan to implement individual savings accounts for residents (ISAs) as an alternative to the required 12 month disallowance of earned income and phasing in of rent increases in the next year?

(2) Flat Rents
<ol> <li>In setting the market-based flat rents, what sources of information did the PHA use to establish comparability? (select all that apply.)</li> <li>The section 8 rent reasonableness study of comparable housing</li> <li>Survey of rents listed in local newspaper</li> <li>Survey of similar unassisted units in the neighborhood</li> <li>Other (list/describe below)</li> </ol>
B. Section 8 Tenant-Based Assistance
Exemptions: PHAs that do not administer Section 8 tenant-based assistance are not required to complete sub-component 4B. Unless otherwise specified, all questions in this section apply only to the tenant-based section 8 assistance program (vouchers, and until completely merged into the voucher program, certificates).
(1) Payment Standards
Describe the voucher payment standards and policies.
<ul> <li>a. What is the PHA's payment standard? (select the category that best describes your standard)</li> <li>At or above 90% but below100% of FMR</li> <li>100% of FMR</li> <li>Above 100% but at or below 110% of FMR</li> <li>Above 110% of FMR (if HUD approved; describe circumstances below)</li> </ul>
<ul> <li>b. If the payment standard is lower than FMR, why has the PHA selected this standard? (select all that apply)</li> <li>FMRs are adequate to ensure success among assisted families in the PHA's segment of the FMR area</li> <li>The PHA has chosen to serve additional families by lowering the payment standard Reflects market or submarket</li> <li>Other (list below)</li> </ul>
c. If the payment standard is higher than FMR, why has the PHA chosen this level? (select
all that apply)  FMRs are not adequate to ensure success among assisted families in the PHA's

segment of the FMR area Reflects market or submarket

To increase housing options for families

B. HUD Programs Under PHA Management			
	An organization chart showing the PHA's management structure and organization is attached.  A brief description of the management structure and organization of the PHA follows		
(select o	the PHA's management structure and organization.  One)		
	A Management Structure		
_	ons from Component 5: High performing and small PHAs are not required to complete this Section 8 only PHAs must complete parts A, B, and C(2)		
[24 CFR	erations and Management Part 903.7 9 (e)]		
b. 🗌 `	Yes No: Has the PHA adopted any discretionary minimum rent hardship exemption policies? (if yes, list below)		
a. Wha	t amount best reflects the PHA's minimum rent? (select one) \$0 \$1-\$25 \$26-\$50		
(2) Mir	nimum Rent		
	at factors will the PHA consider in its assessment of the adequacy of its payment dard? (select all that apply) Success rates of assisted families Rent burdens of assisted families Other (list below)		
d. Hov	w often are payment standards reevaluated for adequacy? (select one) Annually Other (list below)		
	Other (list below)		

List Federal programs administered by the PHA, number of families served at the beginning of the upcoming fiscal year, and expected turnover in each. (Use "NA" to indicate that the PHA does not operate any of the programs listed below.)

Program Name	Units or Families	Expected
	Served at Year	Turnover
	Beginning	
Public Housing	N/A	
Section 8 Vouchers	276	50
Section 8 Certificates	432	100
Section 8 Mod Rehab	120	40
Special Purpose Section		
8 Certificates/Vouchers		
(list individually)		
Public Housing Drug		
Elimination Program	N/A	
(PHDEP)		
Mainstream Housing		
Opportunities for Persons	50	0
w/ Disabilities		
Other Federal		
Programs(list individually)		

### C. Management and Maintenance Policies

List the PHA's public housing management and maintenance policy documents, manuals and handbooks that contain the Agency's rules, standards, and policies that govern maintenance and management of public housing, including a description of any measures necessary for the prevention or eradication of pest infestation (which includes cockroach infestation) and the policies governing Section 8 management.

- (1) Public Housing Maintenance and Management: (list below)
- (2) Section 8 Management: (list below)Administrative PlanData Processing Manuals

### **6. PHA Grievance Procedures**

[24 CFR Part 903.7 9 (f)]

A. Public Housing  1. Yes No: Has the PHA established any written grievance procedures in addition to federal requirements found at 24 CFR Part 966, Subpart B, for residents of public housing?
If yes, list additions to federal requirements below:
<ul> <li>2. Which PHA office should residents or applicants to public housing contact to initiate the PHA grievance process? (select all that apply)</li> <li>PHA main administrative office</li> <li>PHA development management offices</li> <li>Other (list below)</li> </ul>
B. Section 8 Tenant-Based Assistance  1. ☐ Yes ☒ No: Has the PHA established informal review procedures for applicants to the Section 8 tenant-based assistance program and informal hearing procedures for families assisted by the Section 8 tenant-based assistance program in addition to federal requirements found at 24 CFR 982?
If yes, list additions to federal requirements below:
<ul> <li>2. Which PHA office should applicants or assisted families contact to initiate the informal review and informal hearing processes? (select all that apply)</li> <li>PHA main administrative office</li> <li>Other (list below)</li> </ul>
7. Capital Improvement Needs

Exemptions from component 6: High performing PHAs are not required to complete component 6.

Section 8-Only PHAs are exempt from sub-component 6A.

[24 CFR Part 903.7 9 (g)]

Exemptions from Component 7: Section 8 only PHAs are not required to complete this component and may skip to Component 8.

#### A. Capital Fund Activities

Exemptions from sub-component 7A: PHAs that will not participate in the Capital Fund Program may skip to component 7B. All other PHAs must complete 7A as instructed.

#### (1) Capital Fund Program Annual Statement

Using parts I, II, and III of the Annual Statement for the Capital Fund Program (CFP), identify capital activities the PHA is proposing for the upcoming year to ensure long-term physical and social viability of its public housing developments. This statement can be completed by using the CFP Annual Statement tables provided in the table library at the end of the PHA Plan template **OR**, at the PHA's option, by completing and attaching a properly updated HUD-52837.

Select -or-	one: The Capital Fund Program Annual Statement is provided as an attachment to the PHA Plan at Attachment (state name)
	The Capital Fund Program Annual Statement is provided below: (if selected, copy the CFP Annual Statement from the Table Library and insert here)
(2) O <sub>1</sub>	ptional 5-Year Action Plan
Agencie can be o	es are encouraged to include a 5-Year Action Plan covering capital work items. This statement completed by using the 5 Year Action Plan table provided in the table library at the end of the an template <b>OR</b> by completing and attaching a properly updated HUD-52834.
a. 🗌	Yes No: Is the PHA providing an optional 5-Year Action Plan for the Capital Fund? (if no, skip to sub-component 7B)
b. If v	res to question a, select one:
	The Capital Fund Program 5-Year Action Plan is provided as an attachment to the PHA Plan at Attachment (state name
-or-	
	The Capital Fund Program 5-Year Action Plan is provided below: (if selected, copy the CFP optional 5 Year Action Plan from the Table Library and insert here)
	OPE VI and Public Housing Development and Replacement vities (Non-Capital Fund)

Applicability of sub-component 7B: All PHAs administering public housing. Identify any approved HOPE VI and/or public housing development or replacement activities not described in the Capital Fund Program Annual Statement.
Yes No: a) Has the PHA received a HOPE VI revitalization grant? (if no, skip to question c; if yes, provide responses to question b for each grant, copying and completing as many times as necessary) b) Status of HOPE VI revitalization grant (complete one set of questions for each grant)
<ol> <li>Development (project) number:</li> <li>Development (project) number:</li> <li>Status of grant: (select the statement that best describes the current status)         <ul> <li>Revitalization Plan under development</li> <li>Revitalization Plan submitted, pending approval</li> <li>Revitalization Plan approved</li> <li>Activities pursuant to an approved Revitalization Plan underway</li> </ul> </li> </ol>
Yes No: c) Does the PHA plan to apply for a HOPE VI Revitalization grant in the Plan year?  If yes, list development name/s below:
Yes No: d) Will the PHA be engaging in any mixed-finance development activities for public housing in the Plan year?  If yes, list developments or activities below:
Yes No: e) Will the PHA be conducting any other public housing development or replacement activities not discussed in the Capital Fund Program Annual Statement?  If yes, list developments or activities below:
8. Demolition and Disposition [24 CFR Part 903.7 9 (h)]
Applicability of component 8: Section 8 only PHAs are not required to complete this section.
1. Yes No: Does the PHA plan to conduct any demolition or disposition activities (pursuant to section 18 of the U.S. Housing Act of 1937 (42 U.S.C. 1437p)) in the plan Fiscal Year? (If "No", skip to

	component 9; if "yes", complete one activity description for each development.)				
2. Activity Description					
Yes No:	Has the PHA provided the activities description information in the <b>optional</b> Public Housing Asset Management Table? (If "yes", skip to component 9. If "No", complete the Activity Description table below.)				
	<b>Demolition/Disposition Activity Description</b>				
1a. Development name					
1b. Development (proje	ect) number:				
2. Activity type: Demol	ition				
Disposi	tion				
3. Application status (so	elect one)				
Approved					
•	ding approval				
Planned applica					
	roved, submitted, or planned for submission: (DD/MM/YY)				
5. Number of units affe					
6. Coverage of action (select one)					
Part of the develop  Total development	ment				
7. Timeline for activity:					
•	ejected start date of activity:				
•	d date of activity:				
b. Hojected en	tude of delivity.				
9. Designation of	Public Housing for Occupancy by Elderly Families				
or Families wi	th Disabilities or Elderly Families and Families				
with Disabilitie	es				
[24 CFR Part 903.7 9 (i)]	<del>-</del>				
Exemptions from Compon	ent 9; Section 8 only PHAs are not required to complete this section.				
1. Yes No:	Has the PHA designated or applied for approval to designate or does the PHA plan to apply to designate any public housing for occupancy only by the elderly families or only by families with disabilities, or by elderly families and families with disabilities or will apply for designation for occupancy by only elderly families or only				

families with disabilities, or by elderly families and families with disabilities as provided by section 7 of the U.S. Housing Act of 1937 (42 U.S.C. 1437e) in the upcoming fiscal year? (If "No", skip to component 10. If "yes", complete one activity description for each development, unless the PHA is eligible to complete a streamlined submission; PHAs completing streamlined submissions may skip to component 10.)

2. Activity Description
Yes No: Has the PHA provided all required activity description information
for this component in the <b>optional</b> Public Housing Asset
Management Table? If "yes", skip to component 10. If "No",
complete the Activity Description table below.
Designation of Public Housing Activity Description
1a. Development name:
1b. Development (project) number:
2. Designation type:
Occupancy by only the elderly
Occupancy by families with disabilities
Occupancy by only elderly families and families with disabilities
3. Application status (select one)
Approved; included in the PHA's Designation Plan
Submitted, pending approval
Planned application
4. Date this designation approved, submitted, or planned for submission: (DD/MM/YY)
5. If approved, will this designation constitute a (select one)
New Designation Plan
Revision of a previously-approved Designation Plan?
6. Number of units affected:
7. Coverage of action (select one)
Part of the development
Total development
10. Conversion of Public Housing to Tenant-Based Assistance [24 CFR Part 903.7 9 (j)] Exemptions from Component 10; Section 8 only PHAs are not required to complete this section.
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FY 1996 HUD Appropriations Act					
1.  Yes  No:	Have any of the PHA's developments or portions of developments been identified by HUD or the PHA as covered under section 202 of the HUD FY 1996 HUD Appropriations Act? (If "No", skip to component 11; if "yes", complete one activity description for each identified development, unless eligible to complete a streamlined submission. PHAs completing streamlined submissions may skip to component 11.)				
2. Activity Description	1				
Yes No:	Has the PHA provided all required activity description information for this component in the <b>optional</b> Public Housing Asset Management Table? If "yes", skip to component 11. If "No", complete the Activity Description table below.				
Cor	version of Public Housing Activity Description				
<ul><li>1a. Development name</li><li>1b. Development (proj</li></ul>					
	the required assessment?				
Assessmen	nt underway				
=	nt results submitted to HUD				
	nt results approved by HUD (if marked, proceed to next question) blain below)				
3. Yes No: Is block 5.)	s a Conversion Plan required? (If yes, go to block 4; if no, go to				
4. Status of Conversion	on Plan (select the statement that best describes the current status)				
	n Plan in development				
	n Plan submitted to HUD on: (DD/MM/YYYY)				
	n Plan approved by HUD on: (DD/MM/YYYY)				
Activities	pursuant to HUD-approved Conversion Plan underway				

conversion (select one)	requirements of Section 202 are being satisfied by means other than
Units addr	essed in a pending or approved demolition application (date
	submitted or approved:
Units addr	essed in a pending or approved HOPE VI demolition application
☐ Unite addr	(date submitted or approved: )
Units addi	essed in a pending or approved HOPE VI Revitalization Plan (date submitted or approved: )
Requireme	ents no longer applicable: vacancy rates are less than 10 percent
	ents no longer applicable: site now has less than 300 units
	scribe below)
<ul><li>B. Reserved for Cor</li><li>1937</li></ul>	versions pursuant to Section 22 of the U.S. Housing Act of
C. Reserved for Cor 1937	eversions pursuant to Section 33 of the U.S. Housing Act of
11 Homeowners	
[24 CFR Part 903.7 9 (k)]	hip Programs Administered by the PHA
[24 CFR Part 903.7 9 (k)]  A. Public Housing	
[24 CFR Part 903.7 9 (k)]  A. Public Housing	hip Programs Administered by the PHA  ent 11A: Section 8 only PHAs are not required to complete 11A.

2. Activity Description	n					
Yes No: Has the PHA provided all required activity description information						
	for this component in the <b>optional</b> Public Housing Asset					
	Management Table? (If "yes", skip to component 12. If "No",					
	complete the Activity Description table below.)					
Public Housing Homeownership Activity Description						
1. D. 1	(Complete one for each development affected)					
1a. Development nam						
1b. Development (pro	•					
2. Federal Program au HOPE I	anonty:					
5(h)						
Turnkey 1	ш					
	2 of the USHA of 1937 (effective 10/1/99)					
3. Application status:						
l	l; included in the PHA's Homeownership Plan/Program					
= **	d, pending approval					
	application					
4. Date Homeownersh	nip Plan/Program approved, submitted, or planned for submission:					
(DD/MM/YYYY)						
5. Number of units a	ffected:					
6. Coverage of action	n: (select one)					
Part of the develo	•					
Total developmen	<u>it</u>					
_ ~						
B. Section 8 Ten	ant Based Assistance					
1. <b>⋈</b> Yes <b>□</b> No:	Does the PHA plan to administer a Section 8 Homeownership					
	program pursuant to Section 8(y) of the U.S.H.A. of 1937, as					
	implemented by 24 CFR part 982 ? (If "No", skip to component 12;					
	if "yes", describe each program using the table below (copy and					
	complete questions for each program identified), unless the PHA is					
	eligible to complete a streamlined submission due to high performer					
	status. <b>High performing PHAs</b> may skip to component 12.)					
2. Program Description:						
a. Size of Program						

⊠ Yes [	No: Will the PHA limit the number of families participating in the section 8 homeownership option?
	the answer to the question above was yes, which statement best describes the mber of participants? (select one)  25 or fewer participants (at least initially)  26 - 50 participants  51 to 100 participants  more than 100 participants
	No: Will the PHA's program have eligibility criteria for participation in its  Section 8 Homeownership Option program in addition to HUD criteria?  If yes, list criteria below:  Participation in HA Family Self-Sufficiency Program  Other criteria may be adopted after final rule is published
<b>12. PH</b> A [24 CFR Part	A Community Service and Self-sufficiency Programs  1903.7 9 (1)]
-	from Component 12: High performing and small PHAs are not required to complete this Section 8-Only PHAs are not required to complete sub-component C.
Section 8	PHA Coordination with the Welfare (TANF) Agency
Section 8 Yes	Cooperative agreements:  No: Has the PHA has entered into a cooperative agreement with the TANF Agency, to share information and/or target supportive services (as contemplated by section 12(d)(7) of the Housing Act of 1937)?  If yes, what was the date that agreement was signed? DD/MM/YY
=	Other coordination efforts between the PHA and TANF agency (select all that apply) ient referrals
Co to	formation sharing regarding mutual clients (for rent determinations and otherwise) ordinate the provision of specific social and self-sufficiency services and programs eligible families
Pa Joi	intly administer programs rtner to administer a HUD Welfare-to-Work voucher program int administration of other demonstration program her (describe)

# Section 8 Services and programs offered to residents and participants

Section	8 General
Section Which	8 Self-Sufficiency Policies , if any of the following discretionary policies will the PHA employ to enhance
the ecc	onomic and social self-sufficiency of assisted families in the following areas?
(select	all that apply)
	Public housing rent determination policies
	Public housing admissions policies
	Section 8 admissions policies
	Preference in admission to section 8 for certain public housing families
	Preferences for families working or engaging in training or education
	programs for non-housing programs operated or coordinated by the PHA
	Preference/eligibility for public housing homeownership option participation
$\bowtie$	Preference/eligibility for section 8 homeownership option participation
	Other policies (list below)
Section	8 Economic and Social self-sufficiency programs
Y	es No: Does the PHA coordinate, promote or provide any programs
	to enhance the economic and social self-sufficiency of
	residents? (If "yes", complete the following table; if "no" skip to
	sub-component 2, Family Self Sufficiency Programs. The
	position of the table may be altered to facilitate its use.)

Services and Programs				
Program Name & Description (including location, if appropriate)	Estimated Size	Allocation Method (waiting list/random selection/specific criteria/other)	Access (development office / PHA main office / other provider name)	Eligibility (public housing or section 8 participants or both)

## (2) Family Self Sufficiency program/s

Section 8 Participation Description

Family Self Sufficiency (FSS) Participation					
Program	Required Number of Participants	Actual Number of Participants			
	(start of FY 2000 Estimate)	(As of: 08/01/1999)			
Public Housing	N/A	N/A			
Section 8	94	25			

b. Xes No:	If the PHA is not maintaining the minimum program size required by	
	HUD, does the most recent FSS Action Plan address the steps the	
	PHA plans to take to achieve at least the minimum program size?	
	If no, list steps the PHA will take below:	

#### C. Welfare Benefit Reductions

I. The	PHA is complying with the statutory requirements of section 12(d) of the U.S.
Hou	sing Act of 1937 (relating to the treatment of income changes resulting from welfare
prog	ram requirements) by: (select all that apply)
	Adopting appropriate changes to the PHA's public housing rent determination
	policies and train staff to carry out those policies
	Informing residents of new policy on admission and reexamination
	Actively notifying residents of new policy at times in addition to admission and
	reexamination.
	Establishing or pursuing a cooperative agreement with all appropriate TANF
	agencies regarding the exchange of information and coordination of services
	Establishing a protocol for exchange of information with all appropriate TANF
	agencies
	Other: (list below)

D. Reserved for Community Service Requirement pursuant to section 12(c) of the U.S. Housing Act of 1937

# 13. PHA Safety and Crime Prevention Measures

[24 CFR Part 903.7 9 (m)]

Exemptions from Component 13: High performing and small PHAs not participating in PHDEP and Section 8 Only PHAs may skip to component 15. High Performing and small PHAs that are participating in PHDEP and are submitting a PHDEP Plan with this PHA Plan may skip to sub-component D.

#### A. Need for measures to ensure the safety of public housing residents

	scribe the need for measures to ensure the safety of public housing residents (select all apply)
	High incidence of violent and/or drug-related crime in some or all of the PHA's developments
	High incidence of violent and/or drug-related crime in the areas surrounding or adjacent to the PHA's developments
	Residents fearful for their safety and/or the safety of their children  Observed lower-level crime, vandalism and/or graffiti
	People on waiting list unwilling to move into one or more developments due to perceived and/or actual levels of violent and/or drug-related crime
	Other (describe below)
	nat information or data did the PHA used to determine the need for PHA actions to prove safety of residents (select all that apply).
	Safety and security survey of residents  Analysis of crime statistics over time for crimes committed "in and around" public housing authority
	Analysis of cost trends over time for repair of vandalism and removal of graffiti Resident reports
	PHA employee reports
	Police reports  Demonstrable, quantifiable success with previous or ongoing anticrime/anti drug programs
	Other (describe below)
3. Wh	ich developments are most affected? (list below)
B. Cr	ime and Drug Prevention activities the PHA has undertaken or plans to

undertake in the next PHA fiscal year

1. List the crime prevention activities the PHA has undertaken or plans to undertake: (select
all that apply)
Contracting with outside and/or resident organizations for the provision of crime-
and/or drug-prevention activities
Crime Prevention Through Environmental Design
Activities targeted to at-risk youth, adults, or seniors
Volunteer Resident Patrol/Block Watchers Program
Other (describe below)
2. Which developments are most affected? (list below)
C. Coordination between PHA and the police
1. Describe the coordination between the PHA and the appropriate police precincts for
carrying out crime prevention measures and activities: (select all that apply)
Transfer of the state of the st
Police involvement in development, implementation, and/or ongoing evaluation of
drug-elimination plan
Police provide crime data to housing authority staff for analysis and action Police have established a physical presence on housing authority property (e.g.,
acompromity malicina office officer in maridance)
Police regularly testify in and otherwise support eviction cases
Police regularly meet with the PHA management and residents
Police regularly testify in and otherwise support eviction cases Police regularly meet with the PHA management and residents Agreement between PHA and local law enforcement agency for provision of above-
baseline law enforcement services
Other activities (list below)
2. Which developments are most affected? (list below)
2. Which developments are most affected? (list below)
D. Additional information as required by PHDEP/PHDEP Plan
PHAs eligible for FY 2000 PHDEP funds must provide a PHDEP Plan meeting specified requirements prior to receipt of PHDEP funds.
to receipt of Finder.
Yes No: Is the PHA eligible to participate in the PHDEP in the fiscal year covered
by this PHA Plan?
Yes No: Has the PHA included the PHDEP Plan for FY 2000 in this PHA Plan?
Yes No: This PHDEP Plan is an Attachment. (Attachment Filename:)

# 14. RESERVED FOR PET POLICY

[24 CFR Part 903.7 9 (n)]

# 15. Civil Rights Certifications

[24 CFR Part 903.7 9 (o)]

Civil rights certifications are included in the PHA Plan Certifications of Compliance with the PHA Plans and Related Regulations.

16. I	Fiscal Audit
[24 CFR	R Part 903.7 9 (p)]
1.	Yes No: Is the PHA required to have an audit conducted under section 5(h)(2) of the U.S. Housing Act of 1937 (42 U S.C. 1437c(h))? (If no, skip to component 17.)
2.	Yes No: Was the most recent fiscal audit submitted to HUD?
3.	Yes No: Were there any findings as the result of that audit?
4.	Yes No: If there were any findings, do any remain unresolved?
	If yes, how many unresolved findings remain?
5.	Yes No: Have responses to any unresolved findings been submitted to HUD?
	If not, when are they due (state below)?
	PHA Asset Management R Part 903.7 9 (q)]
-	ions from component 17: Section 8 Only PHAs are not required to complete this component.
1.	Yes No: Is the PHA engaging in any activities that will contribute to the long-term asset management of its public housing stock, including how the Agency will plan for long-term operating, capital investment, rehabilitation, modernization, disposition, and other needs that have <b>not</b> been addressed elsewhere in this PHA Plan?
2. W	hat types of asset management activities will the PHA undertake? (select all that apply) Not applicable Private management Development-based accounting Comprehensive stock assessment Other: (list below)

	the PHA included descriptions of asset management activities in the <b>otional</b> Public Housing Asset Management Table?	
<b>18. Other Informa</b> [24 CFR Part 903.7 9 (r)]	tion	
A. Resident Advisory l	Board Recommendations	
	the PHA receive any comments on the PHA Plan from the Resident advisory Board/s?	
'	are: (if comments were received, the PHA MUST select one) hment (File name)	
Considered communecessary.	e PHA address those comments? (select all that apply) ments, but determined that no changes to the PHA Plan were d portions of the PHA Plan in response to comments w:	
Other: (list below	)	
B. Description of Elect	tion process for Residents on the PHA Board	
1. X Yes No:	Does the PHA meet the exemption criteria provided section 2(b)(2) of the U.S. Housing Act of 1937? (If no, continue to question 2; if yes, skip to sub-component C.)	
2. Yes No:	Was the resident who serves on the PHA Board elected by the residents? (If yes, continue to question 3; if no, skip to subcomponent C.)	
3. Description of Residen	nt Election Process	
<ul> <li>a. Nomination of candidates for place on the ballot: (select all that apply)</li> <li>Candidates were nominated by resident and assisted family organizations</li> <li>Candidates could be nominated by any adult recipient of PHA assistance</li> </ul>		

	Self-nomination: Candidates registered with the PHA and requested a place on ballot
	Other: (describe) Recruited by Housing Authority staff
	Any recipient of PHA assistance Any head of household receiving PHA assistance Any adult recipient of PHA assistance Any adult member of a resident or assisted family organization Other (list)  ible voters: (select all that apply) All adult recipients of PHA assistance (public housing and section 8 tenant-based assistance) Representatives of all PHA resident and assisted family organizations
	Other (list)
	itement of Consistency with the Consolidated Plan applicable Consolidated Plan, make the following statement (copy questions as many times as
	asolidated Plan jurisdiction: (provide name here)
	PHA has taken the following steps to ensure consistency of this PHA Plan with the solidated Plan for the jurisdiction: (select all that apply)
$\boxtimes$	The PHA has based its statement of needs of families in the jurisdiction on the needs expressed in the Consolidated Plan/s.
	The PHA has participated in any consultation process organized and offered by the Consolidated Plan agency in the development of the Consolidated Plan.
$\boxtimes$	The PHA has consulted with the Consolidated Plan agency during the development of this PHA Plan.
	Activities to be undertaken by the PHA in the coming year are consistent with the initiatives contained in the Consolidated Plan. (list below)
	Other: (list below)

4. The Consolidated Plan of the jurisdiction supports the PHA Plan with the following actions and commitments: (describe below)

The Consolidated Plan establishes goals and objectives designed to encourage local municipalities to adopt zoning ordinances and zoning laws which are suitable to the development of affordable housing.

The Consolidated Plan includes recommendations designed to remove impediments to fair housing choice which exist in the County.

The Consolidated Plan encourages the development of partnerships among for-profit and non-profit developers to build additional affordable housing units in the County, outside the City, for a mix of income ranges.

The Consolidated Plan establishes the development of additional family rental housing as a priority for the period 2000-2004 in areas of the County where employment opportunities are available.

#### D. Other Information Required by HUD

Use this section to provide any additional information requested by HUD.

# **Attachments**

Use this section to provide any additional attachments referenced in the Plans.

Attachment A: Housing Authority Organizational Chart

Attachment B: Housing Authority Administrative Plan (zip file)

# PHA Plan Table Library

# Component 7 Capital Fund Program Annual Statement Parts I, II, and II

Annual Statement Capital Fund Program (CFP) Part I: Summary

Capital Fund Grant Number	FFY of Grant Approval: (MM/YYYY)

	Original Annual Statement
--	---------------------------

Line No.	Summary by Development Account	Total Estimated Cost
1	Total Non-CGP Funds	
2	1406 Operations	
3	1408 Management Improvements	
4	1410 Administration	
5	1411 Audit	
6	1415 Liquidated Damages	
7	1430 Fees and Costs	
8	1440 Site Acquisition	
9	1450 Site Improvement	
10	1460 Dwelling Structures	
11	1465.1 Dwelling Equipment-Nonexpendable	
12	1470 Nondwelling Structures	
13	1475 Nondwelling Equipment	
14	1485 Demolition	
15	1490 Replacement Reserve	
16	1492 Moving to Work Demonstration	
17	1495.1 Relocation Costs	
18	1498 Mod Used for Development	
19	1502 Contingency	
20	Amount of Annual Grant (Sum of lines 2-19)	
21	Amount of line 20 Related to LBP Activities	
22	Amount of line 20 Related to Section 504 Compliance	
23	Amount of line 20 Related to Security	
24	Amount of line 20 Related to Energy Conservation Measures	

# Annual Statement Capital Fund Program (CFP) Part II: Supporting Table

Development Number/Name HA-Wide Activities	General Description of Major Work Categories	Development Account Number	Total Estimated Cost

# Annual Statement Capital Fund Program (CFP) Part III: Implementation Schedule

Development Number/Name HA-Wide Activities	All Funds Obligated (Quarter Ending Date)	All Funds Expended (Quarter Ending Date)

# **Optional Table for 5-Year Action Plan for Capital Fund (Component 7)**

Complete one table for each development in which work is planned in the next 5 PHA fiscal years. Complete a table for any PHA-wide physical or management improvements planned in the next 5 PHA fiscal year. Copy this table as many times as necessary. Note: PHAs need not include information from Year One of the 5-Year cycle, because this information is included in the Capital Fund Program Annual Statement.

	Optional 5-Year Action	on Plan Tables			
Development Number	Development Name (or indicate PHA wide)	Number Vacant Units		cancies elopment	
Description of Neo	eded Physical Improvements or Ma	nagement Improve	ments	Estimated Cost	Planned Start Date (HA Fiscal Year)
Total estimated co	ost over next 5 years				

# **Optional Public Housing Asset Management Table**

See Technical Guidance for instructions on the use of this table, including information to be provided.

	Public Housing Asset Management							
	Development Activity Description							
Ident	ification							
Name, Number, and Location	Number and Type of units	Capital Fund Program Parts II and III Component 7a	Development Activities Component 7b	Demolition / disposition Component 8	Designated housing Component 9	Conversion  Component 10	Home- ownership Compone nt 11a	Other (describe) Component 17

# ADMINISTRATIVE PLAN

#### FOR THE

# SECTION 8 CERTIFICATE AND VOUCHER PROGRAMS

# LANCASTER COUNTY HOUSING AUTHORITY

Approved by the HA Board of Commissioners: November 23, 1999

Submitted to HUD: November 30, 1999

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#### Chapter 1

#### STATEMENT OF POLICIES AND OBJECTIVES

#### **INTRODUCTION**

The Section 8 Program was enacted as part of the Housing and Community Development Act of 1974, which recodified the U.S. Housing Act of 1937. The Act has been amended from time to time, and its requirements, as they apply to the Section 8 Certificate and Voucher Programs, are described in and implemented through this Administrative Plan.

Administration of the Section 8 Program and the functions and responsibilities of the Housing Authority (HA) staff shall be in compliance with the HA's Personnel Policy and the Department of Housing and Urban Development's (HUD) Section 8 Regulations as well as all Federal, State and local Fair Housing Laws and Regulations.

#### Jurisdiction

The jurisdiction of the HA is the County of Lancaster, Pennsylvania.

#### A. HOUSING AUTHORITY MISSION STATEMENT

It is the mission of the Lancaster County Housing Authority to provide safe, decent, and sanitary housing, in an environment without discrimination, for lower-income families, the elderly, and persons with disabilities, who choose to live in Lancaster County (outside the City of Lancaster).

## **B.** LOCAL OBJECTIVES [24 CFR 982.1]

A review of rental housing conditions and market in Lancaster County indicates that, although the County has a low vacancy rate, the quality of the rental units available is basically sound. Importantly, by far the greatest element of present housing need relates to the cost of available units, not existing substandard condition of these units. Thus, given the rural and small-town nature of much of Lancaster County, in which nearly 70% of all multiple-unit structures

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contain only two to four units, the rental housing market is one in which the Rental Assistance programs can readily be applied, in order for the County to provide decent, affordable housing for its lower-income residents.

The Section 8 Program is designed to achieve these major objectives:

- 1. To provide decent, safe, and sanitary housing for very low income families while maintaining their rent payments at an affordable level.
- 2. To ensure that all units meet Housing Quality Standards and families pay fair and reasonable rents.
- 3. To promote fair housing and the opportunity for very low-income families of all ethnic backgrounds to experience freedom of housing choice.
- 4. To promote a hous ing program which maintains quality service and integrity while providing an incentive to private property owners to rent to very low-income families.

In addition, the HA has the following goals for the program:

- 1. To encourage self-sufficiency of participant families and assist in the expansion of family opportunities, which address educational, socio-economic, recreational and other human services needs.
- 2. To create positive public awareness and expand the level of family, owner, and community support in accomplishing the HA's mission
- 3. To attain and maintain a high level of standards and professionalism in our day-today management of all program components.
- 4. To administer an efficient, high-performing agency through continuous improvement of the HA's support systems and commitment to our employees and their development.

## C. PURPOSE OF THE PLAN [24 CFR 982.54]

The purpose of the Administrative Plan is to establish policies for carrying out the programs in a manner consistent with HUD requirements and local objectives. The Plan covers both admission and continued participation in the Certificate/Voucher programs. Policies are the same for both programs unless otherwise noted.

The HA is responsible for complying with all changes in HUD regulations pertaining to these programs. If such changes conflict with this Plan, HUD regulations will have precedence. The

original Plan and any changes must be approved by the Board of Directors of the agency and a copy provided to HUD.

## **D. ADMINISTRATIVE FEE RESERVE** [24 CFR 982.54(d)(22)]

No expenditures for goods and services in excess of \$10,000.00 may be made from the operating reserve account for housing purposes other than administrative costs of the Section 8 or Voucher Program without prior approval of the Board of Directors. Program expenditures for amounts less than \$10,000.00, procured in accordance with the procurement policy of the Housing Authority, may be made from the operating reserve account for other housing purposes upon approval of the Executive Director.

For operating reserve expenditures that exceed \$10,000.00, the Board of Directors, as part of its approval process, shall make an affirmative determination that the expenditures are necessary and reasonable for other housing purposes consistent with the Housing Authority's authorities under State and local law.

#### E. RULES AND REGULATIONS [24 CFR 982.52]

This Administrative Plan is set forth to define the HA's local policies for operation of the housing programs in the context of Federal laws and Regulations. All issues related to Section 8 not addressed in this document are governed by such Federal regulations, HUD Memos, Notices and guidelines, or other applicable law.

#### F. TERMINOLOGY

The Housing Authority of the County of Lancaster is referred to as "HA" or "Housing Authority" throughout this document.

"Family" is used interchangeably with "Applicant" or "Participant" and can refer to a single-person family.

"Tenant" is used to refer to participants in terms of their relation to landlords.

"Landlord" and "owner" are used interchangeably.

"Disability" is used where "handicap" was formerly used.

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"Non-citizens Rule" refers to the regulation effective June 19, 1995 restricting assistance to U.S. citizens and eligible immigrants.

The Section 8 programs are also known as the Regular Tenancy Certificate, Over-FMR Tenancy (OFTO) and Voucher Programs.

"HQS" means the Housing Quality Standards required by regulations as enhanced by the HA.

"Failure to Provide" refers to all requirements in the first Family Obligation. See Chapter 15, "Denial or Termination of Assistance."

See Glossary for other terminology.

## **G. FAIR HOUSING POLICY** [24 CFR 982.54(d)(6)]

It is the policy of the Housing Authority to comply fully with all Federal, State, and local nondiscrimination laws and with the rules and regulations governing Fair Housing and Equal Opportunity in housing and employment.

The HA shall not deny any family or individual the opportunity to apply for or receive assistance under the Section 8 Programs on the basis of race, color, sex, religion, creed, national or ethnic origin, age, familial status, handicap or disability.

To further its commitment to full compliance with applicable Civil Rights laws, the HA will provide Federal/State/local information to Certificate and Voucher holders regarding "discrimination" and any recourse available to them if they are victims of discrimination. Such information will be made available during the family briefing session, and all applicable Fair Housing Information and Discrimination Complaint Forms will be made a part of the Certificate and Voucher holder's briefing packet.

Except as otherwise provided in 24 CFR 8.21(c)(1), 8.24(a), 8.25, and 8.31, no individual with disabilities shall be denied the benefits of, be excluded from participation in, or otherwise be subjected to discrimination because the HA's facilities are inaccessible to or unusable by persons with disabilities.

Posters and housing information are displayed in locations throughout the HA's office in such a manner as to be easily readable from a wheelchair.

The Lancaster County Housing Authority office **is** accessible to persons with disabilities. Accessibility for the hearing-impaired is provided by AT&T's TTD/TDY telephone relay service.

## **H. ACCOMMODATIONS POLICY** [24 CFR 700.245(c)(3)]

This policy is applicable to all situations described in this Administrative Plan when a family initiates contact with the HA, when the HA initiates contact with a family including when a family applies, and when the HA schedules or reschedules appointments of any kind.

It is the policy of this HA to be service-directed in the administration of our housing programs, and to exercise and demonstrate a high level of professionalism while providing housing services to families

## Persons with Disabilities [24 CFR 982.153(b)(6)]

The HA's policies and practices will be designed to provide assurances that all persons with disabilities will be provided reasonable accommodation so that they may fully access and utilize the housing program and related services. The availability of specific accommodations will be made known by including notices on HA forms and letters to all families, and all requests will be verified so that the HA can properly accommodate the need presented by the disability.

#### Federal Americans with Disabilities Act of 1990

- 1. With respect to an individual, the term "disability" means:
  - A physical or mental impairment that substantially limits one or more of the major life activities of an individual;
  - A record of such impairment; or
  - Being regarded as having such an impairment
- 2. Those "regarded as having such an impairment" may include those with conditions such as obesity or cosmetic disfigurement, and individuals perceived to be at high risk of incurring a work-related injury.
- 3. Individuals with contagious diseases who do not pose a direct threat to others are covered by the Act. AIDS victims and those who test positive for the HIV virus are considered to have a disability.
- 4. An individual who has an infectious or communicable disease that is transmitted to others through the handling of food, the risk of which cannot be eliminated by reasonable accommodation, may be refused an assignment or a continued assignment to a job involving food handling. The Secretary of Health and Human Services annually will publish a list of those diseases that are transmitted through food handling.
- 5. Rehabilitated alcohol and drug users are considered to be persons with disabilities for purposes of the Act. However, current alcohol and drug users can be held to the same qualification standards for job performance as other employees.

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## **Undue Hardship**

Requests for reasonable accommodation from persons with disabilities will be granted upon verification that they meet the need presented by the disability and they do not create an "undue financial and administrative burden" for the HA, meaning an action requiring "significant difficulty or expense". This standard is not specifically defined in the Act.

In determining whether accommodation would create an undue hardship, the following guidelines will apply:

The nature and cost of the accommodation needed;

The overall financial resources of the facility or facilities involved in the provision of the reasonable accommodation; and

The number of persons employed at such facility, the number of families likely to need such accommodation, the effect on expenses and resources, or the likely impact on the operation of the facility as a result of the accommodation.

#### **Verification of a Request for Accommodation**

All requests for accommodation or modification will be verified with a reliable knowledgeable, professional.

The Housing Authority utilizes organizations, which provide assistance for hearing- and sight-impaired persons when needed.

A list of known accessible units will be provided.

The HA will refer families who have persons with disabilities to agencies in the community that offer services to persons with disabilities.

#### I. TRANSLATION OF DOCUMENTS

The Housing Authority has bilingual staff to assist non-English speaking families in Spanish and translates documents into Spanish if needed.

In determining whether it is feasible to provide translation of documents written in English into other languages, the HA will consider the following factors:

Number of applicants and participants in the jurisdiction who do not speak English and speak the other language.

Estimated cost to HA per client of translation of English written documents into the other language.

The availability of local organizations to provide translation services to non-English speaking families.

#### J. MANAGEMENT ASSESSMENT OBJECTIVES

The HA operates its housing assistance program with efficiency and can demonstrate to HUD auditors that the HA is using its resources in a manner that reflects its commitment to quality and service. The HA policies and practices are consistent with the goals and objectives of the following HUD SEMAP indicators.

- 1. Selection from the Waiting List
- 2. Reasonable Rent
- 3. Determination of Adjusted Income
- 4. Utility Allowance Schedule
- 5. HQS Quality Control Inspections
- 6. HQS Enforcement
- 7. Expanding Housing Opportunities
- 8. FMR/exception rent & Payment Standards
- 9. Annual Re-examinations
- 10. Correct Tenant Rent Calculations
- 11. Pre-Contract HQS Inspections
- 12. Annual HQS Inspections
- 13. Lease-up
- 14a. Family Self-Sufficiency Enrollment
- 14b. Percent of FSS Participants with Escrow Account Balances
- 15. Bonus Indicator (Deconcentration)

#### K. RECORDS FOR MONITORING HA PERFORMANCE

In order to demonstrate compliance with HUD and other pertinent regulations, the HA will maintain records, reports and other documentation for a time that is in accordance with HUD requirements and in a manner that will allow an auditor, housing professional or other interested party to follow, monitor and or assess the HA's operational procedures objectively and with accuracy.

Records and reports will be maintained for the purpose of:

Demonstrating that at least 98% of families were selected from the waiting list in accordance with the Admin Plan policies and met the correct selection criteria.

Determining that at least 98% of randomly selected tenant files indicate that the HA approved reasonable rents to owner at the time of initial lease-up and before any increase in rent.

Monitoring HA practices for obtaining income information, proper calculation of allowances and deductions, and utility allowances used to determine adjusted income for families.

Demonstrating that the HA has analyzed utility rates locally to determine if there has been a change of 10% or more since the last time the utility schedule was revised.

Determining that during the fiscal year the HA performs supervisory HQS quality control inspections for at least 5% of all units under contract.

Determining that a review of selected files indicate that for at least 98% of failed inspections, the HA ensures timely correction of HQS deficiencies or abates HAPs or takes vigorous action to enforce family obligations.

Demonstrating that at least 90% of units newly leased have an initial gross rent which does not exceed the FMR, and Voucher payment standards are not less than 80% of the current FMR/exception rent limit unless otherwise approved by HUD.

Demonstrating that 96-100% of reexams are processed on time.

Demonstrating that less than 2% of all tenant files have rent calculation discrepancies.

Demonstrating that not less than 98% of newly leased units passed HQS inspections before HAP contract date.

Demonstrating that the HA performs annual HQS inspections on time for 100% of all units under contract.

Demonstrating that the HA leases 95% of budgeted units during the fiscal year.

Demonstrating that at least 30% of the HA's FSS participants have escrow account balances.

In addition to the SEMAP factors above, to ensure quality control, supervisory staff audit income and rental assistance calculations for all new applicants and recertifications, as well as all documentation and calculations for claims processed.

## **L. PRIVACY RIGHTS** [24 CFR 982.551]

Applicants and participants, including all adults in their households, are required to sign the HUD 9886 Authorization for Release of Information. This document incorporates the Federal Privacy Act Statement and describes the conditions under which HUD/HA will release family information.

The HA's policy regarding release of information is in accordance with State and local laws which may restrict the release of family information.

Any and all information which would lead one to determine the nature and/or severity of a person's disability must be kept in a separate folder and marked "confidential". The personal information in this folder must not be released except on an "as needed" basis in cases where an accommodation is under consideration. All requests for access and granting of accommodations based on this information must be approved by the Director of Community Services.

The HA's practices and procedures are designed to safeguard the privacy of applicants and program participants. All applicant and participant files will be stored in a secure location which is only accessible by authorized staff.

HA staff will not discuss family information contained in files unless there is a business reason to do so. Inappropriate discussion of family information, or improper disclosure of family information by staff will result in disciplinary action.

## M. FAMILY OUTREACH [24 CFR 982.153(b)(1)]

The HA will publicize and disseminate information to make known the availability of housing assistance and related services for very low income families on a regular basis. When the HA's waiting list is open, the HA will publicize the availability and nature of housing assistance for very low income families in a newspaper of general circulation, minority media, and by other suitable means..

The HA will communicate the status of housing availability to other service providers in the community, advise them of housing eligibility factors and guidelines in order that they can make proper referrals for housing assistance.

#### **N. OWNER OUTREACH** [24 CFR 982.54(d)(5), 982.153(b)(1)]

The HA encourages owners of decent, safe and sanitary housing units to lease to Section 8 families. The HA maintains a **list of units available and a listing of complex owners and**10/1/99 AdminPlan

**management firms** for the Section 8 Program and updates this list **on an ongoing basis.** When listings from owners are received, they will be compiled by the HA staff by bedroom size and municipality.

The Housing Authority will maintain lists of available housing submitted by owners in all neighborhoods within the Housing Authority's jurisdiction to ensure greater mobility and housing choice to very low income households. The lists of **units and owners** will be available at the reception desk, will be mailed on request, and will be provided at briefings.

Printed material is offered to acquaint owners and managers with the opportunities available under the program.

The HA encourages program participation by owners of units located outside areas of poverty or minority concentration. The HA periodically evaluates the demographic distribution of assisted families to identify areas within the jurisdiction where owner outreach should be targeted. The purpose of these activities is to provide more choice and better housing opportunities to families. Certificate and Voucher holders are informed of the full range of areas where they may lease units inside the HA's jurisdiction and given a list of apartment complexes and landlords who are willing to lease units under the Program.

The HA will hold periodic meetings with interested and participating owners to improve owner relations and to recruit new owners when/if conditions warrant or provide information to them through newsletters or other mailings.

#### Reserved

#### Chapter 2

#### **ELIGIBILITY FOR ADMISSION**

[24 CFR Part 5, Subparts B, D & E; Part 982, Subpart E]

#### **INTRODUCTION**

This Chapter defines both HUD's and the HA's criteria for admission and denial of admission to the program. The policy of this HA is to strive for objectivity and consistency in applying these criteria to evaluate the eligibility of families who apply. The HA staff will review all information provided by the family carefully and without regard to factors other than those defined in this Chapter. Families will be provided the opportunity to explain their circumstances, to furnish additional information, if needed, and to receive an explanation of the basis for any decision made by the HA pertaining to their eligibility.

#### **Eligibility Factors**

To be eligible for participation, an applicant must meet HUD's criteria, as well as any permissible additional criteria established by the HA.

The HUD eligibility criteria are:

An applicant must be a "family"

An applicant must be within the appropriate Income Limits

An applicant must furnish Social Security Numbers for all family members age six and older

An applicant must furnish declaration of Citizenship or Eligible Immigrant Status and verification where required

For the HA's additional criteria for eligibility, see Section E, "Other Criteria for Admission."

The Family's initial eligibility for placement on the waiting list will be made in accordance with the eligibility factors.

Eligibility factors will not be verified until the family is selected from the waiting list for final eligibility processing for issuance of a Certificate or Voucher, unless the HA determines that such eligibility is in question.

Evidence of Citizenship/Eligible Immigrant Status will not be verified until the family is selected from the waiting list for final eligibility processing for issuance of a Certificate or Voucher, unless the HA determines that such eligibility is in question, whether or not the family is at or near the top of the waiting list.

## **A. FAMILY COMPOSITION** [24 CFR 5.403, 982.201]

The applicant must qualify as a Family. A Family may be a single person or a group of persons. A group of persons may be:

Two or more persons who intend to share residency whose income and resources are available to meet the family's needs and who have a history as a family unit or show evidence of a stable family relationship.

Two or more elderly or disabled persons living together, or one or more elderly, near elderly or disabled persons living with one or more live-in aides is a family.

A child who is temporarily away from home because of placement in foster care is considered a member of the family. This provision only pertains to the foster child's temporary absence from the home, and is not intended to artificially enlarge the space available for other family members.

A single person may be:

An elderly person A displaced person A person with a disability Any "other single" person

#### **Head of Household**

The head of household is the **adult** member of the household who is designated by the family as head, is wholly or partly responsible for paying the rent, and has the legal capacity to enter into a lease under State/local law. **Emancipated minors who qualify under State law will be recognized as head of household.** 

#### **Spouse of Head**

Spouse means the husband or wife of the head.

For proper application of the Non-citizens Rule, the definition of spouse is: the marriage partner who, in order to dissolve the relationship, would have to be divorced. It includes the partner in a common law marriage. The term "spouse" does not apply to boyfriends, girlfriends, significant others, or co-heads.

## Co-Head

An individual in the household who is equally responsible for the lease with the Head of Household. A family may have a spouse or co-head, but not both. A co-head never qualifies as a dependent.

## **Live-in Attendants**

A Family may include a live-in aide provided that such live-in aide:

Is determined by the HA to be essential to the care and well being of an elderly person, a near-elderly person, or a person with disabilities,

Is not obligated for the support of the person(s), and

Would not be living in the unit except to provide care for the person(s).

A live-in aide is treated differently than family members:

Income of the live-in aide will not be counted for purposes of determining eligibility or level of benefits.

Live-in aides are not subject to Non-Citizen Rule requirements.

Live-in aides may not be considered as a remaining member of the tenant family.

Relatives are not automatically excluded from being live-in aides, but they must meet all of the elements in the live-in aide definition described above.

A Live in Aide may only reside in the unit with the approval of the HA. Written verification will be required from a reliable, knowledgeable professional, such as a doctor, social worker, or case worker. The verification provider must certify that a live-in aide is needed for the care of the family member who is elderly, near-elderly (50-61) or disabled.

At any time, the HA will refuse to approve a particular person as a live-in aide or may withdraw such approval if:

The person commits fraud, bribery, or any other corrupt or criminal act in connection with any federal housing program;

The person commits drug-related criminal activity or violent criminal activity; or

The person currently owes rent or other amounts to the HA or to another HA in connection with Section 8 or public housing assistance under the 1937 Act.

#### Split Households Prior to Certificate/Voucher Issuance

When a family on the waiting list splits into two otherwise eligible families due to divorce or legal separation, and the new families both claim the same placement on the waiting list, and there is no court determination, the HA will make the decision taking into consideration the following factors:

Which family member applied as head of household.

Which family unit retains the children or any disabled or elderly members.

Restrictions that were in place at the time the family applied.

Role of domestic violence in the split.

Recommendations of social service agencies or qualified professionals such as children's protective services.

Documentation of these factors is the responsibility of the applicant families. If either or both of the families do not provide the documentation, they may be denied placement on the waiting list for failure to supply information requested by the HA.

In cases where domestic violence played a role, the standard used for verification will be the same as that required for the "displaced due to domestic violence" preference.

#### **Multiple Families in the Same Household**

When families apply which consist of two families living together, (such as a mother and father, and a daughter with her own husband or children), if they apply as a family unit, they will be treated as a family unit.

#### **Joint Custody of Children**

Children who are subject to a joint custody agreement but live with one parent at least 51% of the time will be considered members of the household. "51% of the time" is defined as 183 days of the year, which do not have to run consecutively.

When both parents are on the Waiting List and both are trying to claim the child, the parent whose address is listed in the school records will be allowed to claim the school-age child as a dependent.

#### **B. INCOME LIMITATIONS** [24 CFR 982.201, 982.353]

In order to be eligible for assistance, an applicant must be either:

A very low-income family; or

A low-income family in any of the following categories:

A low-income family that is continuously assisted under the 1937 Housing Act. An applicant is continuously assisted if the family has received assistance under any 1937 Housing Act program within **60** days of certificate/voucher issuance. Programs include public housing, all Section 8 programs, all Section 23 programs.

A low-income family physically displaced by rental rehabilitation activity under 24 CFR part 511.

A low-income non-purchasing family residing in a HOPE 1 or HOPE 2 project.

A low-income non-purchasing family residing in a project subject to a homeownership program under 24 CFR 248.173.

A low-income family displaced as a result of the prepayment of a mortgage or voluntary termination of a mortgage insurance contract under 24 CFR 248.165.

A low-income family residing in a HUD-owned multifamily rental housing project when the project is sold, foreclosed or demolished by HUD. (Certificate program only.)

To determine if the family is income-eligible, the HA compares the Annual Income of the family to the applicable income limit for the family's size.

Families whose Annual Income exceeds the income limit will be denied admission and offered an informal review.

For admission to the program (initial lease-up), the family must be within the very low income limit of the jurisdiction where they want to live.

<u>Portability</u>: For initial lease-up, families who exercise portability must be within the very low income limit for the jurisdiction of the receiving HA in which they want to live.

Participant families who exercise portability, and request or require a change in their form of assistance, must be within the low income limit of the receiving HA if they are to receive the alternate form of assistance.

#### C. MANDATORY SOCIAL SECURITY NUMBERS [24 CFR 5.216, 5.218]

Families are required to provide verification of Social Security Numbers for all family members age 6 and older prior to admission, if they have been issued a number by the Social 10/1/99 AdminPlan

Security Administration. This requirement also applies to persons joining the family after admission to the program.

Failure to furnish verification of social security numbers is grounds for denial or termination of assistance.

## **D. CITIZENSHIP/ELIGIBLE IMMIGRATION STATUS** [24 CFR Part 5, Subpart E]

In order to receive assistance, a family member must be a U.S. citizen or eligible immigrant. Individuals who are neither may elect not to contend their status. Eligible immigrants are persons who are in one of the immigrant categories as specified by HUD.

For the Citizenship/Eligible Immigration requirement, the status of each member of the family is considered individually before the family's status is defined.

<u>Mixed Families</u>. A family is eligible for assistance as long as at least one member is a citizen or eligible immigrant. Families that include eligible and ineligible individuals are called "mixed." Such applicant families will be given notice that their assistance will be pro-rated and that they may request a hearing if they contest this determination.

<u>All members ineligible</u>. Applicant families that include no eligible members are ineligible for assistance. Such families will be denied admission and offered an opportunity for a hearing.

<u>Non-citizen students</u>. Defined by HUD in the non-citizen regulations. Not eligible for assistance.

<u>Appeals</u>. For this eligibility requirement only, the applicant is entitled to a hearing exactly like those provided for participants.

## E. OTHER CRITERIA FOR ADMISSIONS [24 CFR 982.552(b)]

The HA will apply the following criteria, in addition to the HUD eligibility criteria, as grounds for denial of admission to the program.

The family must have not violated any family obligation during a previous participation in the Section 8 program for five years prior to final eligibility determination.

The HA will make an exception, if the family member who violated the family obligation is not a current member of the household on the application.

When the HA denies assistance to a person with a disability due to a violation of family obligation, and the violation was a result of the disability, the applicant may request a review of the decision to deny assistance.

The family must pay any outstanding debt owed the HA or another HA as a result of prior participation in any federal housing program before the family may reapply for assistance.

The family must be in good standing regarding any current payment agreement made with another HA for a previous debt incurred, before this HA will allow participation in its Section 8 program.

No family member may have been evicted from public housing for any reason during the last five years prior to final eligibility determination.

#### **F. SUITABILITY OF FAMILY** [24 CFR 982.202(b)(1)]

The HA will take into consideration any of the criteria for admission in Chapter 15, but may not otherwise screen for factors which relate to the suitability of the applicant family as tenants. It is the responsibility of the owner to screen the applicants as to their suitability for tenancy.

The HA will advise families how to file a complaint if they have been discriminated against by an owner. The HA will advise the family to make a Fair Housing complaint. The HA could also report the owner to HUD (Fair Housing/Equal Opportunity) or the local Fair Housing Organization.

G. CHANGES IN ELIGIBILITY PRIOR TO EFFECTIVE DATE OF THE CONTRACT
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Changes that occur during the period between issuance of a certificate or voucher and lease up may affect the family's eligibility or Total Tenant Payment. For example, if a family goes over the income limit prior to lease up, the applicant will no longer be eligible for the program. They will be notified in writing of their ineligible status and their right to an informal review.

## H. INELIGIBLE FAMILIES

Families who are determined to be ineligible will be notified in writing of the reason for denial and given an opportunity to request an informal review, or an informal hearing if they were denied due to noncitizen status. See Chapter 19, "Complaints and Appeals" for additional information about reviews and hearings.

## Chapter 3

#### APPLYING FOR ADMISSION

[24 CFR 982.204]

#### **INTRODUCTION**

The policy of the HA is to ensure that all families who express an interest in housing assistance are given an equal opportunity to apply, and are treated in a fair and consistent manner. This Chapter describes the policies and procedures for completing an initial application for assistance, placement and denial of placement on the waiting list, and limitations on who may apply. The primary purpose of the intake function is to gather information about the family, but the HA will also utilize this process to provide information to the family so that an accurate and timely decision of eligibility can be made. Applicants will be placed on the waiting list in accordance with this Plan.

#### A. OVERVIEW OF THE APPLICATION TAKING PROCESS

The purpose of application taking is to permit the HA to gather information and determine placement on the waiting list. The application will contain questions designed to obtain pertinent program information.

Families who wish to apply for any one of the HA's programs must **complete a written application form when application-taking is open.** Applications will be made available in an accessible format upon request from a person with a disability.

When the waiting list is open, any family asking to be placed on the waiting list for Section 8 rental assistance will be given the opportunity to complete an application.

Applications will be mailed to interested families upon request.

The application process will involve two phases. The first is the "initial" application for assistance (referred to as a preapplication). This first phase results in the family's placement on the waiting list.

The second phase is the "final determination of eligibility" (referred to as the full application). The full application takes place when the family reaches the top of the waiting list. At this time the HA ensures that verification of all HUD and HA eligibility factors is current in order to determine the family's eligibility for the issuance of a certificate or voucher.

# **B.** OPENING/CLOSING OF APPLICATION TAKING [24 CFR 982.206, 982.54(d)(1)]

The HA will utilize the following procedures for opening the waiting list:

When the HA opens the waiting list, the HA will advertise through public notice in the following newspapers, and through notices to community service providers, the programs for which applications are being accepted:

Lancaster Newspapers, Inc. (Lancaster Intelligencer Journal, Lancaster New Era, and/or Sunday News)

All known weekly publications in outlying municiplaities of the County

For rental assistance targeted to persons with disabilities, the HA will send notices directly to all known agencies and organizations that serve such persons, in addition to sending notices to the standard mailing list of community service providers.

#### The notice will contain:

- The dates, times, and the locations where families may apply.
- The programs for which applications will be taken.
- A brief description of the program.
- Limitations, if any, on who may apply.

The notices will be made in an accessible format if requested. They will provide potential applicants with information that includes the HA address and telephone number, how to submit an application, information on eligibility requirements, and the availability of local preferences.

Upon request from a person with a disability, additional time will be given as an accommodation for submission of an application after the closing deadline. This

accommodation is to allow persons with disabilities the opportunity to submit an application in cases when a social service organization provides inaccurate or untimely information about the closing date.

#### **Closing the Waiting List**

The HA may stop applications if there are enough applicants to fill anticipated openings for the next **twelve** months. The waiting list may not be closed if it would have a discriminatory effect inconsistent with applicable civil rights laws.

## The HA will announce the closing of the waiting list by public notice.

The open period shall be long enough to achieve a waiting list adequate to cover projected turnover and new allocations over the next **twelve** months.

When the period for accepting applications is over, the HA will add the new applicants to the waiting list, ranking them by date and time of application.

## **Limits on Who May Apply**

When the waiting list is open:

Any family asking to be placed on the waiting list for Section 8 rental assistance will be given the opportunity to complete an application.

Depending upon the composition of the waiting list with regard to family types and preferences and to better serve the needs of the community, at times the HA may only accept applications from any family claiming preferences.

If there are sufficient applications from elderly families, disabled families, and displaced families consisting of up to two persons, applications will not be accepted from Other Singles.

When the application is submitted to the HA:

It establishes the family's date and time of application for placement order on the waiting list.

#### C. "INITIAL" APPLICATION PROCEDURES [24 CFR 982.204(b)]

The HA will utilize a preliminary-application form (pre-application). The information is to be filled out by the applicant whenever possible. To provide specific accommodation for persons with disabilities, the information may be completed by a staff person over the telephone. It may also be mailed to the applicant.

The purpose of the preapplication is to permit the HA to preliminarily assess family eligibility or ineligibility and to determine placement on the waiting list. The preapplication will contain questions designed to obtain the following information:

- Names of adult members and age of all members
- Sex and relationship of all members
- Street Address and phone numbers
- Mailing Address (If PO Box or no other permanent address)
- Amount(s) and source(s) of income received by household members
- Information regarding disabilities to determine qualifications for allowances and deductions
- Information related to qualification for preferences
- Social Security Numbers
- Race/ethnicity
- Citizenship/eligible immigration status
- Program integrity questions regarding previous participation in HUD programs

Duplicate applications, including applications from a segment of an applicant household, will not be accepted.

Ineligible families will not be placed on the waiting list.

Preapplications **will not** require an interview. The information on the application **will not** be verified until the applicant has been selected for final eligibility determination. Final eligibility will be determined when the full application process is completed and all information is verified.

## D. APPLICANT STATUS WHILE ON WAITING LIST [CFR 982.204]

Applicants are required to inform the HA of changes in address. Applicants are also required to respond to requests from the HA to update information on their application and to determine their interest in assistance.

If after a review of the preapplication the family is determined to be preliminarily eligible, they will be notified in writing or in an accessible format upon request, as a reasonable accommodation.

This written notification of preliminary eligibility will be:

#### mailed to the applicant by first class mail.

If the family is determined to be ineligible based on the information provided in the preapplication, the HA will notify the family in writing (in an accessible format upon request as a reasonable accommodation), state the reason(s), and inform them of their right to an informal review. Persons with disabilities may request to have an advocate attend the informal review as an accommodation. See Chapter 19, "Complaints and Appeals."

## **E. TIME OF SELECTION** [24 CFR 982.204, 5.410]

When funding is available, families will be selected from the waiting list in their preferencedetermined sequence, regardless of family size.

When there is insufficient funding available for the family at the top of the list, the HA will not admit any other applicant until funding is available for the first applicant. Applicants will not be passed over on the waiting list.

A pool of approximately ten completed eligible applicant files will be maintained to minimize delays in admissions when funding becomes available. However, families are still offered certificates or vouchers in the waiting list sequence.

Based on the HA's turnover and the availability of funding, groups of families will be selected from the waiting list to form a final eligibility "pool." Selection from the pool will be based on waiting list sequence/completion of verification.

## F. COMPLETION OF A FULL APPLICATION

All preferences claimed on the preapplication or while the family is on the waiting list will be verified:

After the family is selected from the waiting list, and prior to completing the full application.

The qualification for preference must exist at the time the preference is claimed and at the time of verification, because claim of a preference determines placement on the waiting list.

After the preference is verified, when the HA is ready to select applicants, applicants will be required to:

Participate in a full application interview with an HA representative during which the applicant will be required to furnish complete and accurate information verbally as requested by the interviewer. The HA interviewer will complete the full application form with answers supplied by the applicant. The applicant will sign and certify that all information is complete and accurate.

The full application will be mailed as requested as an accommodation to a person with a disability.

#### **Requirement to Attend Interview**

The HA utilizes the full application interview to discuss the family's circumstances in greater detail, to clarify information which has been provided by the family, and to ensure that the information is complete. The interview is also used as a vehicle to meet the informational needs of the family by providing information about the application and verification process, as well as to advise the family of other HA services or programs which may be available.

The head of household is required to attend the interview.

If the head of household cannot attend the interview, the spouse may attend to complete the application and certify for the family. The head of household, however, will be required to review the information and to certify by signature that all of the information is complete and accurate.

It is the applicant's responsibility to reschedule the interview if s/he misses the appointment. If the applicant does not reschedule or misses two scheduled meetings, the HA will reject the application.

Applicants who fail to appear and want to reschedule a missed appointment must make the request to reschedule no later than ten calendar days from the original appointment date. The request must be made to the staff person who scheduled the appointment.

Reasonable accommodation will be made for persons with a disability who requires an advocate or accessible offices. A designee will be allowed to provide some information, but only with permission of the person with a disability.

If an application is denied due to failure to attend the full application interview, the applicant will be notified in writing and offered an opportunity to request an informal review. (See Chapter 19, "Complaints and Appeals.")

All adult members must sign the HUD Form 9886, Release of Information, the declarations and consents related to citizenship/immigration status and any other documents required by the HA. Applicants will be required to sign specific verification forms for information which is not covered by the HUD form 9886. Failure to do so will be cause for denial of the application for failure to provide necessary certifications and release as required by the HA.

If the HA determines at or after the interview that additional information or document(s) are needed, the HA will request the document(s) or information. The family will be given **ten calendar** days to supply the information.

If the information is not supplied in this time period, the HA will provide the family a notification of denial for assistance. (See Chapter 19, "Complaints and Appeals.")

## **G. VERIFICATION** [24 CFR 982.201(e)]

Information provided by the applicant will be verified, using the verification procedures in Chapter seven. Family composition, income, allowances and deductions, assets, full-time student status, eligibility and rent calculation factors, and other pertinent information will be verified. Verifications may not be more than 60 days old at the time of issuance of Certificate/Voucher.

## **H. SELECTION OF CERTIFICATE OR VOUCHER** [24 CFR 982.205(c)(2)]

The HA provides an explanation of the differences between the Regular Certificate program and the Voucher programs **orally.** The applicant is then asked to specify which type of assistance

they would prefer, a certificate or a voucher, and also to indicate whether they would accept an alternate form of assistance.

The family must decide on which form of assistance (Certificate or Voucher) they prefer. If the form of assistance preferred is available, it will be offered to the applicant.

When the non-preferred form of assistance is available first, the non-preferred form of assistance will be offered.

The applicant may refuse the first form of assistance offered and retain their place on the waiting list until the other form of assistance is available. If the applicant then refuses the other form of assistance, they will be rejected and their name removed from the waiting list. See Chapter 19, "Complaints and Appeals."

## I. SELECTION OF APPLICANTS/PARTICIPANTS FOR OFTO TENANCIES [24 CFR 982.506]

When needed by a family as a reasonable accommodation so that the program is readily accessible to and usable by persons with disabilities.

#### Family Affordability Criteria for OFTO Tenancy [24 CFR 982.506(b)(2)]

The HA will approve an initial OFTO tenancy only after determining that the family's share of rent is reasonable and affordable for that family. In making this determination, the HA will take into account other family expenses such as child care, unreimbursed medical, food, transportation, clothing, and other appropriate expenses.

# J. FINAL DETERMINATION AND NOTIFICATION OF ELIGIBILITY [24 CFR 982.201]

After the verification process is completed, the HA will make a final determination of eligibility. This decision is based upon information provided by the family, the verification completed by the HA, and the current eligibility criteria in effect. If the family is determined to be eligible, the HA will mail a notification of eligibility. A briefing will be scheduled for the issuance of a certificate or voucher and the family's orientation to the housing program.

## Reserved

## Chapter 4

#### ESTABLISHING PREFERENCES AND MAINTAINING THE WAITING LIST

[24 CFR Part 5, Subpart D; 982.54(d)(1); 982.204, 982.205, 982.206]

#### INTRODUCTION

It is the HA's objective to ensure that families are placed in the proper order on the waiting list and selected from the waiting list for admissions in accordance with the policies in this Administrative Plan.

This chapter explains the three local preferences which the HA has adopted to meet local housing needs, defines the eligibility criteria for the preferences and explains the HA's system of applying them.

By maintaining an accurate waiting list, the HA will be able to perform the activities which ensure that an adequate pool of qualified applicants will be available so that program funds are used in a timely manner.

## **A. WAITING LIST** [24 CFR 982.204]

Except for Special Admissions, applicants will be selected from the HA waiting list in accordance with policies and preferences defined in this Administrative Plan.

The HA will maintain information that permits proper selection from the waiting list. The waiting list contains the following information for each applicant listed:

- Applicant Name
- Family Unit Size (number of bedrooms family qualifies for under HA subsidy standards)
- Date and time of application
- Qualification for any local preference
- Racial or ethnic designation of the head of household
- Singles preference status
- targeted program qualifications, if applicable

The waiting list will be maintained in accordance with the following guidelines:

- 1. The application will be a permanent file.
- 2. Applications equal in preference will be maintained by **date and time sequence.**

3. All applicants must meet "Very Low Income" eligibility requirements as established by HUD. Any exceptions to these requirements, other than those outlined in Chapter 2, "Eligibility for Admission," must have been approved previously by the HUD Field Office.

**Special Admissions** [24 CFR 982.54(d)(e), 982.203]

Applicants who are admitted under Special Admissions, rather than from the waiting list, are maintained on separate lists.

## **B. WAITING LIST PREFERENCES** [24 CFR 982.207]

If an applicant makes a false statement in order to qualify for a Local preference, the HA will deny the Local preference.

Types of Applicants With Preference Over "Other Singles" [24 CFR 5.405(b)]

Per HUD requirements, elderly, disabled and displaced families with up to two members will be given a preference over all "Other Single" applicants regardless of local preference status.

"Other Singles" denotes a one-person household in which the individual member is not elderly, disabled, or displaced by government action. Such applicants will be placed on the waiting list in proper order for selection.

# C. LOCAL PREFERENCE CATEGORIES (FORMERLY FEDERAL PREFERENCES) [24 CFR 5.410]

Applicants who are entitled to a preference include:

- Involuntarily displaced.
- Currently living in substandard housing (including homeless families).
- Currently paying m ore than 50% of their income for rent and utilities ("Rent Burden").

Descriptions of these Preferences and their " definitional elements" (or sub-categories) follows.

#### **Involuntary Displacement**

Involuntarily Displaced applicants are applicants who have been involuntarily displaced and are not living in standard, permanent replacement housing, or will be involuntarily displaced within no more than six months from the date of **verification by the HA**.

Families are considered to be involuntarily displaced if they are required to vacate housing as a result of:

- 1. A disaster (fire, flood, earthquake, etc.) that has caused the unit to be uninhabitable.
- 2. Federal, state or local government action related to code enforcement, public improvement or development.
- 3. Action by a housing owner which is beyond an applicant's ability to control, and which occurs despite the applicant's having met all previous conditions of occupancy, and is other than a rent increase.

If the owner is an immediate family relative and there has been no previous rental agreement and the applicant has been part of the owner's family immediately prior to application, the applicant will not be considered involuntarily displaced.

For purposes of this definitional element, reasons for an applicant's having to vacate a housing unit include, but are not limited to:

- Conversion of an applicant's housing unit to non-rental or non-residential use;
- Closure of an applicant's housing unit for rehabilitation or non-residential use;
- Notice to an applicant that s/he must vacate a unit because the owner wants the unit for the owner's personal or family use or occupancy;
- Sale of a housing unit in which an applicant resides under an agreement that the unit must be vacant when possession is transferred; or
- Any other legally authorized act that results, or will result, in the withdrawal by the owner of the unit or structure from the rental market.
- 4. Actual or threatened physical violence directed against the applicant or the applicant's family by a spouse or other household member who lives in the unit with the family.

The actual or threatened violence must have occurred within the past 30 days or be of a continuing nature.

An applicant who lives in a violent neighborhood or is fearful of other violence outside the household is not considered involuntarily displaced.

To qualify for this preference, the abuser must still reside in the unit from which the victim was displaced , OR the applicant must have a current Protection from Abuse Order against the abuser. The applicant must certify that the abuser will not reside with the applicant unless the HA gives prior written approval.

The HA will approve the return of the abuser to the household under the following conditions:

A counselor, therapist, or other appropriate professional recommends in writing that the individual be allowed to reside with the family.

If the abuser returns to the family without approval of the HA, the HA will deny or terminate assistance for breach of the certification.

The HA will take precautions to ensure that the new location of the family is concealed in cases of domestic abuse.

5. To avoid reprisals because the family provided information on criminal activities to a law enforcement agency and, after a threat assessment, the law enforcement agency recommends rehousing the family to avoid or reduce risk of violence against the family.

The family must be part of a Witness Protection Program, or the HUD Office or law enforcement agency must have informed the HA that the family is part of a similar program.

The HA will take precautions to ensure that the new location of the family is concealed in cases of witness protection.

6. By hate crimes if a member of the family has been the victim of one or more hate crimes, and the applicant has vacated the unit because of the crime or the fear of such a crime has destroyed the applicant's peaceful enjoyment of the unit.

A hate crime is actual or threatened physical violence or intimidation that is directed against a person or his property and is based on the person's race, color, religion, sex, national origin, disability or familial status, including sexual orientation, and occurred within the last 30 days or is of a continuing nature.

7. Displacement by non-suitability of the unit when a member of the family has a mobility or other impairment that makes the person unable to use critical elements of the unit and the owner is not legally obligated to make changes to the unit.

**Critical elements are** entry and egress of unit and building/a sleeping area/a full bathroom/a kitchen if the person with a disability must do their own food preparation.

8. Due to HUD disposition of a multifamily project under Section 203 of the Housing and Community Development Amendments of 1978.

#### **Standard Replacement Housing**

In order to receive the displacement preference, applicants who have been displaced must not be living in "standard, permanent replacement housing."

Standard replacement housing is defined as housing that is decent, safe and sanitary **according to Housing Quality Standards**, that is adequate for the family size according to **Housing Quality Standards**, and that the family is occupying pursuant to a written or oral lease or occupancy agreement.

Standard replacement housing does not include transient facilities, hotels, motels, temporary shelters, and (in the case of Victims of Domestic Violence) housing occupied by the individual who engages in such violence. It does <u>not</u> include any individual imprisoned or detained pursuant to State Law or an Act of Congress. **Shared housing with family or friends** is not **considered temporary and** is **considered standard replacement housing.** 

## **Substandard Housing**

Applicants who live in substandard housing are families whose dwelling meets one or more of the following criteria, p **rovided that the family did not cause the condition**:

- 1. Is dilapidated, **as cited by officials of a code enforcement office,** and does not provide safe, adequate shelter; has one or more critical defects or a combination of defects requiring considerable repair; endangers the health, safety, and well-being of family.
- 2. Does not have operable indoor plumbing.
- 3. Does not have usable flush toilet in the unit for the exclusive use of the family.
- 4. Does not have usable bathtub or shower in unit for exclusive family use.
- 5. Does not have adequate, safe electrical service.
- 6. Does not have an adequate, safe source of heat.
- 7. Should, but does not, have a kitchen. (Single Room Occupancy [SRO] Housing is substandard solely because it does not contain sanitary and/or food preparation facilities in the unit).
- 8. Has been declared unfit for habitation by a government agency.

9. Is overcrowded according to HQS.

Persons who reside as part of a family unit shall not be considered a separate family unit for substandard housing definition preference purposes.

Applicants living in Public Housing or publicly assisted housing shall not be denied this preference if unit meets the criteria for the substandard preference.

- 10. An applicant who is a "Homeless Family" is considered to be living in substandard housing. "Homeless Families":
  - Lack a fixed, regular and adequate nighttime residence; AND
  - Have a primary nighttime residence that is a supervised public or private shelter providing temporary accommodations (including welfare hotels, congregate shelters and transitional housing), or an institution providing temporary residence for individuals intended to be institutionalized, or a public or private place not ordinarily used as a sleeping accommodation for human beings.

Homeless families may maintain their place on the waiting list while completing a transitional housing program.

Families who are residing with friends or relatives on a temporary basis will not be included in the homeless definition.

For purposes of 3 and 4, persons who reside as part of a family unit shall not be considered a separate household.

#### **Rent Burden**

Families paying more than 50% of their income for rent and utilities for at least 90 days **and continuing through the verification of preference** will receive this preference.

For purposes of this preference, "Family Income" is Gross Monthly Income as defined in the regulations.

"Rent" is defined as the actual amount <u>due</u> under a lease or occupancy agreement calculated on a monthly basis without regard to the amount actually paid, plus the monthly amount of tenant-supplied utilities which can be either:

1. The HA's reasonable estimate of the cost of such utilities, using the Section 8 Utility Allowance Schedule; or

2. The average monthly payments the family <u>actually made</u> for these utilities in the most recent 12-month period, or if information is not obtainable for the entire period, the average of **any representative sampling of** months.

An applicant family may choose which method to use to calculate utilities expense. Any amounts paid to or on behalf of a family under any energy assistance program must be subtracted from the total rent burden if included in Family Income. The applicant must show that they actually paid the utility bills, regardless of whose name the service is under.

If the applicant pays their share of rent to a cohabitant and is not named on the lease, the HA will require both verification from the Landlord that the applicant resides in the unit, and verification from the cohabitant of the amount of rent paid by the applicant.

If an applicant owns a mobile home, but rents the space upon which it is located, then "Rent" must include the monthly payment made to amortize the purchase price of the home.

Members of a cooperative are "renters" for the purposes of qualifying for the preference. In this case, "Rent" would mean the charges under the occupancy agreement.

# D. INITIAL DETERMINATION OF LOCAL PREFERENCE QUALIFICATION [24 CFR 5.415]

At the time of application, an applicant's entitlement to a Local Preference may be made on the following basis.

An applicant's certification that they qualify for a preference will be accepted without verification. When the family is selected from the waiting list for the final determination of eligibility, the preference will be verified.

If the preference verification indicates that an applicant does not qualify for the preference, the applicant will be returned to the waiting list without the Local Preference and given an opportunity for a meeting.

If, at the time the family applied, the preference claim was the only reason for placement of the family on the list and the family cannot verify their eligibility for the preference as of the date of application, the family will be removed from the list.

## E. RANKING LOCAL PREFERENCES [24 CFR 5.410, 5.415]

The three local preferences will have equal rank. Among applicants qualifying for preference, applications will be arranged by date and time.

## F. LOCAL PREFERENCES [24 CFR 5.410]

Moderate Rehabilitation families who are currently residing in a unit which is overcrowded, and there is no unit of appropriate size available in the Moderate Rehabilitation project.

## G. EXCEPTIONS FOR SPECIAL ADMISSIONS [24 CFR 982.203, 982.54(d)(3)]

If HUD awards an HA program funding that is targeted for specifically named families, the HA will admit these families under a Special Admission procedure.

Special admissions families will be admitted outside of the regular waiting list process. They do not have to qualify for any preferences, nor are they required to be on the program waiting list. The HA maintains separate records of these admissions.

The following are examples of types of program funding that may be designated by HUD for families living in a specified unit:

- 1. A family displaced because of demolition or disposition of a public or Indian housing project;
- 2. A family residing in a multifamily rental housing project when HUD sells, forecloses or demolishes the project;
- 3. For housing covered by the Low Income Housing Preservation and Resident Homeownership Act of 1990;
- 4. A family residing in a project covered by a project-based Section 8 HAP contract at or near the end of the HAP contract term; and
- 5. A non-purchasing family residing in a HOPE 1 or HOPE 2 project.

#### H. TARGETED FUNDING [24 CFR 982.203]

When HUD awards special funding for certain family types, families who qualify are placed on the regular waiting list. When a specific type of funding becomes available, the waiting list is searched for the first available family meeting the targeted funding criteria.

Applicants who are admitted under targeted funding which are not identified as a Special Admission are identified by codes in the automated system or are maintained on separate waiting lists.

The HA has the following "Targeted" Program:

# Mainstream for Persons with Disabilities I. PREFERENCE ELIGIBILITY [24 CFR 5.410]

## **Change in Circumstances**

Changes in an applicant's circumstances while on the waiting list may affect the family's entitlement to a preference. Applicants are required to notify the HA in writing when their circumstances change.

## **Retention of Preference for HOME TBA participants** [24 CFR 5.410(d)(4)]

If an applicant for Section 8 is assisted under the HOME program, and funding under the HOME program has terminated, the applicant returns to the Section 8 waiting list with the status held at time of admission to the HOME program.

## **J. ORDER OF SELECTION** [24 CFR 5.415, 982.207(e)]

In accordance with the Quality Housing and Work Responsibility Act of 1998, the HA will reserve a minimum of seventy-five percent of its Section 8 new admissions for families whose income does not exceed 30 percent of the area median income. In addition to HUD required income targeting, the HA will use the following system for selecting eligible applicants from the waiting list:

Among applicants who qualify for local preference, the order of selection is based on the date and time of application.

#### **Local Preferences**

Local preferences will be used to select families from the waiting list.

The HA has selected the following system to apply local preferences:

1. All local preferences will be treated equally.

### **K.** FINAL VERIFICATION OF PREFERENCES [24 CFR 5.415]

Preference information on applications will be updated as applicants are selected from the waiting list. At that time, the HA will:

Obtain necessary verifications of preference at the interview and by third party verification.

#### L. PREFERENCE DENIAL [24 CFR 5.415]

If the HA denies a preference, the HA will notify the applicant in writing of the reasons why the preference was denied and offer the applicant an opportunity for an informal review. If the preference denial is upheld as a result of the meeting, or the applicant does not request a meeting, the applicant will be placed on the waiting list without benefit of the preference. Applicants may exercise other rights if they believe they have been discriminated against.

If the applicant falsifies documents in order to qualify for any preference, they will be removed from the Waiting List.

## M. REMOVAL FROM WAITING LIST AND PURGING [24 CFR 982.204(c)]

The Waiting List will be purged not more than one time each year by a mailing to all applicants to ensure that the waiting list is current and accurate. The mailing will ask for confirmation of continued interest.

Any mailings to the applicant which require a response will state that failure to respond within ten calendar days will result in the applicant's name being dropped from the waiting list.

An extension of **ten additional calendar** days to respond will be granted, if requested and needed as a reasonable accommodation for a person with a disability.

If the applicant did not respond to the HA request for information or updates because of a family member's disability, the HA will reinstate the applicant in the family's former position on the waiting list.

If a letter is returned by the Post Office without a forwarding address, the applicant will be removed without further notice, and the envelope and letter will be maintained in the file.

If a letter is returned with a forwarding address, it will be re-mailed to the address indicated.

If an applicant is removed from the waiting list for failure to respond, they will not be entitled to reinstatement unless the Director of Community Services determines there were circumstances beyond the person's control. The following exceptions, if determined to exist, will be acceptable to warrant reinstatement: verified medical condition, hospitalization, or institutionalization of the applicant; absence from the household as a result of verifiable domestic violence; or verifiable absence from the local area for personal reasons.

An applicant is removed from the Waiting List if he/she chooses to lease an available Moderate Rehabilitation unit. However, he/she is offered a Certificate or Voucher at any time during his Moderate Rehabilitation tenancy if he/she must move due to overcrowding and there is no unit of appropriate size available in the project, or due to medical reasons, or due to the fact that her/she is the victim of verifiable domestic violence.

## Chapter 5

#### SUBSIDY STANDARDS

[24 CFR 982.54(d)(9)]

#### INTRODUCTION

HUD guidelines require that HA's establish subsidy standards for the determination of Regular Certificate Tenancy, OFTO Tenancy, and Voucher bedroom size, and that such standards provide for a minimum commitment of subsidy while avoiding overcrowding. The standards used for the Regular Certificate Tenancy, OFTO Tenancy, or Voucher size also must be within the minimum unit size requirements of HUD's Housing Quality Standards. This Chapter explains the subsidy standards which will be used to determine the certificate/voucher size for various sized families when they are selected from the waiting list, as well as the HA's procedures when a family's size changes, or a family selects a unit size that is different from the Certificate or Voucher.

## A. DETERMINING FAMILY UNIT (CERTIFICATE/VOUCHER) SIZE

[24 CFR 982.402]

The HA does not determine who shares a bedroom/sleeping room, but there must be at least one person per bedroom on the Certificate or Voucher. The HA's subsidy standards for determining certificate/voucher size shall be applied in a manner consistent with Fair Housing guidelines.

#### For subsidy standards, an adult is a person 18 years or older.

All standards in this section relate to the number of bedrooms on the Certificate or Voucher, not the family's actual living arrangements.

The unit size on the Certificate or Voucher remains the same as long as the family composition remains the same, regardless of the actual unit size rented.

Generally, the HA assigns one bedroom to two people within the following guidelines:

Separate bedrooms should be allocated for persons of the opposite sex, other than adults who have a spousal relationship and children under age six.

Foster children will be included in determining unit size.

Live-in attendants will generally be provided a separate bedroom. No additional bedrooms are provided for the attendant's family.

Space may be provided for a child who is away at school but who lives with the family during school recesses.

Space will not be provided for a family member, other than a spouse, who will be absent most of the time, such as a member who is away in the military.

Adults of different generations will have separate bedrooms.

Single person families shall be allocated one bedroom.

#### GUIDELINES FOR DETERMINING CERTIFICATE/VOUCHER SIZE

Certificate/Voucher Size	Persons in Household	Persons in Household
	<u>(Minimum #)</u>	(Maximum #)
		1 Bedroom
		1 2
		2 Bedrooms
		2 4
3 Bedrooms	3	6
4 Bedrooms	4	8

## **B. EXCEPTIONS TO SUBSIDY STANDARDS** (24 CFR 982.403(a) & (b)

The HA shall grant exceptions from the subsidy standards if the family requests and the HA determines the exceptions are justified by the relationship, age, sex, health or disability of family members, or other individual circumstances.

The HA will grant an exception upon request as an accommodation for persons with disabilities. Circumstances may dictate a larger size than the subsidy standards permit when persons cannot share a bedroom because of a need, such as a:

- Verified medical or health reason; or
- Elderly persons or persons with disabilities who may require a live-in attendant.

## Request for Exceptions to Subsidy Standards

The family may request a larger sized certificate or voucher than indicated by the HA's subsidy standards. Such request must be made in writing. The request must explain the need or justification for a larger bedroom. Documentation verifying the need or justification will be required as appropriate.

Requests based on health-related reasons must be verified by a **doctor, medical professional,** or social service professional.

#### **HA Error**

If the HA errs in the bedroom size designation, the family will be issued a Certificate or Voucher of the appropriate size so that the family is not penalized.

## **Changes for Applicants**

The certificate/voucher size is determined prior to the briefing by comparing the family composition to the HA subsidy standards. If an applicant requires a change in the certificate/voucher size, the above references guidelines will apply.

## **Changes for Participants**

The members of the family residing in the unit must be approved by the HA. The family must obtain approval of any additional family member before the new member occupies the unit except for additions by birth, adoption, or court-awarded custody, in which case the family must inform the HA within **ten calendar** days. The above referenced guidelines will apply.

## **Underhoused and Overhoused Families**

If a unit does not meet HQS space standards due to an increase in family size, (unit too small), the HA will issue a new certificate or voucher and assist the family in locating a suitable unit.

## Certificate Families Only:

- If a certificate family is occupying a unit which has more bedrooms than allocated under the HA's subsidy standards, and the gross rent exceeds the FMR/Exception rent for the family size under the HA's subsidy standards, the HA will issue the family a new certificate and assist the family in finding a suitable unit.
- Certificate families who are under-occupying a unit as defined above will be given a minimum of sixty days before assistance is terminated.
- The HA will also notify the family of the circumstances under which an exception will be granted, such as:

## If a family with a disability is underhoused in an accessible unit.

If a family requires the additional bedroom because of a health problem which has been verified by the HA.

## **Transfer Waiting List**

When a change in family composition requires the issuance of another size Certificate or Voucher, and funds are not available for the type of assistance the family has, the family will be transferred to the other form of assistance.

Such families will be assisted before families are selected from the applicant waiting list. This assures that families who are already on the program are in the appropriate-sized units.

#### C. UNIT SIZE SELECTED

The family may select a different size dwelling than that listed on the Certificate or Voucher. There are three criteria to consider:

- 1. <u>Subsidy Limitation</u>: For the Regular Certificate, OFTO Tenancy, and Voucher programs, the HA will apply the FMR or Payment Standard for the smaller of (1) the bedroom size shown on the Certificate/Voucher or (2) the size of the actual unit selected by the family.
- 2. <u>Utility Allowance</u>: The utility allowance used to calculate the gross rent is based on the actual size of the unit the family selects, regardless of the size authorized on the family's Certificate or Voucher.
- 3. <u>Housing Quality Standards</u>: The standards allow two persons per living/sleeping room and permit maximum occupancy levels (assuming a living room is used as a living/sleeping area) as shown in the table below. The levels may be exceeded if a room in addition to bedrooms and living room is used for sleeping.

#### HQS GUIDELINES FOR UNIT SIZE SELECTED

	Maximum #
	in Household
0 Bedroom	1
1 Bedroom	2
2 Bedrooms	4
3 Bedrooms	6
4 Bedrooms	8
5 Bedrooms	10

## Reserved

## Chapter 6

#### FACTORS RELATED TO TOTAL TENANT PAYMENT DETERMINATION

[24 CFR Part 5, Subparts E and F; 982.153, 982.317, 982.551]

#### INTRODUCTION

The HA will use the methods as set forth in this Administrative Plan to verify and determine that family income at admission and reexamination is correct. The accurate calculation of Annual Income and Adjusted Income will ensure that families are not paying more or less money for rent than their obligation under the Regulations

This Chapter defines the allowable expenses and deductions to be subtracted from Annual Income and how the presence or absence of household members may affect the Total Tenant Payment (TTP). Income and TTP are calculated in accordance with 24 CFR Part 5, Subparts E and F, and further instructions set forth in HUD Notices and Memoranda. The formula for the calculation of TTP is specific and not subject to interpretation. The HA's policies in this Chapter address those areas which allow the HA discretion to define terms and to develop standards in order to assure consistent application of the various factors that relate to the determination of TTP.

## A. INCOME AND ALLOWANCES [24 CFR 5.609]

<u>Income</u>: Includes all monetary amounts which are received on behalf of the family. For purposes of calculating the Total Tenant Payment HUD defines what is to be calculated and what is to be excluded in the federal regulations. In accordance with this definition, all income which is not specifically excluded in the regulations is counted.

<u>Annual Income</u> is defined as the gross amount of income anticipated to be received by the family during the 12 months after certification or recertification. Gross income is the amount of income prior to any HUD allowable expenses or deductions, and does not include income which has been excluded by HUD. Annual income is used to determine whether or not applicants are within the applicable income limits.

<u>Adjusted Income</u> is defined as the Annual income minus any HUD allowable expenses and deductions.

HUD has five allowable deduction s from Annual Income:

- 1. Dependent Allowance: \$480 each for family members (other than the head or spous e) who are minors, and for family members who are 18 and older who are full-time students or who are disabled.
- 2. Elderly/Disabled Allowance: \$400 per family for families whose head or spouse is 62 or over or disabled.
- 3. Allowable Medical Expenses: Deducted for all family members of an eligible elderly/disabled family.
- 4. Child Care Expenses: Deducted for the care of children under 13 when child care is necessary to allow an **adult** member to work, attend school, or actively seek employment.
- 5. Allowable Disability Assistance Expenses: Deducted for attendant care or auxiliary apparatus for persons with disabilities if needed to enable the individual or an **adult** family member to work.

"Minimum Rent" and Minimum Family Contribution

"Minimum rent" in the Regular Certificate and moderate rehabilitation program is \$25. Minimum rent includes the combined amount (TTP) a family pays towards rent and/or utilities.

Minimum family contribution in the voucher program is \$25.

## B. DEFINITION OF TEMPORARILY/PERMANENTLY ABSENT

[24 CFR 982.54(d)(10), 982.317, 982.551]

The HA must compute all applicable income of every family member who is on the lease, including those who are temporarily absent. In addition, the HA must count the income of the spouse or the head of the household if that person is temporarily absent, even if that person is not on the lease.

#### Temporarily absent is defined as away from the unit for more than two weeks.

Income of persons permanently absent will not be counted. If the spouse is temporarily absent and in the military, all military pay and allowances (except hazardous duty pay when exposed to hostile fire and any other exceptions to military pay HUD may define) is counted as income.

It is the responsibility of the head of household to report changes in family composition. The HA will evaluate absences from the unit using this policy.

## **Absence of Any Member**

Any member of the household will be considered permanently absent if s/he is away from the unit for **three consecutive months or more than 90 days in any 12-mnoth period**, except as otherwise provided in this Chapter.

#### **Absence due to Medical Reasons**

If any family member leaves the household to enter a facility such as hospital, nursing home, or rehabilitation center, the HA will seek advice from a reliable qualified source as to the likelihood and timing of their return. If the verification indicates that the family member will be permanently confined to a nursing home, the family member will be considered permanently absent. If the verification indicates that the family member will return in less than **90** consecutive days, the family member will not be considered permanently absent.

If the person who is determined to be permanently absent is the sole member of the household, assistance will be terminated in accordance with the HA's "Absence of Entire Family" policy.

## **Absence Due to Full-time Student Status**

Full time students who attend school away from the home will be treated in the following manner:

Full time students who attend school away from the home and live with the family during school recess will be considered temporarily absent from the household.

#### **Absence due to Incarceration**

If the sole member is incarcerated for more than **90** consecutive days, s/he will be considered permanently absent. Any member of the household, other than the sole member, will be considered permanently absent if s/he is incarcerated for **three** consecutive months or **90 days** in a **12-month period**.

The HA will determine if the reason for incarceration is for drug-related or violent criminal activity.

#### **Absence of Children due to Placement in Foster Care**

If the family includes a child or children temporarily absent from the home due to placement in foster care, the HA will determine from the appropriate agency when the child/children will be returned to the home.

If the time period is to be greater than **six** months from the date of removal of the child/ ren, the Certificate/Voucher size will be reduced. If all children are removed from the home permanently, the certificate or voucher size will be reduced in accordance with the HA's subsidy standards.

## **Absence of Entire Family**

These policy guidelines address situations when the family is absent from the unit, but has not moved out of the unit. In cases where the family has moved out of the unit, the HA will terminate assistance in accordance with appropriate termination procedures contained in this Plan.

Families are required both to notify the HA before they move out of a unit and to give the HA information about any family absence from the unit.

Families must notify the HA if they are going to be absent from the unit for more than two consecutive weeks.

If the entire family is absent from the assisted unit for more than 90 consecutive days, the unit will be considered to be vacated and the assistance will be terminated.

HUD regulations require the HA to terminate assistance if the entire family is absent from the unit for a period of more than 180 consecutive calendar days.

"Absence" means that no family member is residing in the unit.

In order to determine if the family is absent from the unit, the HA may:

Write letters to the family at the unit Telephone the family at the unit Interview neighbors Verify if utilities are in service Check with the post office

A person with a disability may request an extension of time as an accommodation, provided that the extension does not go beyond the HUD-allowed 180 consecutive calendar days limit.

If the absence which resulted in termination of assistance was due to a person's disability, and the HA can verify that the person was unable to notify the HA in accordance with the family's responsibilities, and if funding is available, the HA may reinstate the family as an accommodation if requested by the family.

## a. Caretaker for Children

If neither parent remains in the household and the appropriate agency has determined that another adult is to be brought into the assisted unit to care for the children for an indefinite period, the HA will treat that adult as a visitor for the first **thirty** days.

If by the end of that period, court-awarded custody or legal guardianship has been awarded to the caretaker, the Certificate or Voucher will be transferred to the caretaker.

If the appropriate agency cannot confirm the guardianship status of the caretaker, the HA will review the status at **thirty**-day intervals.

If custody or legal guardianship has not been awarded by the court, but the action is in process, the HA will secure verification from social services staff or the attorney as to the status.

If custody is awarded for a limited time in excess of stated period, the HA will state in writing that the transfer of the Certificate or Voucher is for that limited time or as long as they have custody of the children. The HA will use discretion as deemed appropriate in determining any further assignation of the Certificate or Voucher on behalf of the children.

The HA will transfer the certificate or voucher to the caretaker, in the absence of a court order, if the caretaker has been in the unit for more than thirty days, and it is reasonable to expect that custody will be granted.

When the HA approves a person to reside in the unit as caretaker for the child/ ren, the income should be counted pending a final disposition. The HA will work with the appropriate service agencies and the landlord to provide a smooth transition in these cases.

If a member of the household is subject to a court order that restricts him/her from the home for more than **three** months, the person will be considered permanently absent.

#### **Visitors**

Any adult not included on the HUD 50058 who has been in the unit more than **two consecutive** weeks, or a total of sixty days in a 12-month period, will be considered to be living in the unit as an unauthorized household member.

Absence of evidence of any other address will be considered verification that the visitor is a member of the household.

Statements from neighbors and/or the landlord will be considered in making the determination.

Use of the unit address as the visitor's current residence for any purpose that is not explicitly temporary shall be construed as permanent residence.

The burden of proof that the individual is a visitor rests on the family. In the absence of such proof, the individual will be considered an unauthorized member of the household and the HA will terminate assistance since prior approval was not requested for the addition.

Minors and college students who were part of the family but who now live away from home during the school year and are no longer on the lease may visit for up to **sixty** days per year without being considered a member of the household.

In a joint custody arrangement, if the minor is in the household less than minor will be considered to be an eligible visitor and not a family member.

## **Reporting Additions to Owner and HA**

Reporting changes in household composition to the HA is both a HUD and an HA requirement.

The family obligations require the family to request HA approval to add any other family member as an occupant of the unit and to inform the HA of the birth, adoption or court-awarded custody of a child. The family must request prior approval of additional household members in writing.

If the family does not obtain prior written approval from the HA, any person the family has permitted to move in will be considered an unauthorized household member.

In the event that a visitor continues to reside in the unit after the maximum allowable time, the family must report it to the HA in writing within ten calendar days of the maximum allowable time.

Families are required to report any additions to the household in writing to the HA within ten calendar days of the move-in date.

An interim reexamination will be conducted for any additions to the household.

In addition, the lease may require the family to obtain prior written approval from the owner when there are changes in family composition other than birth, adoption or court awarded custody.

#### **Reporting Absences to the HA**

Reporting changes in household composition is both a HUD and an HA requirement.

If a family member leaves the household, the family must report this change to the HA, in writing, within **ten calendar** days of the change and certify as to whether the member is temporarily absent or permanently absent.

The HA will conduct an interim evaluation for changes which affect the Total Tenant Payment in accordance with the interim policy.

#### C. AVERAGING INCOME

When Annual Income cannot be anticipated for a full twelve months, the HA may:

- 1. Average known sources of income that vary to compute an annual income, or
- 2. Annualize current income and conduct an interim reexamination if income changes.

If there are bonuses or overtime which the employer cannot anticipate for the next twelve months, bonuses and overtime received the previous year will be used.

If by averaging, an estimate can be made for those families whose income fluctuates from month to month, this estimate will be used so as to reduce the number of interim adjustments.

The method used depends on the regularity, source and type of income.

#### D. MINIMUM INCOME

There is no minimum income requirement. Families who report zero income are required to complete a written certification every **thirty calendar** days.

## E. INCOME OF PERSON PERMANENTLY CONFINED TO NURSING HOME [24 CFR 982.54(d)(10)]

If a family member is permanently confined to a hospital or nursing home and there is a family member left in the household, the HA will calculate the income by using the following methodology and use the income figure which would result in a lower payment by the family:

1. (a) Exclude the income of the person permanently confined to the nursing home and give the family no deductions for medical expenses of the confined family member.

OR

- (b) Include the income of the person permanently confined to the nursing home and give the family the medical deductions allowable on behalf of the person in the nursing home.
- 2. (a) Exclude the income and deductions of the member if his/her income goes directly to the facility.

OR

(b) Include the income and deductions of the member if his/her income goes to a family member.

## F. REGULAR CONTRIBUTIONS AND GIFTS [24 CFR 5.609]

Regular contributions and gifts received from persons outside the household are counted as income for calculation of the Total Tenant Payment.

Any contribution or gift received every **three** months or more frequently will be considered a "regular" contribution or gift, unless the amount is less than **\$400.00** per year. This includes rent and utility payments made on behalf of the family and other cash or non-cash contributions provided on a regular basis. It does not include casual contributions or sporadic gifts. (See Chapter 7, "Verification Procedures," for further definition.)

If the family's expenses exceed its known income, the HA will question the family about contributions and gifts.

## G. ALIMONY AND CHILD SUPPORT [24 CFR 5.609]

Regular alimony and child support payments are counted as income for calculation of Total Tenant Payment.

If the amount of child support or alimony received is less than the amount awarded by the court, the HA will use the amount awarded by the court unless the family can verify that they are not receiving the full amount and verification of item(s) below are provided.

The HA will accept as verification that the family is receiving an amount less that the award if:

The HA receives verification from the agency responsible for enforcement or collection.

The family furnishes documentation of child support or alimony collection action filed through a child support enforcement/collection agency, or has filed an enforcement or collection action through an attorney.

It is the family's responsibility to supply a certified copy of the divorce decree, if needed.

## H. LUMP-SUM RECEIPTS [24 CFR 5.609]

Lump-sum additions to Family assets, such as inheritances, insurance payments (including payments under health and accident insurance and worker's compensation), capital gains, and settlement for personal or property losses, are not included in income but may be included in assets.

Lump-sum payments caused by delays in processing periodic payments such as unemployment or welfare assistance are counted as income. Lump sum payments from Social Security or SSI are excluded from income, but any amount remaining will be considered an asset. Deferred periodic payments which have accumulated due to a dispute will be treated the same as periodic payments which are deferred due to delays in processing.

In order to determine amount of retroactive tenant rent that the family owes as a result of the lump sum receipt:

The HA will calculate retroactively if the receipt was not reported at the next annual recertification following the receipt.

## **Retroactive Calculation Methodology**

- 1. The HA will go back to the date the lump-sum payment was received, or to the date of admission, whichever is closer.
- 2. The HA will determine the amount of income for each certification period, including the lump sum, and recalculate the tenant rent for each certification period to determine the amount due the HA.

The family has the choice of paying this "retroactive" amount to the HA in a lump sum.

At the HA's option, the HA may enter into a Payment Agreement with the family.

The amount owed by the family is a collectible debt even if the family becomes unassisted.

#### **Attorney Fees**

The family's attorney fees may be deducted from lump-sum payments when computing annual income if the attorney's efforts have recovered a lump-sum compensation, and the recovery paid to the family does not include an additional amount in full satisfaction of the attorney fees.

## I. CONTRIBUTIONS TO RETIREMENT FUNDS - ASSETS [24 CFR 5.603(d)]

Contributions to company retirement/pension funds are handled as follows:

- 1. While an individual is employed, count as assets only amounts the family can withdraw without retiring or terminating employment.
- 2. After retirement or termination of employment, count any amount the employee elects to receive as a lump sum.

# J. ASSETS DISPOSED OF FOR LESS THAN FAIR MARKET VALUE [24 CFR 5.603(d)(3)]

The HA must count assets disposed of for less than fair market value during the two years preceding certification or reexamination. The HA will count the difference between the market value and the actual payment received in calculating total assets.

Assets disposed of as a result of foreclosure or bankruptcy are not considered to be assets disposed of for less than fair market value. Assets disposed of as a result of a divorce or separation are not considered to be assets disposed of for less than fair market value.

The HA's minimum threshold for counting assets disposed of for less than Fair Market value is \$400.00. If the total value of assets disposed of within a one-year period is less than \$400.00, they will not be considered an asset.

#### K. CHILD CARE EXPENSES [24 CFR 5.603]

Child care expenses for children under 13 may be deducted from annual income if they enable an adult to work or attend school full time, or to actively seek employment.

In the case of a child attending private school, only after-hours care can be counted as child care expenses.

Child care expenses cannot be allowed as a deduction if there is an adult household member capable of caring for the child who can provide the child care. Examples of those adult members who would be considered *unable* to care for the child include:

The abuser in a documented child abuse situation, or

A person with disabilities or older person unable to take care of a small child, as verified by a reliable knowledgeable source.

Allowability of deductions for child care expenses is based on the following guidelines:

<u>Child care to work</u>: The maximum child care expense allowed must be less than the amount earned by the person enabled to work. The "person enabled to work" will be the adult member of the household who earns the least amount of income from working.

<u>Child care for school</u>: The number of hours claimed for child care may not exceed the number of hours the family member is attending school, including reasonable travel time to and from school.

## **L. MEDICAL EXPENSES** [24 CFR 5.609(a)(2), 5.603]

Nonprescription medicines must be doctor-recommended in order to be considered a medical expense.

Nonprescription medicines will be counted toward medical expenses for families who qualify if the family furnishes legible receipts.

Accupressure, acupuncture and related herbal medicines, and chiropractic services will be considered allowable medical expenses, if properly documented.

## M. PRORATION OF ASSISTANCE FOR "MIXED" FAMILIES [24 CFR 5.520]

#### **Applicability**

Proration of assistance must be offered to any "mixed" applicant or participant family. A "mixed" family is one that includes at least one U.S. citizen or eligible immigrant and any number of ineligible members.

"Mixed" families that were participants on June 19, 1995, and that do not qualify for continued assistance must be offered prorated assistance. (See Chapter 12, "Recertifications.") Applicant

mixed families are entitled to prorated assistance. Families that become mixed after June 19, 1995 by addition of an ineligible member are entitled to prorated assistance.

#### **Prorated Assistance Calculation**

Prorated assistance is calculated by determining the amount of assistance payable if all family members were eligible and multiplying by the percent of the family members who actually are eligible. Total Tenant Payment is the gross rent minus the prorated assistance.

#### N. REDUCTION IN BENEFITS

If the family's benefits, such as social security, SSI or TANF, are reduced through no fault of the family, the HA will use the net amount of the benefit.

If the family's benefits were reduced due to family error, omission, or misrepresentations, the HA will use the gross amount of the benefit.

# O. UTILITY ALLOWANCE AND UTILITY REIMBURSEMENT PAYMENTS [24 CFR 982.153, 982.517]

The same Utility Allowance Schedule is used for Regular Certificate Tenancies and Vouchers. The HA will maintain an up-to-date utility allowance schedule.

The utility allowance is intended to cover the cost of utilities not included in the rent. The allowance is based on the typical cost of utilities and services paid by energy-conservative households that occupy housing of similar size and type in the same locality. Allowances are not based on an individual family =s actual energy consumption.

An allowance for tenant-paid air conditioning will not be provided in our jurisdiction.

The HA will review the utility allowance schedule annually. If the review finds a utility rate has changed by 10 percent or more since the last revision of the utility allowance schedule, the schedule will be revised to reflect the new rate. Revised utility allowances will be applied in a participant family =s rent calculation at their next reexamination.

The approved utility allowance schedule is given to families along with their Certificate or Voucher. The utility allowance is based on the actual unit size selected.

Where families provide their own range and refrigerator, the HA will establish an allowance adequate for the family to purchase or rent a range or refrigerator, even if the family already owns either appliance. Allowances for ranges and refrigerators will be based on the lesser of the cost of leasing or purchasing the appropriate appliance over a **twelve** month period.

Where the Utility Allowance exceeds the family's Total Tenant Payment, the HA will provide a Utility Reimbursement Payment for the family each month. The check will be made out directly to the tenant.

## Chapter 7

#### **VERIFICATION PROCEDURES**

[24 CFR Part 5, Subparts B, D, E and F; 982.108]

#### **INTRODUCTION**

HUD regulations require that the factors of eligibility and Total Tenant Payment be verified by the HA. HA staff will obtain written verification from independent sources whenever possible and will document tenant files whenever third party verifications are not possible. Applicants and program participants must provide true and complete information to the HA whenever information is requested. The HA's verification requirements are designed to maintain program integrity. This Chapter explains the HA's procedures and standards for verification of preferences, income, assets, allowable deductions, family status, and changes in family composition. The HA will obtain proper authorization from the family before requesting information from independent sources.

## **A. METHODS OF VERIFICATION AND TIME ALLOWED** [24 CFR 982.516]

The HA will verify information through the four methods of verification acceptable to HUD in the following order:

- 1. Third-Party Written
- 2. Third-Party Oral
- 3. Review of Documents
- 4. Certification/Self-Declaration

The HA will allow **two** weeks for return of third-party verifications and **two** weeks to obtain other types of verifications before going to the next method. The HA will document the file as to why third party written verification was not used.

For applicants, verifications may not be more than **60** days old at the time of Certificate/Voucher issuance. **For participants, they are valid for 60 days from date of receipt.** 

#### **Third-Party Written Verification**

Third-party verification is used to verify information directly with the source. Third-party written verification forms will be sent and returned via first class mail. The family will be

required to sign an authorization for the information source to release the specified information.

Verifications received electronically directly from the source are considered third party written verifications.

The HA will accept verifications in the form of computerized printouts delivered by the family from the following agencies:

- \* Social Security Administration
- \* Veterans Administration
- \* Welfare Assistance
- \* Unemployment Compensation Board
- \* City or County Courts

#### **Third-Party Oral Verification**

Oral third-party verification will be used when written third-party verification is delayed or not possible. When third-party oral verification is used, staff will be required to complete a Certification of Document Viewed or Person Contacted form, noting with whom they spoke, the date of the conversation, and the facts provided. If oral third party verification is not available, the HA will compare the information to any documents provided by the Family. If provided by telephone, the HA must originate the call.

#### **Review of Documents**

In the event that third-party written or oral verification is unavailable, or the information has not been verified by the third party within **two** weeks, the HA will notate the file accordingly and utilize documents provided by the family as the primary source if the documents provide complete information.

All such documents, excluding government checks, will be photocopied and retained in the applicant file. In cases where documents are viewed which cannot be photocopied, staff viewing the document(s) will complete a Certification of Document Viewed or Person Contacted form or document.

The HA will accept the following documents from the family provided that the document is such that tampering would be easily noted:

Printed wage stubs
Computer print-outs from the employer
Signed letters (provided that the information is confirmed by phone)
Other documents noted in this Chapter as acceptable verification

The HA will accept faxed documents.

The HA will accept photo copies.

If third-party verification is received after documents have been accepted as provisional verification, and there is a discrepancy, the HA will utilize the third party verification.

The HA will not delay the processing of an application beyond thirty days because a third party information provider does not return the verification in a timely manner.

#### **Self-Certification/Self-Declaration**

When verification cannot be made by third-party verification or review of documents, families will be required to submit a self-certification.

Self-certification means a notarized statement.

## B. RELEASE OF INFORMATION [24 CFR 5.230]

The family will be required to sign specific authorization forms when information is needed that is not covered by the HUD form 9886, Authorization for Release of Information/Privacy Act Notice.

Family refusal to cooperate with the HUD prescribed verification system will result in denial of admission or termination of assistance because it is a family obligation to supply any information and to sign consent forms requested by the HA or HUD.

#### C. COMPUTER MATCHING

The HA will utilize the HUD established Internet format, Tenant Rental Assistance Characteristics System (TRACS) for obtaining Social Security benefits, Supplemental Security Income, benefit history and tenant income discrepancy reports from the Social Security Administration.

#### **D. ITEMS TO BE VERIFIED** [24 CFR 982.516]

All income not specifically excluded by the regulations.

Full-time student status including High School students who are 18 or over.

Current assets including assets disposed of for less than fair market value in preceding two years.

Child care expense where it allows an *adult* family member to be employed or to further his/her education.

Total medical expenses of all family member in households whose head or spouse is elderly or disabled.

Disability assistance expenses to include only those costs associated with attendant care or auxiliary apparatus for a disabled member of the family, which allow an *adult* family member to be employed.

Disability for determination of preferences, allowances or deductions.

U.S. citizenship/eligible immigrant status

Social Security Numbers for all family members over 6 years of age or older who have been issued a social security number.

"Preference" status

Marital status, when needed for head or spouse definition.

**E. VERIFICATION OF INCOME** [24 CFR 982.516]

This section defines the methods the HA will use to verify various types of income.

#### **Employment Income**

Verification forms request the employer to specify the:

Dates of employment

Amount and frequency of pay

Date of the last pay increase

Likelihood of change of employment status and effective e date of any known salary increase during the next 12 months

Year-to-date earnings

Estimated income from overtime, tips, bonus pay expected during next 12 months

Acceptable methods of verification include, in this order:

- 1. Employment verification form completed by the employer.
- 2. Check stubs or earning statements, which indicate the employee's gross pay, frequency of pay or year to date earnings.
- 3. W-2 forms plus income tax return forms.
- 4. Income tax returns signed by the family may be used for verifying self-employment income, or income from tips and other gratuities.

Applicants and program participants may be requested to sign an authorization for release of information from the Internal Revenue Service for further verification of income.

In cases where there are questions about the validity of information provided by the family, the HA will require the most recent federal income tax statements.

Where doubt regarding income exists, a referral to IRS for confirmation will be made on a case-by-case basis.

#### Social Security, Pensions, Supplementary Security Income (SSI), Disability Income

Acceptable methods of verification include, in this order:

- 1. Benefit verification form completed by agency providing the benefits.
- 2. Award or benefit notification letters prepared and signed by the providing agency.
- 3. Computer report electronically obtained or in hard copy.

#### **Unemployment Compensation**

Acceptable methods of verification include, in this order:

- 1. Verification form completed by the unemployment compensation agency.
- 2. Computer printouts from unemployment office stating payment dates and amounts.

#### **Welfare Payments or General Assistance**

Acceptable methods of verification include, in this order:

- 1. HA verification form completed by payment provider.
- 2. Written statement from payment provider indicating the amount of grant/payment, start date of payments, and anticipated changes in payment in the next 12 months.
- 3. Computer-generated Notice of Action.

## **Alimony or Child Support Payments**

Acceptable methods of verification include, in this order:

- 1. Copy of a separation or settlement agreement or a divorce decree stating amount and type of support and payment schedules.
- 2. A notarized letter from the person paying the support.
- 3. If payments are irregular, the family must provide:

A statement from the agency responsible for enforcing payments to show that the family has filed for enforcement.

A welfare notice of action showing amounts received by the welfare agency for child support.

A written statement from an attorney certifying that a collection or enforcement action has been filed.

## Net Income from a Business

In order to verify the net income from a business, the HA will view IRS and financial documents from prior years and use this information to anticipate the income for the next 12 months.

Acceptable methods of verification include:

1. IRS Form 1040, including:

Schedule C (Small Business)

Schedule E (Rental Property Income)

Schedule F (Farm Incom e)

If accelerated depreciation was used on the tax return or financial statement, an accountant's calculation of depreciation expense, computed using straight-line depreciation rules.

- 2. Audited or unaudited financial statement(s) of the business.
- 3. Credit report.
- 4. Documents such as manifests, appointment books, cash books, bank statements, and receipts will be used as a guide for the prior six months (or lesser period if not in business for six months) to project income for the next 12 months. The family will be advised to maintain these documents in the future if they are not available.

#### **Child Care Business**

If an applicant/participant is operating a licensed day care business, income will be verified as with any other business.

If the applicant/participant is operating a "cash and carry" operation (which may or may not be licensed), the HA will require that the applicant/participant complete a form for each customer which indicates: name of person(s) whose child (children) is/are being cared for, phone number, number of hours child is being cared for, method of payment (check/cash), amount paid, and signature of person.

If the family has filed a tax return, the family will be required to provide it.

If child care services were terminated, a third-party verification will be sent to the parent whose child was cared for.

## **Recurring Gifts**

The family must furnish a self-certification which contains the following information:

The person who provides the gifts
The value of the gifts
The regularity (dates) of the gifts
The purpose of the gifts

## **Zero Income Status**

Families claiming to have no income will be required to execute verification forms to determine that forms of income such as unemployment benefits, TANF, SSI, etc. are not being received by the household.

#### **Full-time Student Status**

Only the first \$480 of the earned income of full time students, other than head, co-head, or spouse, will be counted towards family income.

Financial aid, scholarships and grants received by full time students is not counted towards family income.

Verification of full time student status includes:

- 1. Written verification from the registrar's office or other school official.
- 2. School records indicating enrollment for sufficient number of credits to be considered a full-time student by the educational institution.

#### F. INCOME FROM ASSETS [24 CFR 982.516]

Acceptable methods of verification include, in this order:

## **Savings Account Interest Income and Dividends**

Will be verified by:

1. Account statements, p assbooks, certificates of deposit, or HA verification forms completed by the financial institution.

- 2. Broker's statements showing value of stocks or bonds and the earnings credited the family. Earnings can be obtained from current newspaper quotations or oral broker's verification.
- 3. IRS Form 1099 from the financial institution, provided that the HA must adjust the information to project earnings expected for the next 12 months.

#### **Interest Income from Mortgages or Similar Arrangements**

- 1. A letter from an accountant, attorney, real estate broker, the buyer, or a financial institution stating interest due for next 12 months. (A copy of the check paid by the buyer to the family is not sufficient unless a breakdown of interest and principal is shown.)
- 2. Amortization schedule showing interest for the 12 months following the effective date of the certification or recertification.

#### **Net Rental Income from Property Owned by Family**

- 1. IRS Form 1040 with Schedule E (Rental Income).
- 2. Copies of latest rent receipts, leases, or other documentation of rent amounts.
- 3. Documentation of allowable operating expenses of the property: tax statements, insurance invoices, bills for reasonable maintenance and utilities, and bank statements or amortization schedules showing monthly interest expense.
- G. VERIFICATION OF ASSETS

#### Family Assets

The HA will require the necessary information to determine the current cash value, (the net amount the family would receive if the asset were converted to cash).

- 1. Verification forms, letters, or documents from a financial institution or broker.
- 2. Passbooks, checking account statements, certificates of deposit, bonds, or financial statements completed by a financial institution or broker.
- 3. Quotes from a stock broker or realty agent as to net amount family would receive if they liquidated securities or real estate.
- 4. Real estate tax statements if the approximate current market value can be deduced from assessment.

- 5. Financial statements for business assets.
- 6. Copies of closing documents showing the selling price and the distribution of the sales proceeds.
- 7. Appraisals of personal property held as an investment.
- 8. Family's self-certification describing assets or cash held at the family's home or in safe deposit boxes.

# Assets Disposed of for Less than Fair Market Value (FMV) During Two Years Preceding Effective Date of Certification or Recertification

- 1. For all Certifications and Recertifications, the HA will obtain the Family's certification as to whether any member has disposed of assets for less than fair market value during the two years preceding the effective date of the certification or recertification.
- 2. If the family certifies that they have disposed of assets for less than fair market value, verification is required that shows: (a) all assets disposed of for less than FMV, (b) the date they were disposed of, (c) the amount the family received, and (d) the market value of the assets at the time of disposition. Third party verification will be obtained wherever possible.

## H. VERIFICATION OF ALLOWABLE DEDUCTIONS FROM INCOME

[24 CFR 982.516]

#### **Child Care Expenses**

- 1. Written verification from the person who receives the payments is required. If the child care provider is an individual, s/he must provide a statement of the amount they are charging the family for their services.
- 2. Verifications must specify the child care provider's name, address, telephone number, the names of the children cared for, the number of hours the child care occurs, the rate of pay, and the typical yearly amount paid, including school and vacation periods.
- 3. Family's certification as to whether any of those payments have been or will be paid or reimbursed by outside sources.

#### **Medical Expenses**

Families who claim medical expenses will be required to submit a certification as to whether or not any expense payments have been, or will be, reimbursed by an outside source. All expense claims will be verified by one or more of the methods listed below:

- 1. Written verification by a doctor, hospital or clinic personnel, dentist, pharmacist, of (a) the anticipated medical costs to be incurred by the family and regular payments due on medical bills; and (b) extent to which those expenses will be reimbursed by insurance or a government agency.
- 2. Written confirmation by the insurance company or employer of health insurance premiums to be paid by the family.
- 3. Written confirmation from the Social Security Administration of Medicare premiums to be paid by the family over the next 12 months. A computer printout will be accepted.

#### 4. For attendant care:

- a. A reliable, knowledgeable professional's certification that the assistance of an attendant is necessary as a medical expense and a projection of the number of hours the care is needed for calculation purposes.
- b. Attendant's written confirmation of hours of care provided and amount and frequency of payments received from the family or agency (or copies of canceled checks the family used to make those payments) or stubs from the agency providing the services.

- 5. Receipts, canceled checks, or pay stubs that verify medical costs and insurance expenses likely to be incurred in the next 12 months.
- 6. Copies of payment agreements or most recent invoice that verify payments made on outstanding medical bills that will continue over all or part of the next 12 months.
- 7. Receipts or other record of medical expenses incurred during the past 12 months that can be used to anticipate future medical expenses. HA may use this approach for "general medical expenses" such as non-prescription drugs and regular visits to doctors or dentists, but not for one time, nonrecurring expenses from the previous year.
- 8. The HA will use mileage at the **IRS** rate, or cab, bus fare, or other public transportation cost for verification of the cost of transportation directly related to medical treatment.

## **Assistance to Persons with Disabilities** [24 CFR 5.611(c)]

#### 1. In All Cases:

- (a) Written certification from a reliable, knowledgeable professional that the person with disabilities requires the services of an attendant and/or the use of auxiliary apparatus to permit him/her to be employed or to function sufficiently independently to enable another family member to be employed.
- (b) Family's certification as to whether they receive reimbursement for any of the expenses of disability assistance and the amount of any reimbursement received.

#### 2. Attendant Care:

- (a) Attendant's written certification of amount received from the family, frequency of receipt, and hours of care provided.
- (b) Certification of family and attendant and/or copies of canceled checks family used to make payments.

## 3. Auxiliary Apparatus:

- (a) Receipts for purchases or proof of monthly payments and maintenance expenses for auxiliary apparatus.
- (b) In the case where the person with disabilities is employed, a statement from the employer that the auxiliary apparatus is necessary for employment.

## I. VERIFYING NON-FINANCIAL FACTORS [24 CFR 982.153(b)(15)]

#### **Verification of Marital Status**

Verification of divorce status will be a certified copy of the divorce decree, signed by a Court Officer.

Verification of a separation may be a copy of court-ordered maintenance or other records.

Verification of marriage status is a marriage certificate.

## **Familial Relationships**

Certification will normally be considered sufficient verification of family relationships. In cases where reasonable doubt exists, the family may be asked to provide verification.

The following verifications will always be required if applicable:

**Verification of relationship:** 

Official identification showing names Birth Certificates

Verification of guardianship is:

Court-ordered assignment Affidavit of parent Verification from social services agency School records

<u>Verification of Permanent Absence of Family Member</u> If an adult member who was formerly a member of the household is reported permanently absent by the family, the HA will consider any of the following as verification:

- 1. Husband or wife institutes divorce action.
- 2. Husband or wife institutes legal separation.
- 3. Order of protection/restraining order obtained by one family member against another.
- 4. Proof of another home address, such as utility bills, canceled checks for rent, drivers license, or lease or rental agreement, if available.

- 5. Statements from other agencies such as social services or a written statement from the landlord or manager that the adult family member is no longer living at that location.
- 6. If the adult family member is incarcerated, a document from the Court or prison should be obtained stating how long they will be incarcerated.

#### **Verification of Change in Family Composition**

The HA may verify changes in family composition (either reported or unreported) through letters, telephone calls, utility records, inspections, landlords, neighbors, credit data, school or DMV records, and other sources.

## **Verification of Disability**

Verification of disability must be receipt of SSI or SSA disability payments under Section 223 of the Social Security Act or 102(7) of the Developmental Disabilities Assistance and Bill of Rights Act (42 U.S.C. 6001(7) or verified by appropriate diagnostician such as physician, psychiatrist, psychologist, therapist, rehab specialist, or licensed social worker, using the HUD language as the verification format.

#### **Verification of Citizenship/Eligible Immigrant Status**

To be eligible for assistance, individuals must be U.S. citizens or eligible immigrants. Individuals who are neither may elect not to contend their status. Eligible immigrants must fall into one of the categories specified by the regulations and must have their status verified by Immigration and Naturalization Service (INS). Each family member must declare his or her status once. Assistance cannot be delayed, denied, or terminated while verification of status is pending except that assistance to applicants may be delayed while the HA hearing is pending.

- (a) <u>Citizens or Nationals of the United States</u> are required to sign a declaration under penalty of perjury.
- (b) <u>Eligible Immigrants who were Participants and 62 or over on June 19, 1995</u>, are required to sign a declaration of eligible immigration status and provide proof of age.
- (c) <u>Non-citizens with eligible immigration status</u> must sign a declaration of status and verification consent form and provide their original immigration documents which are copied front and back and returned to the family. The HA verifies the status through the INS SAVE system. If this primary verification fails to verify status, the HA must request within ten days that the INS conduct a manual search.

- (d) <u>Ineligible family members</u> who do not claim to be citizens or eligible immigrants must be listed on a statement of ineligible family members signed by the head of household or spouse.
- (e) <u>Non-citizen students on student visas</u> are ineligible members even though they are in the country lawfully. They must provide their student visa but their status will not be verified and they do not sign a declaration but are listed on the statement of ineligible members.

<u>Failure to Provide</u>. If an applicant or participant family member fails to sign required declarations and consent forms or provide documents, as required, they must be listed as an ineligible member. If the entire family fails to provide and sign as required, the family may be denied or terminated for failure to provide required information.

#### **Time of Verification**

For applicants, verification of U.S. citizenship/eligible immigrant status occurs at the same time as verification of other factors of eligibility for final eligibility determination. For participants, it is done at the first regular recertification after June 19, 1995. For family members added after other members have been verified, the verification occurs at the first recertification after the new member moves in.

Once verification has been completed for any covered program, it need not be repeated.

Extensions of Time to Provide Documents

The HA will grant an extension of 30 days for families to submit evidence of eligible immigrant status.

## **Acceptable Documents of Eligible Immigration**

The regulations stipulate that only the following documents are acceptable unless changes are published in the Federal Register.

Resident Alien Card (I-551)

Alien Registration Receipt Card (I-151)

Arrival-Departure Record (I-94)

Temporary Resident Card (I-688)

Employment Authorization Card (I-688B)

Receipt issued by the INS for issuance of replacement of any of the above documents that shows individual's entitlement has been verified

A birth certificate is not acceptable verification of status. All documents in connection with U.S. citizenship/eligible immigrant status must be kept five years.

The HA will verify the eligibility of a family member at any time such eligibility is in question, without regard to the position of the family on the waiting list.

If the HA determines that a family member has knowingly permitted another individual who is not eligible for assistance to reside permanently in the family's unit, the family's assistance will be terminated for **three** years, months, unless the ineligible individual has already been considered in prorating the family's assistance.

#### **Verification of Social Security Numbers** [24 CFR 5.216]

Social security numbers must be provided as a condition of eligibility for all family members age six and over if they have been issued a number. Verification of Social Security numbers will be done through a Social Security Card issued by the Social Security Administration. If a family member cannot produce a Social Security Card, only the documents listed below showing his or her Social Security Number may be used for verification. The family is also required to certify in writing that the document(s) submitted in lieu of the Social Security Card information provided is/are complete and accurate:

A driver's license

Identification card issued by a Federal, State or local agency

Identification card issued by a medical insurance company or provider (including Medicare and Medicaid)

An identification card issued by an employer or trade union

An identification card issued by a medical insurance company

Earnings statements or payroll stubs

**Bank Statements** 

IRS Form 1099

Benefit award letters from government agencies

Retirement benefit letter

Life insurance policies

Court records such as real estate, tax notices, marriage and divorce, judgment or bankruptcy records

Verification of benefits or Social Security Number from Social Security Administration

New family members ages six and older will be required to produce their Social Security Card or provide the substitute documentation described above together with their certification that the substitute information provided is complete and accurate. This information is to be provided at the time the change in family composition is reported to the HA.

If an applicant or participant is able to disclose the Social Security Number but cannot meet the documentation requirements, the applicant or participant must sign a certification to that effect provided by the HA. The applicant/participant or family member will have an additional 30 days to provide proof of the Social Security Number. If they fail to provide this documentation, the family's assistance will be terminated.

In the case of an individual at least 62 years of age, the HA may grant an extension for an additional 60 days to a total of 120 days. If, at the end of this time, the elderly individual has not provided documentation, the family's assistance will be terminated.

If the family member states they have not been issued a number, the family member will be required to sign a certification to this effect.

## **Medical Need for Larger Unit**

A written certification that a larger unit is necessary must be obtained from a reliable, knowledgeable professional.

#### J. VERIFICATION OF WAITING LIST PREFERENCES [24 CFR 5.410-5.430]

## **Optional Local Preferences** (formerly used as Federal preferences)

- 1. Involuntary Displacement:
- a. Families who claim they are being or have been displaced due to either a disaster or government action: written verification by the displacing unit or agency of government, or by a service agency such as the Red Cross.
- b. Families who claim they are being or have been displaced because of actions taken by the owner/agent of the unit the family is renting: Notification by owner to family of the action/ written verification by the owner or agent/documents such as sales agreements, foreclosure notices or building permits.
- c. Families who claim they are being or have been displaced due to domestic violence:

Written verification from police, social service agency, court, clergyperson, physician, and/or public or private facility giving shelter and/or counseling to victims.

Verification must be obtained (from a landlord or other source) that the abuser still resides at the unit.

The family must certify that the abuser will not return to the household without the advance written approval of the HA. Before giving approval, the HA will require verification of the following:

Statement from social worker, psychologist, or other professional familiar with the abuser that he/she has received counseling/treatment and is unlikely to continue the abuse.

Statement from local law enforcement agency that no complaints have been filed since the date of the preference approval.

d. Families who claim they have been or are about to be displaced to avoid reprisals for providing information to assist police in a criminal investigation.

Certification of threat assessment by a law enforcement agency

Oral or written recommendation from law enforcement agency or HUD.

e. Families who claim to be displaced by hate crimes.

Written statement from law enforcement agency, HUD, Fair Housing or other agency responsible for non-discrimination advocacy. Statement should contain approximate number of occurrences and date of last occurrence.

f. Displacement by inaccessibility of unit.

Statement from the owner of the critical elements that are inaccessible, and that the owner is not going to make the needed modifications, or permit the family to make the modifications.

If the owner permits the tenant to make the modifications, verification that the family cannot afford the expense.

- g. Displacement by HUD disposition of a project: Written verification from HUD.
- h. Determination of Standard Replacement Housing: Inspection or **certification by landlord.**

- 2. Living in Substandard Housing:
  - a. Families who claim to be living in a substandard housing unit:

Written or oral verification by a government agency

Landlord's statement of unit condition

b. "Homeless" families: written certification by a public or private facility providing shelter, the police, or a social services agency.

Prior to processing the application, the HA requires a second certification from the same source that the applicant is not yet permanently housed and has been continuously homeless or temporarily housed since claiming the preference.

If a family is in transitional housing and wishes the HA to hold the family's place on the waiting list, a statement is required from the agency providing the transitional housing.

- 3. Rent Burden: Paying more than 50% of income for rent:
  - a. Families will be required to verify their income, the amount of rent and utilities they are obligated to pay, and the period of time they have been residing in the unit.

Families must furnish copies of rental receipts/the lease/canceled checks/money orders

The HA may contact the landlord directly by mail or telephone

The HA compares the address with address(es) used on other documents in the file

In cases where the family pays rent to a co-renter or sublets the unit, the HA requires a certification from the person who receives the money from the applicant, and verification from the owner that the family resides in the unit

If there is no rental agreement, and no other landlord verification, the HA will require documentation for three months

If there is no lease or occupancy agreement and the family is receiving public assistance, the HA may verify the amount of rent and address of the unit with the appropriate social service agency.

- b. To verify the amount due to amortize the purchase price of a manufactured home, copies of the most recent payment receipts, canceled checks or money order receipts, or a copy of the current purchase agreement.
- c. At the family's option, the HA can use either the actual cost of utilities or the HA's Section 8 Existing utility allowance schedule. To verify the amount the family actually paid for utilities not included in the rent (if the Section 8 Utility Allowance Schedule is not used):

Copies of receipts, canceled checks, bills showing previous utility payments

Written verification of consumption costs directly from the utility or service supplier

Verification must be provided for a minimum period of three months

d. Documentation of the amount of rent due must be provided for a period of **three** months.

## Reserved

#### **Chapter 8**

## CERTIFICATE/VOUCHER ISSUANCE AND BRIEFINGS

[24 CFR 982.301, 982.302]

#### **INTRODUCTION**

The HA's goals and objectives are designed to assure that families selected to participate are equipped with the tools necessary to locate an acceptable housing unit. Families are provided sufficient knowledge and information regarding the program and how to achieve maximum benefit while complying with program requirements. When eligibility has been determined, the HA will conduct a mandatory briefing to ensure that families know how the program works. The briefing will provide a broad description of owner and family responsibilities, HA procedures, and how to lease a unit. The family will also receive a briefing packet which provides more detailed information about the program including the benefits of moving outside areas of poverty and minority concentration. This Chapter describes how briefings will be conducted, the information that will be provided to families, and the policies for how changes in the family composition will be handled.

## **A. ISSUANCE OF CERTIFICATES/VOUCHERS** [24 CFR 982.204(d), 982.54(d)(2)]

When funding is available, the HA will issue Certificates and Vouchers to applicants whose eligibility has been determined. The issuance of Certificates and Vouchers must be within the dollar limitations set by the ACC budget.

The number of Certificates and Vouchers issued must ensure that the HA stays as close as possible to 100 percent lease-up. The HA performs a monthly calculation to determine whether applications can be processed, the number of Certificates and Vouchers that can be issued, and to what extent the HA can over-issue (issue more Certificates or Vouchers than the budget allows).

The HA may over-issue Certificates or Vouchers only to the extent necessary to meet leasing goals. All Certificates and Vouchers which are over-issued must be honored. If the HA finds it is over-leased, it must adjust future issuance of Certificates or Vouchers in order not to exceed the ACC budget limitations over the fiscal year.

## **B. BRIEFING TYPES AND REQUIRED ATTENDANCE** [24 CFR 982.301]

### **Initial Applicant Briefing**

A full HUD-required briefing will be conducted for applicant families who are determined to be eligible for assistance. The briefings will be conducted in **groups or individual meetings.** Families who attend group briefings and still have the need for individual assistance will be referred to the Housing Clerk responsible for initial interviews or the Program Management Assistant.

Briefings for the Certificate Program and the Voucher Program will be held separately. Briefings will be conducted in English. An individual briefing can be held in Spanish, if required.

The purpose of the briefing is to explain the documents in the Certificate/Voucher holder's packet to families so that they are fully informed about the program. This will enable them to utilize the program to their advantage, and it will prepare them to discuss it with potential owners and property managers.

The HA will not issue a Certificate or Voucher to a family unless the household representative has attended a briefing and signed the Certificate or Voucher. Applicants who provide prior notice of inability to attend a briefing will automatically be scheduled for the next briefing. Applicants who fail to attend the scheduled briefing, without prior notification and approval of the HA, may be denied admission based on failure to supply information needed for certification. The HA will conduct individual briefings for families with disabilities by phone, upon request by the family, if required for reasonable accommodation.

#### **Briefing Packet** [24 CFR 982.301(b)]

The documents and information provided in the briefing packets for both the Certificate and Voucher programs will comply with all HUD requirements.

The family is provided with the following information and materials:

- 1. The term of the certificate or voucher, and the HA policy for requesting extensions to the term of the certificate or voucher or suspensions of the certificate/voucher.
- 2. A description of the meth od used to calculate the housing assistance payment, information on utility allowances, Fair Market Rents for the Regular Certificate program and Payment Standards and how they differ for the OFTO Tenancy and Voucher program.
- 3. How the maximum allowable rent is determined.

- 4. Guidance and materials to assist the family in selecting a unit, such as proximity to employment, public transportation, schools, shopping, and the accessibility of services. Guidance will also be provided to assist the family to evaluate the prospective unit, such as the condition of a unit, whether the rent is reasonable, cost of tenant-paid utilities, and energy efficiency of the unit.
- 5. The boundaries of the geographical area in which the family may lease a unit including an explanation of portability.
- 6. The HUD lease addendum.
- 7. The Request for Lease Approval form, and a description of the procedure for requesting approval for a unit.
- 8. The HA policy on providing information about families to prospective owners.
- 9. The Subsidy Standards including when and how exceptions are made and how the certificate or voucher size relates to the unit size selected.
- 10. The HUD brochure "A Good Place to Live" on how to select a unit that complies with HQS.
- 11. The HUD brochure on lead-based paint, and information on the availability of bloodlead level testing.
- 12. Information on federal, State and local equal opportunity laws and a copy of the housing discrimination complaint form; the HUD brochure "Fair Housing Is Your Right;" and the address of the County Human Relations Commission.
- 13. A list of landlords or other parties willing to lease to assisted families. The list includes landlords or other parties who are willing to lease units or help families find units outside areas of poverty or minority concentration.
- 14. If the family includes a person with disabilities, notice that the HA will provide a list of available accessible units known to the HA.
- 15. The Family Obligations under the program.
- 16. The grounds on which the HA may terminate assis tance for a participant family because of family action or failure to act.
- 17. HA informal hearing procedures including when the HA is required to offer a participant family the opportunity for an informal hearing, and how to request the hearing.
- 18. A map showing areas representing various income levels of the jurisdiction and surrounding areas for the purpose of expanding housing opportunities for families.

#### 19. Requirements for reporting changes between certifications.

## Other Information to be Provided at the Briefing [24 CFR 982.301(a)]

The person conducting the briefing will also describe how the program works and the relationship between the family and the owner, the family and the HA and the owner.

The briefing presentation emphasizes:

Family and owner responsibilities

Where a family may lease a unit inside and outside its jurisdiction

How portability works for families eligible to exercise portability

Advantages to moving to area with low concentration of poor families if family is living in a high poverty census tract in the HA's jurisdiction

**Exercising choice in residency** 

Choosing a unit carefully and only after due consideration.

The Family Self-Sufficiency program and its advantages.

If the family includes a person with disabilities, the HA will ensure compliance with CFR 8.6 to ensure effective communication.

Interested owners who request to sit in on scheduled family briefings to obtain information about the Certificate/Voucher program will be allowed to do so.

## C. ENCOURAGING PARTICIPATION IN AREAS WITHOUT LOW INCOME OR MINORITY CONCENTRATION

At the briefing, families are encouraged to search for housing in non-impacted areas and the HA will provide assistance to families who wish to do so.

The HA will investigate and analyze when Certificate and Voucher holders are experiencing difficulties locating or obtaining housing units outside areas of concentration.

D. ASSISTANCE TO FAMILIES WHO CLAIM DISCRIMINATION
The HA will give participants a copy of HUD form 903 to file a complaint

## **E. SECURITY DEPOSIT REQUIREMENTS** [24 CFR 982.313]

#### Leases Effective Prior to October 2, 1995

The amount of Security Deposit which could have been collected by owners under contracts effective prior to October 2, 1995 is:

Under the Certificate Program, the owner could have collected a Security Deposit in an amount not to exceed Total Tenant Payment or \$50.00, whichever is greater, for non-lease-in-place families.

For the Voucher Program, the owner, at his/her discretion, could have collected a Security Deposit in an amount not to exceed one month's contract rent.

#### Leases Effective on or after October 2, 1995

The owner is not required to but may collect a security deposit from the tenant.

Security deposits charged by owners may not exceed those charged to unassisted tenants (nor the maximum prescribed by State or local law.)

For lease-in-place families, responsibility for first and last month's rent is not considered a security deposit issue. In these cases, the owner should settle the issue with the tenant prior to the beginning of assistance.

#### **F. TERM OF CERTIFICATE/VOUCHER** [24 CFR 982.303, 982.54(d)(11)]

During the briefing session, each household will be issued a Certificate or Voucher which represents a contractual agreement between the HA and the Family specifying the rights and responsibilities of each party. It does not constitute admission to the program which occurs when the lease and contract become effective.

#### **Expirations**

The Certificate or Voucher is valid for a period of at least sixty calendar days from the date of issuance. The family must submit a Request for Lease Approval and Lease within the sixty-day period unless an extension has been granted by the HA.

If the Certificate or Voucher has expired, and has not been extended by the HA or expires after an extension, the family will be denied assistance. The family will not be entitled to a review or hearing. If the family is currently assisted, they may remain as a participant in their unit if there is an assisted lease/contract in effect.

#### **Suspensions**

When a Request for Lease Approval is received, the HA will deduct the number of days required to process the request from the 60 day term of the certificate/voucher.

#### **Extensions**

The HA will extend the term up to 120 days from the beginning of the initial term if the family needs and request an extension as a reasonable accommodation to make the program accessible to and usable by a family member with a disability.

A family may request an extension of the Certificate/Voucher time period. All requests for extensions must be received prior to the expiration date of the Certificate/Voucher.

Extensions are permissible at the discretion of the HA up to a maximum of an additional 60 days primarily for these reasons:

Extenuating circumstances such as hospitalization or a family emergency for an extended period of time which has affected the family's ability to find a unit within the initial sixty-day period. Verification is required.

The HA is satisfied that the family has made a reasonable effort to locate a unit, including seeking the assistance of the HA, throughout the initial sixty-day period. A completed search record is not required.

The family was prevented from finding a unit due to disability accessibility requirements or large size [number of] bedroom unit requirement.

The HA extends in one or more increments. A thirty-day extension is given, and only if necessary is a second thirty-day extension given, for a total of 60 days.

#### **Assistance to Certificate/Voucher Holders**

Families who require additional assistance during their search may call the HA Office to request assistance. Certificate and Voucher holders will be notified at their briefing session that the HA periodically updates the listing of available units and how the updated list may be obtained.

The HA will assist families with negotiations with owners and provide other assistance related to the families' search for housing.

## G. INTERCHANGEABILITY BETWEEN CERTIFICATE AND VOUCHER [24 CFR 982.205 (c)(2)]

The Family may request a change in the form of assistance from Certificate to Voucher, or from Voucher to Certificate during the initial search period.

If the Family asks to change the form of assistance, the HA will determine if the requested form of assistance is available. If the HA denies the family's request, an informal hearing will not be offered.

In the case of a family not yet under contract, the HA will issue the new form of assistance for the time remaining on the current Certificate or Voucher.

# H. CERTIFICATE/VOUCHER ISSUANCE DETERMINATION FOR SPLIT HOUSEHOLDS [24 CFR 982.315]

In those instances when a family assisted under the Section 8 program becomes divided into two otherwise eligible families due to divorce, legal separation, or the division of the family, and the new families cannot agree as to which new family unit should continue to receive the assistance, and there is no determination by a court, the HA shall consider the following factors to determine which of the families will continue to be assisted:

- 1. Which of the two new family units has custody of dependent children.
- 2. Which family member was the head of household when the Certificate or Voucher was initially issued (listed on the initial application).
- 3. The composition of the new family units, and which unit contains elderly or disabled members.
- 4. Whether domestic violence was involved in the breakup.
- 5. Which family members remain in the unit.
- 6. Recommendations of social service professionals.

Documentation of these factors will be the responsibility of the requesting parties.

If documentation is not provided, the HA will terminate assistance on the basis of failure to provide information necessary for a recertification.

Where the breakup of the family also results in a reduction of the size of the Certificate, the family will be required to move to a smaller unit if the current landlord is unwilling to accept the rent level of the smaller sized certificate.

# I. REMAINING MEMBER OF TENANT FAMILY - RETENTION OF CERTIFICATE/VOUCHER [24 CFR 982.315]

To be considered the remaining member of the tenant family, the person must have been previously approved by the HA to be living in the unit.

A live-in attendant, by definition, is not a member of the family and will not be considered a remaining member of the Family.

In order for a minor child to continue to receive assistance as a remaining family member:

- 1. The court has to have awarded emancipated minor status to the minor, or
- 2. The HA has to have verified that social services and/or the Juvenile Court has arranged for another adult to be brought into the assisted unit to care for the child(ren) for an indefinite period.

A reduction in family size may require a reduction in the certificate or voucher size.

#### Reserved

## **Chapter 8**

## CERTIFICATE/VOUCHER ISSUANCE AND BRIEFINGS

[24 CFR 982.301, 982.302]

#### **INTRODUCTION**

The HA's goals and objectives are designed to assure that families selected to participate are equipped with the tools necessary to locate an acceptable housing unit. Families are provided sufficient knowledge and information regarding the program and how to achieve maximum benefit while complying with program requirements. When eligibility has been determined, the HA will conduct a mandatory briefing to ensure that families know how the program works. The briefing will provide a broad description of owner and family responsibilities, HA procedures, and how to lease a unit. The family will also receive a briefing packet which provides more detailed information about the program including the benefits of moving outside areas of poverty and minority concentration. This Chapter describes how briefings will be conducted, the information that will be provided to families, and the policies for how changes in the family composition will be handled.

### **A. ISSUANCE OF CERTIFICATES/VOUCHERS** [24 CFR 982.204(d), 982.54(d)(2)]

When funding is available, the HA will issue Certificates and Vouchers to applicants whose eligibility has been determined. The issuance of Certificates and Vouchers must be within the dollar limitations set by the ACC budget.

The number of Certificates and Vouchers issued must ensure that the HA stays as close as possible to 100 percent lease-up. The HA performs a monthly calculation to determine whether applications can be processed, the number of Certificates and Vouchers that can be issued, and to what extent the HA can over-issue (issue more Certificates or Vouchers than the budget allows).

The HA may over-issue Certificates or Vouchers only to the extent necessary to meet leasing goals. All Certificates and Vouchers which are over-issued must be honored. If the HA finds it is over-leased, it must adjust future issuance of Certificates or Vouchers in order not to exceed the ACC budget limitations over the fiscal year.

## **B. BRIEFING TYPES AND REQUIRED ATTENDANCE** [24 CFR 982.301]

### **Initial Applicant Briefing**

A full HUD-required briefing will be conducted for applicant families who are determined to be eligible for assistance. The briefings will be conducted in **groups or individual meetings.** Families who attend group briefings and still have the need for individual assistance will be referred to the Housing Clerk responsible for initial interviews or the Program Management Assistant.

Briefings for the Certificate Program and the Voucher Program will be held separately. Briefings will be conducted in English. An individual briefing can be held in Spanish, if required.

The purpose of the briefing is to explain the documents in the Certificate/Voucher holder's packet to families so that they are fully informed about the program. This will enable them to utilize the program to their advantage, and it will prepare them to discuss it with potential owners and property managers.

The HA will not issue a Certificate or Voucher to a family unless the household representative has attended a briefing and signed the Certificate or Voucher. Applicants who provide prior notice of inability to attend a briefing will automatically be scheduled for the next briefing. Applicants who fail to attend the scheduled briefing, without prior notification and approval of the HA, may be denied admission based on failure to supply information needed for certification. The HA will conduct individual briefings for families with disabilities by phone, upon request by the family, if required for reasonable accommodation.

#### **Briefing Packet** [24 CFR 982.301(b)]

The documents and information provided in the briefing packets for both the Certificate and Voucher programs will comply with all HUD requirements.

The family is provided with the following information and materials:

- 1. The term of the certificate or voucher, and the HA policy for requesting extensions to the term of the certificate or voucher or suspensions of the certificate/voucher.
- 2. A description of the method used to calculate the housing assistance payment, information on utility allowances, Fair Market Rents for the Regular Certificate program and Payment Standards and how they differ for the OFTO Tenancy and Voucher program.
- 3. How the maximum allowable rent is determined.

- 4. Guidance and materials to assist the family in selecting a unit, such as proximity to employment, public transportation, schools, shopping, and the accessibility of services. Guidance will also be provided to assist the family to evaluate the prospective unit, such as the condition of a unit, whether the rent is reasonable, cost of tenant-paid utilities, and energy efficiency of the unit.
- 5. The boundaries of the geographic al area in which the family may lease a unit including an explanation of portability.
- 6. The HUD lease addendum.
- 7. The Request for Lease Approval form, and a description of the procedure for requesting approval for a unit.
- 8. The HA policy on providing information about families to prospective owners.
- 9. The Subsidy Standards including when and how exceptions are made and how the certificate or voucher size relates to the unit size selected.
- 10. The HUD brochure "A Good Place to Live" on how to select a unit that complies with HQS.
- 11. The HUD brochure on lead-based paint, and information on the availability of blood-lead level testing.
- 12. Information on federal, State and local equal opportunity laws and a copy of the housing discrimination complaint form; the HUD brochure "Fair Housing Is Your Right;" and the address of the County Human Relations Commission.
- 13. A list of landlords or other parties willing to lease to assisted families. The list includes landlords or other parties who are willing to lease units or help families find units outside areas of poverty or minority concentration.
- 14. If the family includes a person with disabilities, notice that the HA will provide a list of available accessible units known to the HA.
- 15. The Family Obligations under the program.
- 16. The grounds on which the HA may terminate assistance for a participant family because of family action or failure to act.
- 17. HA informal hearing procedures including when the HA is required to offer a participant family the opportunity for an informal hearing, and how to request the hearing.
- 18. A map showing areas representing various income levels of the jurisdiction and surrounding areas for the purpose of expanding housing opportunities for families.

#### 19. Requirements for reporting changes between certifications.

## Other Information to be Provided at the Briefing [24 CFR 982.301(a)]

The person conducting the briefing will also describe how the program works and the relationship between the family and the owner, the family and the HA and the owner.

The briefing presentation emphasizes:

Family and owner responsibilities

Where a family may lease a unit inside and outside its jurisdiction

How portability works for families eligible to exercise portability

Advantages to moving to area with low concentration of poor families if family is living in a high poverty census tract in the HA's jurisdiction

**Exercising choice in residency** 

Choosing a unit carefully and only after due consideration.

The Family Self-Sufficiency program and its advantages.

If the family includes a person with disabilities, the HA will ensure compliance with CFR 8.6 to ensure effective communication.

Interested owners who request to sit in on scheduled family briefings to obtain information about the Certificate/Voucher program will be allowed to do so.

## C. ENCOURAGING PARTICIPATION IN AREAS WITHOUT LOW INCOME OR MINORITY CONCENTRATION

At the briefing, families are encouraged to search for housing in non-impacted areas and the HA will provide assistance to families who wish to do so.

The HA will investigate and analyze when Certificate and Voucher holders are experiencing difficulties locating or obtaining housing units outside areas of concentration.

D. ASSISTANCE TO FAMILIES WHO CLAIM DISCRIMINATION
The HA will give participants a copy of HUD form 903 to file a complaint

## **E. SECURITY DEPOSIT REQUIREMENTS** [24 CFR 982.313]

#### Leases Effective Prior to October 2, 1995

The amount of Security Deposit which could have been collected by owners under contracts effective prior to October 2, 1995 is:

Under the Certificate Program, the owner could have collected a Security Deposit in an amount not to exceed Total Tenant Payment or \$50.00, whichever is greater, for non-lease-in-place families.

For the Voucher Program, the owner, at his/her discretion, could have collected a Security Deposit in an amount not to exceed **one month's contract rent**.

#### Leases Effective on or after October 2, 1995

The owner is not required to but may collect a security deposit from the tenant.

Security deposits charged by owners may not exceed those charged to unassisted tenants (nor the maximum prescribed by State or local law.)

For lease-in-place families, responsibility for first and last month's rent is not considered a security deposit issue. In these cases, the owner should settle the issue with the tenant prior to the beginning of assistance.

#### **F. TERM OF CERTIFICATE/VOUCHER** [24 CFR 982.303, 982.54(d)(11)]

During the briefing session, each household will be issued a Certificate or Voucher which represents a contractual agreement between the HA and the Family specifying the rights and responsibilities of each party. It does not constitute admission to the program which occurs when the lease and contract become effective.

#### **Expirations**

The Certificate or Voucher is valid for a period of at least sixty calendar days from the date of issuance. The family must submit a Request for Lease Approval and Lease within the sixty-day period unless an extension has been granted by the HA.

If the Certificate or Voucher has expired, and has not been extended by the HA or expires after an extension, the family will be denied assistance. The family will not be entitled to a review or hearing. If the family is currently assisted, they may remain as a participant in their unit if there is an assisted lease/contract in effect.

#### **Suspensions**

When a Request for Lease Approval is received, the HA will deduct the number of days required to process the request from the 60 day term of the certificate/voucher.

#### **Extensions**

The HA will extend the term up to 120 days from the beginning of the initial term if the family needs and request an extension as a reasonable accommodation to make the program accessible to and usable by a family member with a disability.

A family may request an extension of the Certificate/Voucher time period. All requests for extensions must be received prior to the expiration date of the Certificate/Voucher.

Extensions are permissible at the discretion of the HA up to a maximum of an additional 60 days primarily for these reasons:

Extenuating circumstances such as hospitalization or a family emergency for an extended period of time which has affected the family's ability to find a unit within the initial sixty-day period. Verification is required.

The HA is satisfied that the family has made a reasonable effort to locate a unit, including seeking the assistance of the HA, throughout the initial sixty-day period. A completed search record is not required.

The family was prevented from finding a unit due to disability accessibility requirements or large size [number of] bedroom unit requirement.

The HA extends in one or more increments. A thirty-day extension is given, and only if necessary is a second thirty-day extension given, for a total of 60 days.

#### **Assistance to Certificate/Voucher Holders**

Families who require additional assistance during their search may call the HA Office to request assistance. Certificate and Voucher holders will be notified at their briefing session that the HA periodically updates the listing of available units and how the updated list may be obtained.

The HA will assist families with negotiations with owners and provide other assistance related to the families' search for housing.

## G. INTERCHANGEABILITY BETWEEN CERTIFICATE AND VOUCHER [24 CFR 982.205 (c)(2)]

The Family may request a change in the form of assistance from Certificate to Voucher, or from Voucher to Certificate during the initial search period.

If the Family asks to change the form of assistance, the HA will determine if the requested form of assistance is available. If the HA denies the family's request, an informal hearing will not be offered.

In the case of a family not yet under contract, the HA will issue the new form of assistance for the time remaining on the current Certificate or Voucher.

# H. CERTIFICATE/VOUCHER ISSUANCE DETERMINATION FOR SPLIT HOUSEHOLDS [24 CFR 982.315]

In those instances when a family assisted under the Section 8 program becomes divided into two otherwise eligible families due to divorce, legal separation, or the division of the family, and the new families cannot agree as to which new family unit should continue to receive the assistance, and there is no determination by a court, the HA shall consider the following factors to determine which of the families will continue to be assisted:

- 1. Which of the two new family units has custody of dependent children.
- 2. Which family member was the head of household when the Certificate or Voucher was initially issued (listed on the initial application).
- 3. The composition of the new family units, and which unit contains elderly or disabled members.
- 4. Whether domestic violence was involved in the breakup.
- 5. Which family members remain in the unit.
- 6. Recommendations of social service professionals.

Documentation of these factors will be the responsibility of the requesting parties.

If documentation is not provided, the HA will terminate assistance on the basis of failure to provide information necessary for a recertification.

Where the breakup of the family also results in a reduction of the size of the Certificate, the family will be required to move to a smaller unit if the current landlord is unwilling to accept the rent level of the smaller sized certificate.

# I. REMAINING MEMBER OF TENANT FAMILY - RETENTION OF CERTIFICATE/VOUCHER [24 CFR 982.315]

To be considered the remaining member of the tenant family, the person must have been previously approved by the HA to be living in the unit.

A live-in attendant, by definition, is not a member of the family and will not be considered a remaining member of the Family.

In order for a minor child to continue to receive assistance as a remaining family member:

- 1. The court has to have awarded emancipated minor status to the minor, or
- 2. The HA has to have verified that social services and/or the Juvenile Court has arranged for another adult to be brought into the assisted unit to care for the child(ren) for an indefinite period.

A reduction in family size may require a reduction in the certificate or voucher size.

#### Reserved

## Chapter 9

### REQUEST FOR LEASE APPROVAL AND CONTRACT EXECUTION

## **INTRODUCTION** [24 CFR 982.305(a)]

The HA's program operations are designed to utilize available resources in a manner that is efficient and provides eligible families timely assistance based on the number of units that have been budgeted. The HA's objectives include maximizing HUD funds by providing assistance to as many eligible families and for as many eligible units as the budget will allow.

After families are issued a certificate or voucher, they may search for a unit anywhere within the jurisdiction of the HA, or outside of the HA's jurisdiction if they qualify for portability. The family must find an eligible unit under the program rules, with an owner/landlord who is willing to enter into a Housing Assistance Payments Contract with the HA. This Chapter defines the types of eligible housing, the HA's policies which pertain to initial inspections, lease requirements, owner disapproval, and the processing of Requests For Lease Approval (RFLA).

## **A. REQUEST FOR LEASE APPROVAL** [24 CFR 982.305(b)]

The Request for Lease Approval (RFLA) and a copy of the proposed Lease must be submitted by the family during the term of the certificate or voucher.

The Request for Lease Approval must be signed by both the owner and Certificate/Voucher holder.

#### The HA will not permit the family to submit more than one RFLA at a time.

The HA will review the proposed lease and the Request for Lease Approval documents to determine whether or not they are approvable. For the Certificate Program, the HA will determine whether the gross rent is within the applicable FMR/exception rent limit. If the gross rent exceeds the FMR/exception rent limit, the HA will determine whether OFTO availability exists. If it does exist, the HA will complete the Income and Expense Table or other affordability documentation with the family to determine whether their family share would be affordable.

The Request will be approved if:

- 1. The unit is an eligible type of housing
- 2. The unit meets HUD's Housing Quality Standards (and any additional criteria as identified in this Administrative Plan)
- 3. The rent is reasonable and approvable (See Section G).
- 4. The Security Deposit is approvable in accordance with any limitations in this plan.
- 5. The proposed lease complies with HUD and HA requirements (See Section C).
- 6. The owner is approvable, and there are no conflicts of interest (See Section I).

#### **Disapproval of RFLA**

If the HA determines that the Request cannot be approved for any reason, the landlord and the family will be notified in writing. The HA will instruct the owner and family of the steps that are necessary to approve the Request.

When, for any reason, an RFLA is not approved, the HA will furnish another RFLA form to the family along with the notice of disapproval so that the family can continue to search for eligible housing.

## **B. ELIGIBLE TYPES OF HOUSING** [24 CFR 982.353, 982.54(d)(15)]

The HA will approve any of the following types of housing in the Certificate and Voucher programs:

All structure types can be utilized.

Manufactured homes where the tenant leases the mobile home and the pad.

## Manufactured homes where the tenant owns the mobile home and leases the pad.

A family can own a rental unit but cannot reside in it while being assisted, except in the case when the tenant owns the mobile home and leases the pad.

The HA may not permit a Certificate or Voucher holder to lease a unit which is receiving Project-Based Section 8 assistance or any duplicative rental subsidies.

#### **C. LEASE REVIEW** [24 CFR 982.308]

The HA will review the lease, particularly noting the approvability of optional charges and compliance with regulations **and State law**. Responsibility for utilities, appliances and optional services must correspond to those provided on the on the Request For Lease Approval.

Owners may either submit their own lease or permit the HA to furnish the lease. In cases where the owner's lease is used, the HUD lease addendum must be attached and executed.

The HA will encourage owners to use a sample lease provided by the HA which includes the HUD-mandated language. House Rules of the owner may be attached to the lease as an addendum, provided they are approved by the HA to ensure they do not violate any fair housing provisions and do not conflict with the lease addendum.

#### D. SEPARATE AGREEMENTS

Separate agreements are not necessarily illegal side agreements. Families and owners will be advised of the prohibition of illegal side payments for additional rent, or for items normally included in the rent of unassisted families, or for items not shown on the approved lease.

The family is not liable under the lease for unpaid charges for items covered by separate agreements and nonpayment of these agreements cannot be cause for eviction.

Owners and families may execute separate agreements for services, appliances (other than range and refrigerator) and other items that are not included in the lease if the agreement is in writing and approved by the HA.

Any appliances, services or other items which are routinely provided to unassisted families as part of the lease (such as air conditioning, dishwasher or garage) or are permanently installed in the unit, cannot be put under separate agreement and must be included in the lease. For there to be a separate agreement, the family must have the option of not utilizing the service, appliance or other item.

If the family and owner have come to a written agreement on the amount of allowable charges for a specific item, so long as those charges are reasonable and not a substitute for higher rent, they will be allowed.

All agreements for special items or services must be attached to the lease approved by the HA. If agreements are entered into at a later date, they must be approved by the HA and attached to the lease.

The HA will not approve separate agreements for modifications to the unit for persons with disabilities. The modifications are usually within the dwelling and are critical to the use of the dwelling.

## **E. INITIAL INSPECTIONS** [24 CFR 982.305(a) & (b)]

See Chapter 10, "Housing Quality Standards and Inspections."

#### **F. RENT LIMITATIONS** [24 CFR 982.503]

In the Regular Certificate program, the gross rent may not exceed the FMR. The HA will approve an exception rent up to 120 percent of the FMR for a particular family if necessary as a reasonable accommodation so that the unit is useable by and accessible to a family member with a disability.

For the Certificate and Voucher programs, the HA will make a determination as to the reasonableness of the proposed rent in relation to comparable units available for lease on the private unassisted market, and the rent charged by the owner for a comparable unassisted unit in the building or premises.

## G. DISAPPROVAL OF PROPOSED RENT [24 CFR 982.502]

In any of the programs, if the proposed Gross Rent is not reasonable, at the family's request, the HA will negotiate with the owner to reduce the rent to a reasonable rent.

In a Regular Certificate Tenancy, if the proposed Gross Rent exceeds the FMR/exception rent, the HA will take action in the following sequence in assisting the family's efforts to lease the unit:

- 1. At the family's request, the HA will negotiate with the owner to reduce the rent or include some or all of the utilities in the rent to owner.
- 2. If the owner is not willing to adjust the rent and the HA has determined the rent to be reasonable, the HA will determine whether the rent is within 120 percent of the FMR. If so the HA will determine whether approval of an exception rent is necessary as a reasonable accommodation to make the program useable by and accessible to a family member with a disability.

- 3. If a reasonable accommodation is not needed, and OFTO availability exists, and the family agrees and qualifies for OFTO based on their family share, the family will be provided with an OFTO tenancy so they may lease the unit.
- 4. If availability exists and the fam ily and the owner agree, the family may change their form of assistance from a certificate to a voucher.

If the rent can be approved by taking the above steps, the HA will continue processing the Request for Lease Approval and Lease. If the revised rent involves a change in the provision of utilities, a new Request for Lease Approval must be submitted by the owner.

If the owner does not agree on the Rent to Owner after the HA has tried and failed to negotiate a revised rent, the HA will inform the family and owner that the lease is disapproved.

## **H. INFORMATION TO OWNERS** [24 CFR 982.307(b), 982.54(d)(7)]

In accordance with HUD requirements, the HA will furnish prospective owners with the family's current address as shown in the HA's records and, if known to the HA, the name and address of the landlord at the family's current and prior address.

The HA will make an exception to this requirement if the family's whereabouts must be protected due to domestic abuse or witness protection.

The HA will inform owners that it is the responsibility of the landlord to determine the suitability of prospective tenants. Owners will be encouraged to screen applicants for rent payment history, eviction history, damage to units, and other factors related to the family's suitability as a tenant.

A statement of the HA's policy on release of information to prospective landlords will be included in the briefing packet which is provided to the family.

The HA will furnish prospective owners with information about the family's rental history, or any history of drug trafficking, while a participating family is in the Section 8 Program.

The HA will provide the following information, based on documentation in its possession:

Eviction history
Damage to rental units
Other aspects of tenancy history, including lease violations and delinquent rent
Drug Trafficking by family members

Only the **Director of Community Services and the Program Management Assistant** may provide this information. The HA's policy on providing information to owners is included in the briefing packet and will apply uniformly to all families and owners.

## I. OWNER DISAPPROVAL [24 CFR 982.306]

See Chapter 16, "Owner Disapproval and Restriction."

# J. CHANGE IN TOTAL TENANT PAYMENT (TTP) PRIOR TO HAP EFFECTIVE DATE

When the family reports changes in factors that will affect the Total Tenant Payment (TTP) prior to the effective date of the HAP contract at admission, the information will be verified and the TTP will be recalculated. If the family does not report any change, the HA need not

obtain new verifications before signing the HAP Contract, even if verifications are more than 60 days old.

## **K. CONTRACT EXECUTION PROCESS** [24 CFR 982.305(c)]

The HA prepares the Housing Assistance Contract and lease for execution. The family and the owner will execute the Lease agreement, and the owner and the HA will execute the HAP Contract. Copies of the documents will be furnished to the parties who signed the respective documents. The HA will retain a copy of all signed documents.

The HA makes every effort to execute the HAP Contract before the commencement of the lease term. The HAP Contract may not be executed more than 60 days after commencement of the lease term and no payments will be made until the contract is executed.

The following HA representative(s) is/are authorized to execute a contract on behalf of the HA: Director of Community Services and Program Management Assistant.

Owners must provide an Employer Identification Number or Social Security Number.

The owner must provide a home telephone number and business number if applicable.

Unless their lease was effective prior to June 17, 1998, a family may not lease properties owned by a parent, child, grandparent, grandchild, sister or brother of any family member. The HA will waive this restriction as a reasonable accommodation for a family member who is a person with a disability.

#### L. CHANGE IN OWNERSHIP

See Chapter 16, "Owner Disapproval and Restriction."

#### Chapter 10

#### HOUSING QUALITY STANDARDS AND INSPECTIONS

[24 CFR 982.401]

#### **INTRODUCTION**

Housing Quality Standards (HQS) are the HUD minimum quality standards for tenant-based programs. HQS standards are required both at initial occupancy and during the term of the lease. HQS standards apply to the building and premises, as well as the unit. Newly leased units must pass the HQS inspection before the beginning date of the assisted lease and HAP contract.

The HA will inspect each unit under contract at least annually. The HA will also have an inspection supervisor perform quality control inspections on at least 5 percent of all units under contract annually to maintain the HA's required standards and to assure consistency in the HA's program. This Chapter describes the HA's procedures for performing HQS and other types of inspections, and HA standards for the timeliness of repairs. It also explains the responsibilities of the owner and family, and the consequences of non-compliance with HQS requirements for both families and owners. The use of the term "HQS" in this Administrative Plan refers to the combination of both HUD and HA requirements. (See additions to HQS).

## A. GUIDELINES/TYPES OF INSPECTIONS [24 CFR 982.401(a), 982.405]

The HA has adopted local requirements of acceptability in addition to those mandated by the HUD Regulations.

Efforts will be made at all times to encourage owners to provide housing above HQS minimum standards.

If the tenant is responsible for supplying the stove and/or the refrigerator, the HA will allow the stove and refrigerator to be placed in the unit after the inspection, if after the unit has passed all other HQS, the family certifies that the appliances are in the unit and working according to the Housing Quality Standards. The HA will not conduct a reinspection, unless there is reason to doubt the presence or acceptability of the appliances.

There are five types of inspections the HA will perform:

- 1. Initial/Move-in: Conducted upon receipt of Request for Lease Approval.
- 2. Annual: Must be conducted within twelve months of the anniversary date of the last full inspection.
- 3. Move-Out/Vacate
- 4. Special/Complaint: At request of owner, family or an agency or third party.
- 5. Quality Control

## **B.** INITIAL HQS INSPECTION [24 CFR 982.401(a)]

The Initial Inspection will be conducted to:

Determine if the unit and property meet the HQS defined in this Plan.

Document the current condition of the unit as to assist in future evaluations whether the condition of the unit exceeds normal wear and tear.

Document the inform ation to be used for determination of rent-reasonableness.

If the unit fails the initial Housing Quality Standards inspection, the owner will be advised to notify the HA once repairs are completed.

On an initial inspection, the owner will be given up to **thirty** days to correct the items noted as Fail, at the Inspector's discretion, depending on the amount and complexity of work to be done.

If the time period given by the Inspector to correct the repairs has elapsed, the family must select another unit.

## C. ANNUAL HQS INSPECTIONS [24 CFR 982.405(a)]

The HA conducts an inspection in accordance with Housing Quality Standards at least annually, **thirty to sixty** days prior to the anniversary month of the contract. Special inspections may be scheduled between anniversary dates.

HQS deficiencies which cause a unit to fail must be corrected by the landlord unless it is a fail for which the tenant is responsible.

The family must allow the HA to inspect the unit at reasonable times with reasonable notice. [24 CFR 982.51 (d)]

Inspections will be conducted on business days only.

The HA will notify the family in writing or by phone at least three days prior to the inspection. Inspection may be done on shorter notice with the family's consent.

Inspection: The family, and the owner if requested, are notified of the date and time of the inspection appointment by mail **or phone**. If the family is unable to be present, they must reschedule the appointment so that the inspection is completed within **ten** calendar days.

If the family does not contact the HA to reschedule the inspection, or if the family misses two inspection appointments, the HA will consider the family to have violated a Family Obligation and their assistance will be terminated in accordance with the termination procedures in the Plan.

<u>Reinspection</u>: The family and owner are mailed a notice of the inspection appointment by mail. If the family is not at home for the reinspection appointment, a card will be left at the unit and another appointment is automatically scheduled.

The family is also notified that it is a Family Obligation to allow the HA to inspect the unit. If the family was responsible for a breach of HQS identified in Chapter 15, "Denial or Termination of Assistance," they will be advised of their responsibility to correct.

## **Time Standards for Repairs**

- 1. Emergency items which endanger the family's health or safety must be corrected by the owner within 24 hours of notification.
- 2. For non-emergency items, repairs must be made within 30 days.
- 3. For major repairs, the **Director of Community Services or Program Management Assistant** may approve an extension beyond 30 days.

#### **Rent Increases**

The HA will conduct an inspection using the Housing Quality Standards and other standards approved in this Administrative Plan at least annually, prior to the anniversary month of the contract. Contract rent increases in the Certificate program may not be given until the unit passes the HQS. Rent increase requests in the Voucher program will not be approved if the unit is in a failed condition.

### D. MOVE-OUT/VACATE

A move-out inspection will be performed only at the landlord's request if claim is to be submitted for contracts effective before 10/2/95.

## **E. SPECIAL/COMPLAINT INSPECTIONS** [24 CFR 982.405(c)]

If at any time the family or owner notifies the HA that the unit does not meet Housing Quality Standards, the HA will conduct an inspection.

The HA may also conduct a special inspection based on information from third parties such as neighbors or public officials.

The HA will inspect only the items which were reported, but if the Inspector notices additional deficiencies that would cause the unit to fail HQS, the responsible party will be required to make the necessary repairs.

## **F. QUALITY CONTROL INSPECTIONS** [24 CFR 982.405(b)]

Quality Control inspections will be performed by the **Director of Community Services** on **at least five** percent of the units of each inspector. The purpose of Quality Control inspections is to ascertain that each inspector is conducting accurate and complete inspections, and to ensure that there is consistency among inspectors in application of the HQS.

#### G. ACCEPTABILITY CRITERIA AND EXCEPTIONS TO HQS [24 CFR 982.401 (a)]

The HA adheres to the acceptability criteria in the program regulations and HUD Inspection Booklet, and local acceptability criteria.

Local Codes [24 CFR 982.401(a)(4)] See Appendix A

### **H. EMERGENCY REPAIR ITEMS** [24 CFR 982.401(a)]

The following items are considered of an emergency nature and must be corrected by the owner or tenant (whoever is responsible) within 24 hours of notice by the Inspector:

Lack of security for the unit
Waterlogged ceiling in imminent danger of falling
Major plumbing leaks or flooding
Natural gas leak or fumes
Electrical problem which could result in shock or fire
No heat during heating season (October 15<sup>th</sup> through May 1<sup>st</sup>).
Utilities not in service
No running hot water
Broken glass where someone could be injured
Obstacle which prevents tenant's entrance or exit
Lack of functioning toilet

The HA may give a short extension (not more than 24 additional hours) whenever the responsible party cannot be notified or it is impossible to effect the repair within the 24-hour period.

In those cases where there is leaking gas or potential of fire or other threat to public safety, and the responsible party cannot be notified or it is impossible to make the repair, proper authorities will be notified by the HA.

If the emergency repair item(s) are not corrected in the time period required by the HA, and the owner is responsible, the housing assistance payment will be abated and the HAP contract will be terminated.

If the emergency repair item(s) are not corrected in the time period required by the HA, and it is an HQS breach which is a family obligation, the HA will terminate the assistance to the family.

#### I. CONSEQUENCES IF OWNER IS RESPONSIBLE (NON-EMERGENCY ITEMS)

[24 CFR 982.405, 982.453]

When it has been determined that a unit on the program fails to meet Housing Quality Standards, and the owner is responsible for completing the necessary repair(s) in the time period specified by the HA, the assistance payment to the owner will be **abated**.

#### **Abatement**

A Notice of Abatement will be sent to the owner, and the abatement will be effective from the day after the date of the failed inspection.

The HA will inspect abated units within **five** working days of the owner's notification that the work has been completed.

If the owner makes repairs during the abatement period, payment will resume on the day the unit passes inspection.

#### The family will be notified of the reinspection date.

No retroactive payments will be made to the owner for the period of time the rent was abated and the unit did not comply with HQS.

## **Termination of Contract**

If the owner is responsible for repairs, and fails to correct all the deficiencies cited prior to the end of the abatement period, the owner will be sent a HAP Contract Proposed Termination Notice. Prior to the effective date of the termination, the abatement will remain in effect.

If repairs are completed before the effective termination date, the termination **will** be rescinded by the HA if the tenant chooses to remain in the unit. Only **one** Housing Quality Standards inspection will be conducted after the termination notice is issued.

## **J. DETERMINATION OF RESPONSIBILITY** [24 CFR 982.404, 982.54(d)(14)]

Certain HQS deficiencies are considered the responsibility of the family:

Tenant-paid utilities not in service

Failure to provide or maintain family-sup plied appliances

Damage to the unit or premises caused by a household member or guest beyond normal wear and tear

The owner is responsible for all other HQS violations.

The owner is responsible for vermin infestation even if caused by the family's living habits. However, if such infestation is serious and repeated, it may be considered a lease violation and the owner may evict for serious or repeated violation of the lease. The HA may terminate the family's assistance on that basis.

If the family is responsible but the owner carries out the repairs, the owner will be encouraged to bill the family for the cost of the repairs and the family's file will be noted.

## **K. CONSEQUENCES IF FAMILY IS RESPONSIBLE** [24 CFR 982.404(b)]

If emergency or non-emergency violations of HQS are determined to be the responsibility of the family, the HA will require the family make any repair(s) or corrections within thirty days. If the repair(s) or correction(s) are not made in this time period, the HA will terminate assistance to the family. Extensions in these cases must be approved by the Director of Community Services or Program Management Assistant. The owner's rent will not be abated for items which are the family's responsibility.

If the tenant is responsible and corrections are not made, the HAP Contract will terminate when assistance is terminated.

#### Reserved

#### Chapter 11

## OWNER RENTS, RENT REASONABLENESS, AND PAYMENT STANDARDS [24 CFR 982.501, 982.503, 982.504]

#### INTRODUCTION

It is the HA's responsibility to ensure that the rents charged by owners are reasonable based upon objective comparables in the rental market. The HA will not approve the lease or execute a payments contract until it has determined that the unit meets the minimum HQS and that the rent is reasonable. The HA will determine rent reasonableness at initial lease-up, before any increases in rent to owner and at other times as described in this section. The HA will provide the owner with information concerning rent adjustments in the Certificate and Voucher programs.

The HA will also ensure that initial gross rents do not exceed the FMR limit under the Certificate program.

This Chapter explains the HA's procedures for determination of rent-reasonableness, payments to owners, adjustments to the Payment Standards, and rent adjustments.

# A. OWNER PAYMENT IN THE REGULAR CERTIFICATE PROGRAM [24 CFR 982.507]

The payment to the landlord, called the Housing Assistance Payment, is the Rent to owner approved by the HA less the Tenant Rent determined by the HA.

## **B.** OWNER PAYMENT IN THE OFTO TENANCY PROGRAM [24 CFR 982.505(c)]

The maximum subsidy for each family is determined by the Payment Standard for the Certificate size issued to the family. The subsidy equals the lesser of:

- 1. The applicable Payment Standard minus the "TTP"
- 2. The monthly Gross Rent minus the HA minimum rent.

The Certificate size issued to the family is based on the HA's Subsidy Standards. The Payment Standard for the family is based on the lesser of the Payment Standard for the Certificate size issued or the Payment Standard for the unit selected.

## C. OWNER PAYMENT IN THE VOUCHER PROGRAM [24 CFR 982.505(b)]

The maximum subsidy for each family is determined by the Payment Standard for the Voucher size issued to the family, less 30% of the family's Monthly Adjusted Income. The actual subsidy level could be less if the family is required to pay the Minimum Total Tenant Payment (10% of the family's Monthly Income).

The Voucher size issued to the family is based on the HA's Subsidy Standards. The payment standard for the family is based on the lesser of the Payment Standard for the Voucher size issued and the Payment Standard for the unit selected.

The Housing Assistance Payment to the owner is the lesser of the subsidy described above or the rent charged by the owner.

### **D. MAKING PAYMENTS TO OWNERS** [24 CFR 982.451]

Once the HAP Contract is executed, the HA begins processing payments to the landlord. A HAP Register will be used as a basis for monitoring the accuracy and timeliness of payments. Changes are made **automatically and manually** to the HAP Register for the following month. Checks are disbursed by mail to the owner each month.

Checks **may not** be picked up by owner at the HA.

Checks will only be disbursed on the first day of the month, and at the time of one midmonth check issuance. Exceptions may be made with the approval of the Controller, in cases of hardship or HA error.

#### E. RENT REASONABLENESS DETERMINATIONS [24 CFR 982.503]

The HA will not approve a lease until the HA determines that the initial rent to owner is a reasonable rent. The HA must redetermine the reasonable rent before any increase in the rent to owner, and if there is a five percent decrease in the published FMR in effect 60 days before the contract anniversary (for the unit size rented by the family) as compared with the FMR in effect one year before the contract anniversary.

The HA also will redetermine rent reasonableness when owners requests special rent to owner adjustments for the Certificate program, and when an owner requests an increase in the rent to owner for a Voucher or OFTO unit.

The HA must redetermine rent reasonableness if directed by HUD and based on a need identified by the HA's auditing system, the HA may elect to redetermine rent reasonableness at 10/1/99 AdminPlan

any other time. At all times during the assisted tenancy, the rent to owner may not exceed the reasonable rent as most recently determined or redetermined by the HA

For the Certificate and Voucher Programs, the HA will determine and document on a case-bycase basis that the approved rent is reasonable in comparison to rent for other comparable unassisted units in the market

The owner will be advised that by accepting each monthly housing assistance payment s/he will be certifying that the rent to owner is not more than rent charged by the owner for comparable unassisted units in the premises.

If requested, the owner must give the HA information on rents charged by the owner for other units in the premises or elsewhere.

The data for other unassisted units will be gathered from **newspapers**, **realtors**, **professional** associations, inquiries of owners, market surveys, and other available sources.

The market areas for rent reasonableness are **municipalities and/or census tracts within** the HA's jurisdiction. Subject units within a defined housing market area will be compared to similar units within the same area.

The following items will be used for rent reasonableness documentation:

Size (number of bedrooms/square footage)

Location

Quality

Amenities (b athrooms, dishwasher, air conditioning, etc.)

Housing services

Age of unit

Unit Type

Utilities

Maintenance

#### Rent Reasonableness Methodology

The HA utilizes a rent reasonableness system which includes and defines the HUD factors listed above.

The HA maintains an automated database which includes data on unassisted units for use by staff in making rent reasonableness determinations. The data is updated on an ongoing basis and purged when it is more than 24 months old.

## F. PAYMENT STANDARDS FOR THE VOUCHER PROGRAM

[24 CFR 982.505(b)(1)]

The Payment Standard is used to calculate the housing assistance payment for a family. The Payment Standard is set by the HA between 80 percent and 100 percent of the FMR/exception rent. The HA reviews the appropriateness of the Payment Standard annually when the FMR is published. In determining whether a change is needed, the HA will ensure that the Payment Standard is within the range of 80 percent to 100 percent of the new FMR.

# G. ADJUSTMENTS TO PAYMENT STANDARDS [24 CFR 982.505(b)(3)]

Payment Standards may be adjusted to increase Housing Assistance Payments in order to keep families' rents affordable. The HA will not raise the Payment Standards so high that the number of families that can be assisted under available funding is substantially reduced. Nor will the HA raise Standards if the need is solely to make "high end" units available to Voucher holders.

The HA will review the Payment Standard annually to determine whether an adjustment should be made for some or all unit sizes. The Payment Standard will be reviewed according to HUD's requirements and this policy and if an increase is warranted, the payment standard will be adjusted within 80% of the current Fair Market Rent.

The HA may use some or all of the measures below in making its determination whether an adjustment should be made to the Payment Standards.

#### **Assisted Families' Rent Burdens**

The HA will review reports showing the percent of income used for rent by Voucher families to determine the extent to which the rent burden is more than 45% of income.

# **Availability of Suitable Vacant Units Below the Payment Standard**

The HA will review its rent reasonableness database and vacancy rate data to determine whether there is an ample supply of vacant units below the Payment Standard.

#### **Quality of Units Selected**

The HA will review the quality of units selected by participant families before determining any change to the Payment Standard to ensure that Payment Standard increases are only made when needed to reach the mid-range of the market.

#### **HA Decision Point**

The HA will review the quality and size of units where the Rents to Owner are above the Payment Standard by more than 25%. If more than 50% of families have selected above-average units or have selected larger units than the Voucher size, the HA may elect not to increase the Payment Standard nor continue the analysis.

If the analysis continues, the HA will divide those rents between contracts within the first year and after the first year. If the Rents to Owner are more than 25% above the average, in any bedroom size, the HA will continue the analysis. If not, the HA may elect not to increase the Payment Standard for certain bedroom sizes.

## **Rent to Owner Increases**

The HA may review a sample of the units to determine how often owners are increasing rents after the first year of the lease and the average percent of increase by bedroom size. The sample will be divided into units with and without the highest cost utility included.

A comparison will then be made to the applicable annual adjustment factor to determine whether owner increases are excessive in relation to the published annual adjustment factor.

# **Time to Locate Housing**

The HA may consider the average time period for families to lease up under the Voucher program as compared to the Certificate program. If the average for Voucher holders exceeds that for Certificate holders, the Payment Standard may be adjusted.

#### Rent Reasonableness Data Base/Average Rents to Owners

The HA will compare the Payment Standards to average rents in its Rent Reasonableness

Database and to the average rent to owners by unit size. The Payment Standards should be

a par with these amounts.

#### **Lowering of the Payment Standard**

Lowering of the FMR may require an adjustment of the Payment Standard. Additionally, statistical analysis may reveal that the Payment Standard should be lowered. In any case, the Payment Standard will not be set below 80 percent of the FMR without authorization from HUD.

#### **Financial Feasibility**

Before increasing the Payment Standard, the HA may review the budget and the project reserve, to determine the impact projected subsidy increases would have on funding available for the program and number of families served.

For this purpose, the HA will compare the number of families who could be served under a higher Payment Standard with the number assisted under current Payment Standards.

#### **File Documentation**

A file will be retained by the HA for at least three years to document the analysis and findings to justify whether or not the Payment Standard was changed.

# **H. PAYMENT STANDARDS FOR OFTO TENANCIES** [24 CFR 982.505(c)]

The Payment Standard is used to calculate the housing assistance payment for a family. The OFTO Payment Standard is the FMR/exception rent. Whenever the FMR changes or an exception rent is approved, that becomes the HA's new Payment Standard.

The above paragraph applies except that if an exception rent has been approved for an area, that exception rent continues to be the Payment Standard until either (1) the FMR exceeds the exception rent, or (2) a reduced FMR is published.

#### I. PAYMENT STANDARDS FOR A FAMILY [24 CFR 982.505(d)]

#### **Regular Reexamination**

If the payment standard decreases during the HAP Contract term, the Payment Standard for the family is the higher of (1) the Payment Standard at the beginning of the lease minus any amount by which the initial rent to owner has decreased, or (2) the Payment Standard at the current or most recent annual exam. If a change in family size or composition occurs affecting the certificate size, the ability to use the initial Payment Standard is lost.

#### **Interim Examination**

If after the beginning of the term of the lease the family has a change in income, family size or composition that would require or allow for an interim adjustment based on the HA's interim policy, the HA will not apply any new or change in payment standard until the date of the next regular reexamination.

# **Moves**

If the family moves into a different unit prior to their next—recertification and the HA has had a change in the payment standard the new payment standard will be used. The applicable payment standard will be that which is the lower of either the certificate size issued or the unit size selected at the time of the move.

# **J. RENT ADJUSTMENTS** [24 CFR 982.509]

#### **Regular Certificate Program**

The HA will notify owners of their right to request a rent adjustment sixty days in advance of the anniversary date. The approval or disapproval decision regarding the adjustment will be based on HUD-required calculations and a rent reasonableness determination. The adjustment may be an increase or a decrease. The maximum increase will be based on the annual adjustment factor in effect 60 days before the contract anniversary date multiplied by the preadjusted rent to owner. A decrease may occur either as the result of an AAF less than 1.0, or the HA's rent reasonableness determination.

Owners must request the rent increase in writing, Any increase will be effective on the anniversary date of the Contract.

The change in rent does not affect the automatic renewal of the lease and does not require a new lease or contract or even an executed amendment. A notice of rent change will be sent to the owner and the family.

# **Special Adjustments** [24 CFR 982.510]

An owner may request a special adjustment based on substantial and general increases in real property taxes, special government assessments, or costs of utilities. The rent requested must be found to be reasonable and must be approved by HUD.

#### Disapproval of Requests for Adjustment

If the HA rejects the owner's request for rent adjustment as exceeding rent reasonableness and the owner rejects the HA's determination, the owner may offer the tenant a new lease (after receiving the HA's approval) with a sixty-day notice to the tenant. If the tenant accepts the offer of a new lease, an RFLA must be submitted and the requested rent subjected to rent reasonableness and, for the certificate program, the FMR limitations. If the tenant refuses or the owner does not offer a new lease, the owner may institute court action to terminate tenancy for a business or economic reason in accordance with the lease. The HA will issue a new Certificate or Voucher to the family.

After the tenant has begun searching for a new housing unit and/or after court action has been initiated, the owner may decide to accept the current lease. If the owner and tenant agree, the lease can continue.

If a new lease is executed, a new Contract must also be executed.

# **Voucher and OFTO Program Rent Adjustments** [24 CFR 982.505(b)(3)]

Owners may not request rent adjustments in the Voucher and OFTO Tenancy programs to be effective prior to the expiration of the first year of the lease.

### Chapter 12

#### RECERTIFICATIONS

[24 CFR 982.516]

# **INTRODUCTION**

In accordance with HUD requirements, the HA will reexamine the income and household composition of all families at least annually. Families will be provided accurate annual and interim rent adjustments. Recertifications and interim examinations will be processed in a manner that ensures families are given reasonable notice of rent increases. All annual activities will be coordinated in accordance with HUD regulation. It is a HUD requirement that families report all changes in household composition. This Chapter defines the HA's policy for conducting annual recertifications and coordinating annual activities. It also explains the interim reporting requirements for families, and the standards for timely reporting.

# **A. ANNUAL ACTIVITIES** [24 CFR 982.516, 982.405]

There are three activities the HA must conduct on an annual basis.

- 1. Recertification of Income and Family Composition
- 2. HQS Inspection
- 3. Contract Rent Adjustment (following HUD requirements [Certificate only])

The HA produces a monthly listing of units under contract to ensure that timely reviews of contract rent, housing quality, and factors related to Total Tenant Payment can be made.

Requests for rent adjustments and other monetary changes will be transmitted to the **Program Management Assistant**.

Reexamination of the family's income and composition must be conducted at least annually.

Annual inspections: See Chapter 10, "Housing Quality Standards and Inspections."

Rent Adjustments: See Chapter 11, "Owner Rents, Rent Reasonableness and Payment Standards."

# **B. ANNUAL RECERTIFICATION/REEXAMINATION** [24 CFR 982.516]

Families are required to be recertified at least annually. At the first interim or annual certification on or after June 19, 1995, family members must report and verify their U.S. citizenship/eligible immigrant status.

When families move to another dwelling unit:

An annual recertification will be scheduled (unless a recertification has occurred in the last 120 days), and the anniversary date will be changed.

Income limits are not used as a test for continued eligibility at recertification unless the family is moving under portability and changing their form of assistance.

#### **Reexamination Notice to the Family**

The HA will maintain a reexamination tracking system and the household will be notified by mail of the date and time for their interview approximately **90** days in advance of the anniversary date. If requested as an accommodation by a person with a disability, the HA will provide the notice in an accessible format. The HA will also mail the notice to a third party, if requested as reasonable accommodation for a person with disabilities. These accommodations will be granted upon verification that they meet the need presented by the disability.

#### Procedure

The HA's procedure for conducting annual recertifications will be:

Schedule the date and time of appointments and mail a notification to the family.

Conduct the recertification by mail if the tenant cannot come into the office due to physical illness or disability.

#### **Completion of Annual Recertification**

The HA will have all recertifications for families completed before the anniversary date. This includes notifying the family of any changes in rent at least 30 days before the scheduled date of the change in family rent.

#### Persons with Disabilities

Persons with disabilities who are unable to come to the HA's office will be granted an accommodation by conducting the interview **by mail,** upon verification that the accommodation requested meets the need presented by the disability.

#### **Collection of Information**

The HA representative will interview the family and enter the information provided by the family on the recertification form, review the information with the family and have them sign the form.

#### **Requirements to Attend**

The following family members will be required to attend the recertification interview:

#### The head of household only

If the head of household is unable to attend the interview:

# The spouse or co-head may recertify for the family.

If neither the head nor the spouse or co-head can attend the interview, appointment will be rescheduled.

# Failure to Respond to Notification to Recertify

The written notification must state which family members are required to attend the interview. The family may call to request another appointment, prior to the interview.

If the family does not appear for the recertification interview, and has not rescheduled or made prior arrangements with the HA, the HA will reschedule a second appointment.

If the family fails to appear for the second appointment, and has not rescheduled or made prior arrangements, the HA will:

Send family notice of termination, with a copy to the owner, and offer them an informal hearing.

Exceptions to these policies may be made by the Program Clerk who scheduled the interview, if the family is able to document an emergency situation that prevented them from canceling or attending the appointment or if requested as a reasonable accommodation for a person with a disability.

**Documents Required From the Family** 

In the notification letter to the family, the HA will include instructions for the family to bring the following:

Documentation of all assets

Documentation of any deductions/allowances

Documentation of any sources of income, if the family has such documentation

# **Verification of Information**

The HA will follow the verification procedures and guidelines described in this Plan. Verifications for reexaminations must be less than **120** days old.

# **Tenant Rent Increase**

If tenant rent increases, a thirty-day notice is mailed to the family prior to the anniversary date.

If less than thirty days are remaining before the anniversary date, the tenant rent increase will be effective on the first of the month following the thirty-day notice.

If there has been a misrepresentation or a material omission by the family, or if the family causes a delay in the reexamination processing, there will be a retroactive increase in rent to the anniversary date.

#### **Tenant Rent Decreases**

If tenant rent decreases, it will be effective on the anniversary date.

If the family causes a delay so that the processing of the reexamination is not complete by the anniversary date, rent change will be effective on the first day of the month following completion of the reexamination processing by the HA.

# C. REPORTING INTERIM CHANGES [24 CFR 982.516]

Program participants must report all changes in household composition to the HA between annual reexaminations. This includes additions due to birth, adoption and court-awarded custody. The family must obtain HA approval prior to all other additions to the household.

If any new family member is added, family income must include any income of the new family member. The HA will conduct a reexamination to determine such additional income and will make the appropriate adjustments in the housing assistance payment and family unit size.

The U.S. citizenship/eligible immigrant status of additional family members must be declared and verified as required at the first interim or regular recertification after moving into the unit.

#### **Increases in Income**

The HA requires families to immediately report increases in income and assets. Interim reexaminiations will be done when the HA receives notice of income and/or asset changes.

# **Interim Reexamination Policy**

The HA will conduct interim reexaminations when families have an increase in income.

Families will be required to report all increases in income/assets within ten days of the increase.

#### **Decreases in Income**

Participants <u>may</u> report a decrease in income and other changes which would reduce the amount of tenant rent, such as an increase in allowances or deductions. The HA must calculate the change if a decrease in income is reported.

# **HA Errors**

If the HA makes a calculation error at admission to the program or at an annual reexamination, an interim reexamination will be conducted, if necessary, to correct the error, but the family will not be charged retroactively. Families will be given decreases, when applicable, retroactive to when the decrease for the change would have been effective if calculated correctly.

#### **Other Interim Reporting Issues**

An interim reexamination does not affect the date of the annual recertification.

An interim reexamination will be scheduled for families with **zero** income every **30** days.

Any changes reported by participants other than those listed in this section will be notated in the file by the staff person, but will not be processed between regularly-scheduled annual recertifications.

# D. NOTIFICATION OF RESULTS OF RECERTIFICATIONS [HUD Notice PIH 98-6]

The HUD form 50058 will be completed and transmitted as required by HUD.

The Notice of Rent Change is mailed to the owner and the tenant. Signatures are not required by the HA. If the family disagrees with the rent adjustment, they may request an informal hearing.

# E. TIMELY REPORTING OF CHANGES IN INCOME (AND ASSETS)

[24 CFR 982.516(c)]

#### **Standard for Timely Reporting of Changes**

The HA requires that families report interim changes to the HA within ten days of when the change occurs. Any information, document or signature needed from the family which is needed to verify the change must be provided must be provided within thirty days of the change.

If the change is not reported within the required time period, or if the family fails to provide documentation or signatures, it will be considered untimely reporting.

#### **Procedures when the Change is Reported in a Timely Manner**

The HA will notify the family and the owner of any change in the Housing Assistance Payment to be effective according to the following guidelines:

<u>Increases in the Tenant Rent</u> are effective on the first of the month following at least thirty days' notice.

<u>Decreases in the Tenant Rent</u> are effective the first of the month following that in which the change is reported and verified.

The change may be implemented based on documentation provided by the family, pending third-party written verification.

# Procedures when the Change is Not Reported by the Tenant in a Timely Manner

If the family does not report the change as described under Timely Reporting, the family will have caused an unreasonable delay in the interim reexamination processing and the following guidelines will apply:

<u>Increase in Tenant Rent</u> will be effective retroactive to the date it would have been effective had it been reported on a timely basis. The family will be liable for any overpaid housing assistance and may be required to **sign a Repayment Agreement or make a lump sum payment**.

<u>Decrease in Tenant Rent</u> will be effective on the first of the month following the month that the change was reported.

# Procedures when the Change is Not Processed by the HA in a Timely Manner

"Processed in a timely manner" means that the change goes into effect on the date it should when the family reports the change in a timely manner. If the change cannot be made effective on that date, the change is not processed by the HA in a timely manner.

In this case, an increase will be effective after the required thirty days' notice prior to the first of the month after completion of processing by the HA.

If the change resulted in a decrease, the overpayment by the family will be calculated retroactively to the date it should have been effective, and the family will be credited for the amount.

# F. REPORTING OF CHANGES IN FAMILY COMPOSITION [24 CFR 982.516(c)]

All changes in family composition must be reported within ten days of the occurrence.

#### **Increases in Family Size**

Increases other than by birth, adoption or court-awarded custody must have the prior approval of the owner and the HA.

If the addition would result in overcrowding according to HQS maximum occupancy standards:

#### The HA will issue a larger Certificate or Voucher.

If a change due to birth, adoption, court-awarded custody, or need for a live-in attendant requires a larger size unit due to overcrowding, the change in Certificate/Voucher shall be

made effective immediately. The HA may determine whether to issue a Certificate or Voucher in this instance based on funding availability.

# G. CONTINUANCE OF ASSISTANCE FOR "MIXED" FAMILIES [24 CFR 5.518]

Under the Noncitizens Rule, "Mixed" families are families that include at least one citizen or eligible immigrant and any number of ineligible members.

"Mixed" families who were participants as of June 19, 1995, shall continue receiving full assistance if they meet all of the following criteria:

- 1. The HA implemented the Non-Citizen Rule prior to November 29, 1996 AND
- 2. The head of household or spouse is a U.S. citizen or has eligible immigrant status; AND
- 3. All members of the family other than the head, the spouse, parents of the head or the spouse, and children of the head or spouse are citizens or eligible immigrants. The family may change the head of household to qualify under this provision.

If the HA implemented the Non-Citizen Rule on or after November 29, 1996, mixed families may receive prorated assistance only.

#### Reserved

# Chapter 13

# MOVES WITH CONTINUED ASSISTANCE/PORTABILITY

[24 CFR 982.314]

#### **INTRODUCTION**

HUD regulations permit families to move with continued assistance to another unit within the HA's jurisdiction, or to a unit outside of the HA's jurisdiction under Portability procedures. The regulations also allow the HA the discretion to develop policies which define any limitations or restrictions on moves. This Chapter defines the procedures for moves, both within and outside of, the HA's jurisdiction, and the policies for restriction and limitations on moves.

# A. ALLOWABLE MOVES

A family may move to a new unit if:

- 1. The assisted lease for the old unit has terminated because the HA has terminated the HAP contract for owner breach, or the lease was terminated by mutual agreement of the owner and the family.
- 2. The owner has given the family a notice to vacate, or has commenced an action to evict the tenant, or has obtained a court judgment or other process allowing the owner to evict the family (unless assistance to the family will be terminated).
- 3. The family has given proper notice of lease termination (if the family has a right to terminate the lease on notice to owner) for owner breach or otherwise.

# **B. RESTRICTIONS ON MOVES** [24 CFR 982.314, 982.552]

Families will not be permitted to move within the HA's jurisdiction during the initial year of assisted occupancy.

Families will not be permitted to move outside the HA's jurisdiction under portability procedures during the initial year of assisted occupancy.

Families will not be permitted to move more than once in a 12-month period.

The HA will deny permission to move if there is insufficient funding for continued assistance.

The HA **may** deny permission to move to if:

The family has violated a Family Obligation.

The family owes the HA money.

The family has moved or been issued a Certificate or Voucher within the last twelve months.

The Director of Community Services may make exceptions to these restrictions if there is an emergency reason for the move over which the participant has no control.

# C. PROCEDURE FOR MOVES [24 CFR 982.314]

#### **Issuance of Certificate/Voucher**

Subject to the restrictions on moves, if the family has not been recertified within the last 120 days, the HA will issue the certificate or voucher to move after conducting the recertification.

If the family does not locate a new unit, they may remain in the current unit so long as the owner permits.

The annual recertification date will be changed to coincide with the new lease-up date.

# **Notice Requirements**

Briefing sessions emphasize the family's responsibility to give the owner and the HA proper written notice of any intent to move.

The family must give the owner the required number of days written notice of intent to vacate specified in the lease and must give a copy to the HA simultaneously.

For units under a Certificate HAP contract effective before October 2, 1995, if the family vacates the unit without proper notice in writing to the owner, the family will be responsible for any vacancy loss paid by the HA.

#### **Time of Contract Change**

A move within the same building or project, or between buildings owned by the same owner, will be processed like any other move. In a move, assistance stops at the old unit at the end of the month in which the tenant ceased to occupy, unless proper notice was given to end a lease

midmonth. Assistance will start on the new unit on the effective date of the lease and contract. Assistance payments may overlap for the month in which the family moves.

# **D. PORTABILITY** [24 CFR 982.353]

Portability applies to families moving out of or into the HA's jurisdiction within the United States and its territories. Under portability, families are eligible to receive assistance to lease a unit outside of the initial HA's jurisdiction. The unit may be located:

- 1. In the same state as the initial HA;
- 2. In the same metropolitan st atistical area (MSA) as the initial HA, but in a different state;
- 3. In an MSA adjacent to the MSA of the initial HA, but in a different state.
- 4. In the jurisdiction of an HA anywhere within the United States that administers a tenant based program.

# **E. OUTGOING PORTABILITY** [24 CFR 982.353, 982.355]

When a family requests to move to outside of the HA's jurisdiction, the request must specify the area to which the family wants to move.

If the family is moving to a unit located in the same state as the initial HA, in the same MSA, but in a different state, or in an adjacent MSA in a different state, and there is not an HA in the area where the unit is located, the initial HA will be responsible for the administration of the family's assistance.

#### **Restrictions on Portability**

- 1. Families will not be permitted to exercise portability during the initial 12 month period after admission to the program, if neither the head or spouse had a domicile (legal residence) in the HA's jurisdiction at the date of their initial application for assistance.
- 2. If the family is in violation of a family obligation.
- 3. If the family owes money to the HA.

#### **Outgoing Portability Procedures**

The HA will provide pre-portability counseling for those families who express an interest in portability. If the family is utilizing portability for their initial lease-up, the HA will determine if the family is within the very low income limit of the receiving HA.

If the family is a participant and will be changing its form of assistance, the HA will determine if the family is within the low income limit of the receiving HA, and advise the family accordingly.

The HA will notify the Receiving HA that the family wishes to relocate into its jurisdiction.

The HA will advise the family how to contact and request assistance from the receiving HA.

The HA will notify the receiving HA that the family will be moving into its jurisdiction.

The HA will provide the following documents and information to the Receiving HA:

- 1. Information on the HUD p ortability form, including a copy of the family's Certificate or Voucher with issue and expiration dates and formal recognition of the family's ability to move under portability.
- 2. The most recent HUD 50058 form and verifications.

#### Payment to the Receiving HA

The HA will requisition funds from HUD based on the anticipated lease-ups of portable Certificates or Vouchers in other HA's jurisdictions. Payments for families in other jurisdictions will be made to other HAs when billed or in accordance with other HUD approved procedures for payment.

When billed, the HA will reimburse the Receiving HA for 100% of the Housing Assistance Payment, 100% of the Special Claims paid on HAP contracts effective prior to 10/2/95, and 80% of the Administrative Fee (at the initial HA's rate).

#### **Claims**

The HA will be responsible for collecting amounts owed by the family for claims paid and for monitoring the repayment. The HA will notify the Receiving HA if the family is in arrears or if the family has refused to sign a Payment Agreement, and the Receiving HA will be asked to terminate assistance to the family as allowed by this Administrative Plan.

Receiving HA's will be required to submit hearing determinations to the HA within days.

# **F. INCOMING PORTABILITY** [24 CFR 982.354, 982.355]

#### **Absorption or Administration**

The HA will accept a family with a valid Certificate/Voucher from another jurisdiction and administer or absorb the Certificate/Voucher. If administering, the family will be issued a "Portability" Certificate or Voucher by the HA with the same start date. The HA may grant extensions in accordance with this Administrative Plan.

Incoming portable families who have not yet been absorbed will be absorbed before the HA selects new applicants from the Waiting List.

The HA will absorb all port-in families provided that there is funding available.

When the HA does not absorb the incoming Voucher or Certificate, it will administer the Initial HA's Voucher or Certificate and the HA's policies will prevail.

For initial lease-up, the family must be within the HA's Very-Low Income limits. For participants, the HA may issue either a Certificate or Voucher but if the form of assistance changes, the family must be within the HA's Low Income limits. If the family is ineligible under the HA's low income limit because the form of assistance offered causes the family to change programs, the HA must absorb the family without a change in the form of assistance, or administer the family without a change in the form or assistance, or administer the family's current form of assistance.

The HA will issue a "Portability Certificate" or "Portability Voucher" according to its own Subsidy Standards. If the Family has a change in family composition which would change the Certificate or Voucher size, the HA will change to the proper size based on its own Subsidy Standards.

The HA will decide whether to extend the "Portability Certificate/Voucher" and for what period of time. However, if the Family decides not to lease-up in the HA's jurisdiction, the Family must request an extension from the Initial HA.

For Old Rule contracts, the HA's unpaid rent, damage and vacancy loss claim policies prevail.

#### **Income and TTP of Incoming Portables**

As receiving HA, the HA will conduct a recertification interview but only verify the information provided if the documents are missing or are over 120 days old, whichever is applicable, or there has been a change in the family's circumstances.

If the family's income exceeds the income limit of the HA, the family will not be denied assistance unless the family is an applicant and over the Very-Low Income Limit.

If the family's income is such that a \$0 subsidy amount is determined prior to lease-up in the HA's jurisdiction, the HA will refuse to enter into a contract on behalf of the family at \$0 assistance.

### **Requests for Lease Approval**

When the Family submits a Request for Lease Approval, it will be processed using the HA's policies. If the Family does not submit a Request for Lease Approval or does not execute a lease, the Initial HA will be notified within **ten** working days by the HA.

If the Family leases up successfully, the HA will notify the Initial HA within days days, and the billing process will commence.

If the HA denies assistance to the family, the HA will notify the Initial HA within days and the family will be offered a review or hearing.

The HA will notify the Family of its responsibility to contact the Initial HA if the Family wishes to move outside the HA's jurisdiction under continued portability.

#### **Terminations**

The HA will notify the Initial HA in writing of any termination of assistance within working days of the termination. If an Informal Hearing is required and requested by the Family, the hearing will be conducted by the HA, using the regular hearing procedures included in this Plan. A copy of the hearing decision will be furnished to the Initial HA.

The Initial HA will be responsible for collecting amounts owed by the Family for claims paid and for monitoring repayment. If the Initial HA notifies the HA that the Family is in arrears or the Family has refused to sign a Payment Agreement, the HA will terminate assistance to the family.

#### **Required Documents**

As Receiving HA, the HA will require the documents listed on the HUD Portability Billing Form from the Initial HA.

### **Billing Procedures**

As Receiving HA, the HA will bill the Initial HA **monthly** for Housing Assistance Payments. The billing cycle for other amounts, including Administrative Fees and Special Claims will be **monthly**, unless requested otherwise by the Initial HA.

The HA will bill 100% of the Housing Assistance Payment, 100% of Special Claims and 80% of the Administrative Fee (at the Initial HA's rate) for each "Portability" Certificate/Voucher leased as of the first day of the month.

The HA will notify the Initial HA of changes in subsidy amounts and will expect the Initial HA to notify the HA of changes in the Administrative Fee amount to be billed.

#### Reserved

# Chapter 14

#### **CONTRACT TERMINATIONS**

# **INTRODUCTION**

The Housing Assistance Payments (HAP) Contract is the contract between the owner and the HA which defines the responsibilities of both parties. This Chapter describes the circumstances under which the contract can be terminated by the HA and the owner, and the policies and procedures for such terminations.

# A. CONTRACT TERMINATION [24 CFR 982.311]

The term of the HAP Contract is the same as the term of the lease. The Contract between the owner and the HA may be terminated by the HA, or by the owner or tenant terminating the lease.

No future subsidy payments on behalf of the family will be made by the HA to the owner after the month in which the Contract is terminated. The owner must reimburse the HA for any subsidies paid by the HA for any period after the contract termination date.

If the family continues to occupy the unit after the Section 8 contract is terminated, the family is responsible for the total amount of rent due to the owner. The owner will have no right to claim compensation from the HA for vacancy loss under the provisions of Certificate HAP contracts effective before October 2, 1995.

After a contract termination, if the family meets the criteria for a move with continued assistance, the family may lease-up in another unit. The contract for the new unit may begin during the month in which the family moved from the old unit.

# **B.** TERMINATION BY THE FAMILY: MOVES [24 CFR 982.314(c)(2)]

The lease stipulates that the family cannot move from the unit until after the first year of the lease. The notice period to the landlord is determined by the lease, but may not exceed 60 days.

# TERMINATION OF TENANCY BY THE OWNER: EVICTIONS [24 CFR 982.310, 982.455]

If the owner wishes to terminate the lease, the owner is required to evict, using the notice procedures in the HUD regulations and State/local law. The owner must provide the HA with a copy of the eviction notice.

The owner must provide the tenant a written notice specifying the grounds for termination of tenancy, at or before the commencement of the eviction action. The notice may be included in, or may be combined with, any owner eviction notice to the tenant.

The owner eviction notice means a notice to vacate, or a complaint, or other initial pleading used under State or local law to commence an eviction action.

During the term of the lease the owner may only evict for:

- 1. Serious or repeated violations of the lease;
- 2. Violations of federal, state or local law related to occupancy of the unit;
- 3. Criminal activity by the tenant, any member of the household, a guest or another person under the tenant's control that threatens the health, safety or right to peaceful enjoyment of the premises by the other residents, or persons residing in the immediate vicinity of the premises.
- 4. Any drug-related criminal activity on or near the premises.
- 5. Tenant history of disturbance of neighbors, destruction of property, or behavior resulting in damage to the premises.
- 6. Other good cause, after the first year of the lease, includes:
  - Business or economic reason for regaining possession;
  - Owner's desire to repossess unit for personal use; or
  - Tenant's refusal to accept offer of a new lease.
- 7. If the lease is for successive definite terms, after the initial term, the owner can terminate tenancy at the end of the initial term or any successive term without cause.

The eviction notice <u>must</u> specify the cause for the eviction.

Housing assistance payments are paid to the owner under the terms of the HAP Contract. If the owner has begun eviction and the family continues to reside in the unit, the HA must

continue to make housing assistance payments to the owner until the owner has obtained a court judgment or other process allowing the owner to evict the tenant.

The HA will continue housing assistance payments until the family moves or is evicted from the unit, provided that the owner is following through with eviction proceedings in a timely manner.

The HA must continue making housing assistance payments to the owner in accordance with the Contract as long as the tenant continues to occupy the unit and the Contract is not violated. By endorsing the monthly check from the HA, the owner certifies that the tenant is still in the unit, the rent is reasonable and s/he is in compliance with the contract.

If an eviction is not due to a serious or repeated violation of the lease, and if the HA has no other grounds for termination of assistance, the HA may issue a new certificate or voucher so that the family can move with continued assistance.

#### D. TERMINATION OF THE CONTRACT BY HA

[24 CFR 982.404(a), 982.453, 982.454, 982.552(a)(3)]

The term of the HAP contract terminates when the lease terminates, when the HA terminates program assistance for the family, and when the owner has breached the HAP contract. (See Chapter 16 - Disapproval of Owner)

The HA may also terminate the contract if:

- The HA terminates assistance to the family.
- The family is required to move from a unit which is under-occupied (Certificate Program) or overcrowded (Certificate and Voucher Programs).
- Funding is no longer available under the ACC.

The contract will terminate automatically if 180 days have passed since the last housing assistance payment to the owner.

#### **Notice of Termination**

The HA will provide the owner and family with at least thirty days written notice of termination of the contract.

# E. TERMINATIONS DUE TO INELIGIBLE IMMIGRATION STATUS [24 CFR 5.514]

Families who were participants on June 19, 1995, but are ineligible for continued assistance due to the ineligible immigration status of all members of the family, or because a "mixed" family chooses not to accept proration of assistance, are eligible for temporary deferral of termination of assistance if necessary to permit the family additional time for transition to affordable housing.

Deferrals may be granted for intervals not to exceed six months.

The family will be notified in writing at least 60 days in advance of the expiration of the deferral period that termination of assistance will not be deferred because:

- a) granting another deferral will result in an aggregate deferral period of longer than the statutory maximum (three years for deferrals granted before 11/29/96; 18 months for deferrals granted after 11/29/96), or
- b) a determination has been made that other affordable housing is available.

#### Reserved

# Chapter 15

#### DENIAL OR TERMINATION OF ASSISTANCE

# **INTRODUCTION**

The HA may deny or terminate assistance for a family because of the family's action or failure to act. The HA will provide families with a written description of the Family Obligations under the program, the grounds under which the HA can deny or terminate assistance, and the HA's informal hearing procedures. This Chapter describes when the HA is required to deny or terminate assistance, and the HA's policies for the denial of a new commitment of assistance and the grounds for termination of assistance under an outstanding HAP contract.

# A. GROUNDS FOR DENIAL/TERMINATION [24 CFR 982.552, 982.553]

If denial or termination is based upon behavior resulting from a disability, the HA will delay the denial or termination in order to determine if there is an accommodation which would negate the behavior resulting from the disability.

#### Form of Denial/Termination

Denial of assistance for an applicant may include any or all of the following:

Denial for placement on the HA waiting list

Denying or withdrawing a certificate or voucher

Refusing to enter into a HAP contract or approve a lease

Refusing to process or provide assistance under portability procedures

Termination of assistance for a participant may include any or all of the following:

Refusing to enter into a HAP contract or approve a lease

Terminating housing assistance payments under an outstanding HAP contract

Refusing to process or provide assistance under portability procedures

# Mandatory Denial and Termination [24 CFR 982.552(b) (10)(d)]

The HA must deny assistance to applicants, and terminate assistance for participants:

If any member of the family fails to sign and submit HUD or HA required consent forms for obtaining information.

If no member of the family is a U.S. citizen or eligible immigrant. (See Section D)

If the family is under contract and 180 days (or 12 months, depending on the HAP contract used) have elapsed since the HA's last housing assistance payment was made. (See Chapter 14, Section D)

# **Grounds for Denial or Termination of Assistance** [24 CFR 982.552 (b)]

The HA will deny program assistance for an applicant, or terminate program assistance for a participant, for any of the following reasons:

The family violates any family obligation under the program as listed in 24 CFR 982.551.

Any member of the family has ever been evicted from Public Housing.

If any HA has ever terminated assistance under the Certificate or Voucher program for any member of the family, for serious or repeated lease violations..

If any member of the family commits drug-related criminal activity, or violent criminal activity. (See Section B. "One Strike" Policy)

If any member of the family commits fraud, bribery or any other corrupt or criminal act in connection with any federal housing program.

The family currently owes rent or other amounts to the HA or to another HA in connection with Section 8 or public housing assistance under the 1937 Act.

The family has not reimbursed any HA for amounts paid to an owner under a HAP contract for rent, damages to the unit, or other amounts owed by the family under the lease.

The family breaches an agreement with an HA to pay amounts owed to an HA, or amounts paid to an owner by an HA.

The family has engaged in or threatened abusive or violent behavior toward HA personnel.

"Abusive or violent behavior towards HA personnel" includes verbal as well as physical abuse or violence. Use of expletives that are generally considered insulting, racial epithets, or other language, written or oral, that is customarily used to insult or intimidate, may be cause for termination or denial.

"Threatening" refers to oral or written threats or physical gestures that communicate an intent to abuse or commit violence.

Actual physical abuse or violence will always be cause for termination.

Any member of the family whose drug or alcohol abuse interferes with the health, safety or peaceful enjoyment of other project residents.

Refer to Chapter 2, Section E, "Other Criteria for Admission" for further information.

# Family Self Sufficiency (FSS)

Failure to fulfill the obligations and conditions of the FSS contract is grounds for termination of assistance.

The HA will not terminate assistance to FSS families who fail to comply with the FSS Contract of Participation without good cause.

# B. "ONE STRIKE" POLICY

#### **Purpose**

All federally assisted housing is intended to provide a place to live and raise families, not a place to commit crime, to use or sell drugs or terrorize neighbors. It is the intention of the Lancaster County Housing Authority to fully endorse and implement a policy which is designed to:

Help create and maintain a safe and drug-free community

Keep our program participants free from threats to their personal and family safety

Help maintain an environment where children can live safely, learn and grow up to be productive citizens

Assist families in their vocational/educational goals in the pursuit of self-sufficiency

#### **Administration**

All screening and eviction procedures shall be administered fairly and in such a way as not to violate rights to privacy or discriminate on the basis of race, color, nationality, religion, familial status, disability, or other legally protected groups.

To the maximum extent possible, the HA will involve other community and governmental entities in the promotion and enforcement of this policy.

# **Screening of Applicants**

In an effort to prevent future drug related and other criminal activity, as well as other patterns of behavior that pose a threat to the health, safety or right to peaceful enjoyment of the premises by other residents, and as required by the Notice 96-27, the HA will endeavor to screen applicants as thoroughly and fairly as possible.

Such screening will apply to any member of the household who is 18 years of age or older o who is an emancipated minor.

#### **HUD Definitions**

Drug-related criminal activity is the illegal manufacture, sale, distribution, use or possession with intent to manufacture, sell, distribute or use a controlled substance. Drug -related criminal activity means on or off the premises, not just on or near the premises.

Violent criminal activity includes any criminal activity that has as one of its elements the use, attempted use, or threatened use of physical force against a person or property, and the activity is being engaged in by any family member.

#### Standard for Violation

The HA will deny participation in the program to applicants and terminate assistance to participants in cases where the HA determines there is reasonable cause to believe that the person is illegally using a controlled substance or if the person abuses alcohol in a way that may interfere with the health, safety or right to peaceful enjoyment of the premises by other residents, including cases where the HA determines that there is a pattern of illegal use of a controlled substance or pattern of alcohol abuse.

The HA will consider the use of a controlled substance or alcohol to be a *pattern* if there is more than one incident during the previous three months.

"Engaged in or engaging in" violent criminal activity means any act within the past five years by applicants or participants, household members, or guests which involved criminal activity that has as one of its elements the use, attempted use, or threatened use of physical force against the person of another, which resulted in the arrest and/or conviction of the applicant or participant, household members, or guests.

The activity is being engaged in by any Family member.

The existence of the above-referenced behavior by any household member or guest, regardless of the applicant or participant's knowledge of the behavior shall be grounds for denial or termination of assistance.

In evaluating evidence of negative past behavior, the HA will give fair consideration to the seriousness of the activity with respect to how it would affect other residents, and/or likelihood of favorable conduct in the future which could be supported by evidence of rehabilitation.

# **Drug Related and Violent Criminal Activity**

<u>Ineligibility if Evicted for Drug</u> -Related Activity: Persons evicted from public housing, Indian Housing, Section 23 or any Section 8 program because of drug-related criminal activity are ineligible for admission to the Section 8 program for a three-year period beginning on the date of such eviction.

#### Applicants will be denied assistance if they have been:

Arrested and convicted, or evicted from a unit assisted under the Housing Act of 1937, due to violent criminal activity within the last five years prior to the date of the certification interview.

# Participants will be terminated who have been:

Arrested, or evicted from a unit assisted under the Housing Act of 1937, due to drug-related or violent criminal activity within the last five years prior to the date of the notice to terminate assistance, and whose activities have created a disturbance in the building or neighborhood.

If the family violates the lease for drug-related or violent criminal activity, the HA will terminate assistance.

In appropriate cases, the HA may permit the family to continue receiving assistance provided that family members determined to have engaged in the proscribed

activities will not reside in the unit. If the violating member is a minor, the HA may consider individual circumstances with the advice of Juvenile Court officials.

The HA will waive the requirement regarding drug-related criminal activity if:

The person demonstrates successful completion of a credible rehabilitation program approved by the HA, or

The circumstances leading to the eviction no longer exist.

#### **Termination of Assistance for Participants**

If the family violates the lease for drug-related or violent criminal activity, the HA will terminate assistance.

In appropriate cases, the HA may permit the family to continue receiving assistance provided that family members determined to have engaged in the proscribed activities will not reside in the unit. If the violating member is a minor, the HA may consider individual circumstances with the advice of Juvenile Court officials.

# **Notice of Termination of Assistance**

In any case where the HA decides to terminate assistance to the family, the HA must give the family written notice which states:

The reason(s) for the proposed termination,

The effective date of the proposed termination,

The family's right, if they disagree, to request an Informal Hearing to be held before termination of assistance.

The date by which a request for an informal hearing must be received by the HA.

The HA will simultaneously provide written notice of the contract termination to the owner so that it will coincide with the Termination of Assistance. The Notice to the owner will not include any details regarding the reason for termination of assistance.

#### **Required Evidence**

Preponderance of evidence is defined as evidence which is of greater weight or more convincing than the evidence which is offered in opposition to it; that is, evidence which as a

whole shows that the fact sought to be proved is more probable than not. The intent is not to prove criminal liability, but to establish that the act(s) occurred. Preponderance of evidence may not be determined by the number of witnesses, but by the greater weight of all evidence.

*Credible evidence* may be obtained from police and/or court records. Testimony from neighbors, when combined with other factual evidence can be considered credible evidence. Other credible evidence includes documentation of drug raids or arrest warrants.

The HA will pursue fact-finding efforts as needed to obtain credible evidence.

#### **Confidentiality of Criminal Records**

The HA will ensure that any criminal record received is maintained confidentially, not misused or improperly disseminated, and destroyed once the purpose for which it was requested is accomplished.

All criminal reports, while needed, will be housed in a locked file with access limited to individuals responsible for screening and determining eligibility for initial and continued assistance [and to the and upper level Section 8 management.]

Misuse of the above information by any employee will be grounds for termination of employment. Legal penalties for misuses are contained in [cite state code].

If the family is determined eligible for initial or continued assistance, the criminal report shall be shredded as soon as the information is no longer needed for eligibility or continued assistance determination.

If the family's assistance is denied or terminated, the criminal record information shall be shredded immediately upon completion of the review or hearing procedures and a final decision has been made.

The HA will document in the family's file the circumstances of the criminal report and the date the report was destroyed.

#### C. FAMILY OBLIGATIONS [24 CFR 982.551]

1. The family must supply any information that the HA or HUD determines is necessary in the administration of the program, including submission of required evidence of citizenship or eligible immigration status (as provided by 24 CFR part 812). "Information" includes any requested certification, release or other documentation.

- 2. The family must supply any information requested by the HA or HUD for use in a regularly scheduled reexamination or interim reexamination of family income and composition in accordance with HUD requirements.
- 3. The family must disclose and verify Social Security Numbers (as provided by 24 CFR part 750) and must sign and submit consent forms for obtaining information in accordance with 24 CFR part 760 and 24 CFR part 813.
- 4. All information supplied by the family must be true and complete.
- 5. The family is responsible for an HQS breach caused by the family as described in 982.404(b).
- 6. The family must allow the HA to inspect the unit at reasonable times and after reasonable notice.
- 7. The family may not commit any serious or repeated violation s of the lease.
- 8. The family must notify the owner and, at the same time, notify the HA before the family moves out of the unit or terminates the lease upon notice to the owner.
- 9. The family must promptly give the HA a copy of any owner eviction notice.
- 10. The family must use the assisted unit for residence by the family. The unit must be the family's only residence.
- 11. The composition of the assisted family residing in the unit must be approved by the HA. The family must promptly inform the HA of the birth, adoption or court-awarded custody of a child. The family must request HA approval to add any other family member as an occupant of the unit.
- 12. The family must promptly notify the HA if any family member no longer resides in the unit.
- 13. If the HA has given approval, a foster child or a live-in aide may reside in the unit. If the family does not request approval or HA approval is denied, the family may not allow a foster child or live-in aide to reside with the assisted family.
- 14. Members of the household may engage in legal profit-making activities in the unit, but only if such activities are incidental to primary use of the unit as a residence by members of the family.
- 15. The family must not sublease or let the unit.

- 16. The family must not assign the lease or transfer the unit.
- 17. The family must supply any information or certification requested by the HA to verify that the family is living in the unit, or relating to family absence from the unit, including any HA-requested information or certification on the purposes of family absences. The family must cooperate with the HA for this purpose. The family must promptly notify the HA of absence from the unit.
- 18. The family must not own or have any interest in the unit.
- 19. The members of the family must not commit fraud, bribery or any other corrupt or criminal act in connection with the programs.
- 20. The members of the family may not engage in drug-related criminal activity or violent criminal activity. (See HA one strike policy).
- 21. An assisted family, or members of the family, may not receive Section 8 tenant-based assistance while receiving another housing subsidy, for the same unit or for a different unit, under any duplicative (as determined by HUD or in accordance with HUD requirements) federal, State or local housing assistance program.

#### **Housing Authority Discretion**

In deciding whether to deny or terminate assistance because of action or failure to act by members of the family, the HA has discretion to consider all of the circumstances in each case, including the seriousness of the case. The HA will use its discretion in reviewing the extent of participation or culpability of individual family members and the length of time since the violation occurred. The HA may also review the family's more recent history and record of compliance, and the effects that denial or termination of assistance may have on other family members who were not involved in the action or failure to act.

The HA may impose, as a condition of continued assistance for other family members, a requirement that family members who participated in, or were culpable for the action or failure to act, will not reside in the unit. The HA may permit the other members of a family to continue in the program.

#### **Enforcing Family Obligations**

#### Explanations and Terms

The term "Promptly" when used with the Family Obligations always means "within **ten calendar** days." Denial or termination of assistance is always optional except where this Plan or the regulations state otherwise.

#### **HQS** Breach

The **inspector** will determine if an HQS breach as identified in 24 CFR 982.404 (b) is the responsibility of the family. Families may be given extensions to cure HQS breaches by the Director of Community Services.

#### Lease Violations

The following criteria will be used to decide if a serious or repeated violation of the lease will result in termination of assistance:

If the owner terminates tenancy through court action for serious or repeated violation of the lease.

If the owner notifies the family of termination of tenancy assistance for serious or repeated lease violations, and the family moves from the unit prior to the completion of court action, and the HA determines that the cause is a serious or repeated violation of the lease based on available evidence.

If the owner notifies the family of termination of tenancy assistance for serious or repeated lease violations, and the family moves from the unit prior to the completion of court action, and

If there are police reports, neighborhood complaints or other third party information, that has been verified by the HA.

#### Notification of Eviction

If the family requests assistance to move and they did not notify the HA of an eviction within **ten calendar** days of receiving the Notice of Lease Termination, the move will be denied.

#### Proposed Additions to the Family

The HA will deny a family's request to add additional family members who are:

Persons who have been evicted from public housing.

Persons who have previously violated a family obligation listed in 24CFR 982.51 of the HUD regulations.

Persons who have been part of a family whose assistance has been terminated under the Certificate or Voucher program.

Persons who commit drug-related criminal activity or violent criminal activity.

Persons who commit fraud, bribery or any other corrupt or criminal act in connection with any federal housing program.

Persons who currently owe rent or other amounts to the HA or to another HA in connection with Section 8 or public housing assistance under the 1937 Act.

Persons who have engaged in or threatened abusive or violent behavior toward HA personnel.

#### **Family Member Moves Out**

Families are required to notify the HA if any family member leaves the assisted household. When the family notifies the HA, they must furnish the following information:

The date the family member moved out.

The new address, if known, of the family member.

A statement as to whether the family member is temporarily or permanently absent.

# **Limitation on Profit-making Activity in Unit**

If the business activity area results in the inability of the family to use any of the critical living areas, such as a bedroom utilized for a business which is not available for sleeping, it will be considered a violation.

If the HA determines that the use of the unit as a business is not incidental to its use as a dwelling unit, it will be considered a program violation.

If the HA determines the business is not legal, it will be considered a program violation.

#### **Interest in Unit**

The owner may not reside in the assisted unit regardless of whether (s)he is a member of the assisted family, unless the family owns the mobile home and rents the pad under the Certificate Program.

#### Fraud

In each case, the HA will consider which family members were involved, the circumstances, and any hardship that might be caused to innocent members.

**In the event of false citizenship claims:** (Refer to Section D.)

# **D. PROCEDURES FOR NON-CITIZENS** [24 CFR 5.514, 5.516, 5.518]

Denial or Termination due to Ineligible Immigrant Status

Applicant or participant families in which all members are neither U.S. citizens nor eligible immigrants are not eligible for assistance and must have their assistance terminated. The HA must offer the family an opportunity for a hearing. (See Chapter 2, Section D.)

Assistance may not be terminated while verification of the participant family's eligible immigration status is pending.

False or Incomplete Information

When the HA has clear, concrete, or substantial documentation (such as a permanent resident card or information from another agency) that contradicts the declaration of citizenship made by an applicant or participant, an investigation will be conducted and the individual given an opportunity to present relevant information.

The HA will deny or terminate assistance based on the submission of false information or misrepresentation.

Procedure for Denial or Termination

If the family (or any member) claimed eligible immigrant status and the INS primary and secondary verifications failed to document the status, the family may make an appeal to the INS and request a hearing with the HA either after the INS appeal or in lieu of the INS appeal.

After the HA has made a determination of ineligibility, the family will be notified of the determination and the reasons and informed of the option for prorated assistance (if applicable).

#### E. ZERO (\$0) ASSISTANCE TENANTS

#### **HAP Contracts Prior to 10/2/95**

For contracts which were effective prior to 10/2/95, the HA is liable for unpaid rent and damages if the family vacates during the allowable 12 months after the last HAP payment. The

HA must perform all of the functions normally required, such as reexaminations and inspections.

The participant will be notified of the right to remain on the program at \$0 assistance for 12 months. If the family is still in the unit after 12 months, the assistance will be terminated.

In order for a family to move to another unit during the 12 month, the rent for the new unit would have to be high enough to necessitate a housing assistance payment.

# **HAP Contracts On or After 10/2/95** [24 CFR 982.455 (a)]

For contracts effective on or after 10/2/95, the HA has no liability for unpaid rent or damages, and the family may remain in the unit at \$0 assistance for up to 180 days after the last HAP payment. If the family is still in the unit after 180 days, the assistance will be terminated. If, within the 180 day timeframe, an owner rent increase or a decrease in the Total Tenant Payment causes the family to be eligible for a housing assistance payment, the HA will resume assistance payments for the family.

In order for a family to move to another unit during the 180 days, the rent for the new unit would have to be high enough to necessitate a housing assistance payment.

# F. OPTION NOT TO TERMINATE FOR MISREPRESENTATION

[24 CFR 982.551, 982.552(c)]

If the family has misrepresented any facts that caused the HA to overpay assistance, the HA may choose not to terminate and may offer to continue assistance provided that the family executes a Repayment Agreement and makes payments in accordance with the agreement or reimburses the HA in full.

# G. MISREPRESENTATION IN COLLUSION WITH OWNER

[24 CFR 982.551, 982.552 (c)]

If the family intentionally, willingly, and knowingly commits fraud or is involved in any other illegal scheme with the owner, the HA will deny or terminate assistance.

In making this determination, the HA will carefully consider the possibility of overt or implied intimidation of the family by the owner and the family's understanding of the events.

# H. MISSED APPOINTMENTS AND DEADLINES [24 CFR 982.551, 982.552 (c)]

It is a Family Obligation to supply information, documentation, and certification as needed for the HA to fulfill its responsibilities. The HA schedules appointments and sets deadlines in order to obtain the required information. The Obligations also require that the family allow the HA to inspect the unit, and appointments are made for this purpose.

An applicant or participant who fails to keep an appointment, or to supply information required by a deadline without notifying the HA, may be sent a Notice of Denial or Termination of Assistance for failure to provide required information, or for failure to allow the HA to inspect the unit.

The family will be given information about the requirement to keep appointments and the number of times appointments will be rescheduled, as specified in this Plan.

Appointments will be scheduled and time requirements will be imposed for the following events and circumstances:

Eligibility for Admissions
Verification Procedures
Certificate/Voucher Issuance and Briefings
Housing Quality Standards and Inspections
Recertifications
Appeals

Acceptable reasons for missing appointments or failing to provide information by deadlines are:

Medical emergency Incarceration Family emergency

#### Procedure when Appointments are Missed or Information not Provided

For most purposes in this Plan, the family will be given **two** opportunities before being issued a notice of termination or denial for breach of a family obligation.

After issuance of the termination notice, if the family offers to correct the breach within the time allowed to request a hearing:

The termination will be rescinded after the family cures the breach.

#### Chapter 16

#### OWNER DISAPPROVAL AND RESTRICTION

#### **INTRODUCTION**

It is the policy of the HA to recruit owners to participate in the Certificate and Voucher program. The HA will provide owners with prompt and professional service in order to maintain an adequate supply of available housing throughout the jurisdiction of the HA. The regulations define when the HA must disallow an owner participation in the program, and they provide the HA discretion to disapprove or otherwise restrict the participation of owners in certain categories. This Chapter describes the criteria for owner disapproval, and the various penalties for owner violations.

# **A. DISAPPROVAL OF OWNER** [24 CFR 982.306, 982.54(d)(8)]

The owner does not have a right to participate in the program. For purposes of this section, "owner" includes a principal or other interested party.

The HA will disapprove the owner for the following reasons:

HUD has informed the HA that the owner has been disbarred, suspended, or subject to a limited denial of participation under 24 CFR part 24.

HUD has informed the HA that the federal government has instituted an administrative or judicial action against the owner for violation of the Fair Housing Act or other federal equal opportunity requirements and such action is pending.

HUD has informed the HA that a court or administrative agency has determined that the has owner violated the Fair Housing Act or other federal equal opportunity requirements.

Unless their lease was effective prior to June 17, 1998, the owner may not be a parent, child, grandparent, grandchild, sister or brother of any family member. The HA will waive this restriction as a reasonable accommodation for a family member who is a person with a disability.

In cases where the owner and tenant bear the same last name, the HA may, at its discretion, require the family and or owner to certify whether they are related to each other in any way.

The owner has violated obligations under a housing assistance payments contract under Section 8 of the 1937 Act (42 U.S.C. 1437f).

The owner has violated any obligation under the HAP contract for the dwelling unit, including the owner's obligations to maintain the unit to HQS, including any standards the HA has adopted in this policy.

The owner has committed fraud, bribery or any other corrupt act in connection with any federal housing program.

The owner has engaged in drug trafficking.

The owner has a history or practice of non-compliance with the HQS for units leased under the tenant-based programs or with applicable housing standards for units leased with project-based Section 8 assistance or leased under any other federal housing program.

# **B. OWNER RESTRICTIONS AND PENALTIES** [24 CFR 982.302(a)(8), 982.453]

If an owner has committed fraud or abuse or is guilty of frequent or serious contract violations, the HA will restrict the owner from future participation in the program for a period of time commensurate with the seriousness of the offense. The HA may also terminate some or all contracts with the owner.

Before imposing any penalty against an owner the HA will review all relevant factors pertaining to the case, and will consider such factors as the owner's record of compliance and the number of violations.

See Program Integrity Addendum for guidance as to how owner fraud will be handled.

#### C. CHANGE IN OWNERSHIP

A change in ownership does not require execution of a new contract.

The HA may approve the assignment of the HAP contract at the old owner's request. The HA may approve the assignment, since they are a party to the contract. The HA may deny approval of assignment of the contract, for any of the reasons listed in Section A. of this chapter.

#### Reserved

#### Chapter 17

# CLAIMS, MOVE-OUT AND CLOSE-OUT INSPECTIONS (For HAP Contracts Effective Before October 2, 1995)

#### INTRODUCTION

This Chapter describes the HA's policies, procedures and standards for servicing HAP Contracts which were effective before October 2, 1995. Certificate and Voucher contracts in this category have provisions for the HA's liability to owners when families move out. Vouchers and Certificates have a provision for damages, and Certificates, in addition, have a provision for vacancy loss.

#### A. OWNER CLAIMS

Under HAP Contracts effective prior to October 2, 1995, owners may make "special claims" for damages, unpaid rent, and vacancy loss (vacancy loss cannot be claimed in the Voucher Program) after the tenant has vacated the unit.

Owner claims for payment for unpaid rent, damages, or vacancy loss will be reviewed for accuracy and completeness and compared with records in the file. The HA establishes standards by which to evaluate claims, but the burden of proof rests with the owner.

If vacancy loss is claimed, the HA will ascertain whether or not the family gave proper notice of its intent to move. The file will also be reviewed to verify owner compliance at the time the contract was terminated.

The HA will pay properly filed claims to the owner as a function of the contract, but the tenant is ultimately responsible to reimburse the HA for claims paid to the owner.

# **B.** UNPAID RENT

Unpaid rent only applies to the tenant's portion of rent while the tenant is in residence under the assisted lease. It does not include the tenant's obligation for rent beyond the termination date of the HAP Contract.

Separate agreements are not considered a tenant obligation under the lease and the HA will not reimburse the owner for any claims under these agreements.

# C. VACANCY LOSS IN THE CERTIFICATE PROGRAM

Vacancy Loss is applicable to the Certificate Program <u>only</u>. Vacancy loss is paid if the move was in violation of the notice requirements in the lease, or the result of an eviction.

In order to claim vacancy loss, the unit must be available for lease and the landlord must:

- 1. Notify the HA within **48** hours upon learning of the vacancy, or prospective vacancy, and
- 2. Pursue all possible activities to fill the vacancy, including, but not limited to:
  - a. Contacting applicants on the owner's waiting list, if any;
  - b. Seeking eligible applicants by listing the unit with the HA,
  - c. Advertising the availability of the unit, and
  - d. Not rejecting potentially e ligible applicants except for good cause.

In the event that a unit becomes vacant because of death, the HA will permit the owner to keep the HAP for the month in which the tenant died.

If the tenant moves *after* the date given on their notice of intent to vacate, the landlord may claim vacancy loss by providing acceptable documentation that there was a bona fide prospective tenant to whom the unit could have been rented.

The owner must be present during the move-out inspection and only damages claimed by the owner are reimbursable.

All claims for damages must be supported by the actual bills for materials and labor and a copy of the canceled checks or other receipts documenting payment. Estimates are not acceptable.

Bills from individuals providing labor must include their name, address and phone number. The landlord may not bill himself/herself for labor since that is not considered by the HA to be an "actual cost." However, the actual cost of the owner's employees' labor, such as the resident manager, to make repairs may be included.

The HA may require verification of purchase date, quality, and price of replaced items in 10/1/99 AdminPlan

order to calculate depreciation.

Damages which were caused during tenancy, were repaired and billed, but remain unpaid at move-out, can be considered "other items due under the lease" and included in the claim.

Eligible items to be included on the damage claim must have been a tenant responsibility under the lease or State law.

Claims for unpaid utility bills cannot be approved as part of a claim, except municipal water and sewer bills for which the owner is left liable.

Claims for normal wear and tear, previously existing conditions, and routine turnover preparation are not paid.

The HA may inspect the unit to verify that repairs were made.

# D. MOVE-OUT AND CLOSE-OUT INSPECTIONS

Move-out inspections are performed after the tenant has vacated the unit. These inspections are performed to assess the condition of the unit, not to evaluate the HQS.

There will be no move-out inspections of units with contracts effective on or after October 2, 1995.

If the contract was terminated due to owner breach, or the owner was in violation of the contract at the time that it was terminated, there will be no entitlement to claims and therefore no inspection.

The owner and tenant will be notified of the date and time of the inspection.

A damage claim will not be approved *unless* the move-out inspection is requested and completed prior to any work being done.

#### E. PROCESSING CLAIMS

Any amount owed by the tenant to the owner for unpaid rent or damages will first be deducted from the maximum security deposit which the owner could have collected under the program rules. If the maximum allowable security deposit is insufficient to reimburse the owner for the unpaid tenant rent or other amounts which the family owes under the lease, the owner may request reimbursement from the HA up to the limits for each program.

If the owner claims vacancy loss, the security deposit that s/he collected or could have collected **will not** be deducted from the vacancy loss claim.

After a determination has been made, the HA will notify the family in writing of the decision. If it has been determined that the family owes money, the HA will pursue collection to repay either in a lump sum or through a payment agreement. The notice will warn the family that their assistance may be terminated and they may be denied future participation in the program if they do not reimburse the HA as required.

# Other Requirements for Claims Processing

No claims will be paid for a unit which is vacant as the result of the landlord voluntarily moving a family to another unit owned by the same landlord.

All unpaid rent, damage, and vacancy loss claim forms must be fully complete when they are submitted, and they must be submitted within thirty days of the date the owner learned of the move-out.

# Chapter 18

# OWNER OR FAMILY DEBTS TO THE HA

#### **INTRODUCTION**

This Chapter describes the HA's policies for the recovery of monies which have been overpaid for families, and to owners. It describes the methods that will be utilized for collection of monies and the guidelines for different types of debts. It is the HA's policy to meet the informational needs of owners and families, and to communicate the program rules in order to avoid owner and family debts. Before a debt is assessed against a family or owner, the file must contain documentation to support the HA's claim that the debt is owed. The file must further contain written documentation of the method of calculation, in a clear format for review by the owner, the family or other interested parties.

When families or owners owe money to the HA, the HA will make every effort to collect it. The HA will use a variety of collection tools to recover debts including, but not limited to:

Requests for lump sum payments Payment agreements Abatements

# A. PAYMENT AGREEMENT FOR FAMILIES [24 CFR 792.103, 982.552 (b)(6-8)]

A Payment Agreement as used in this Plan is a document entered into between the HA and a person who owes a debt to the HA. It is similar to a promissory note, but contains more details regarding the nature of the debt, the terms of payment, any special provisions of the agreement, and the remedies available to the HA upon default of the agreement.

The maximum length of time the HA will enter into a payment agreement with a family is one year.

The minimum monthly amount of monthly payment for any payment agreement is \$50.00.

There are some circumstances in which the HA will not enter into a payment agreement. They are:

If the family already has a Payment Agreement in place.

If the HA determines that the family committed program fraud.

#### **B. DEBTS OWED FOR CLAIMS** [24 CFR 792.103, 982.552 (b)(6-8)]

If a family owes money to the HA for claims paid to an owner:

The HA will require the family to pay the amount in full.

If the family is currently participating in the program, a Payment Agreement may be established, but the full amount of the debt must be repaid in one year.

#### **Late Payments**

A payment will be considered to be in arrears if:

The payment is not received by the close of the business day five working days after the due date.

If the family's payment agreement is in arrears, the HA will:

Require the family to pay the balance in full, and terminate assistance at the next annual anniversary date if the debt is not repaid.

If the family requests a move to another unit and has a payment agreement in place for the payment of an owner claim, and the payment agreement is not in arrears:

The family will be required to pay the balance in full prior to the issuance of a certificate or voucher.

If the family requests a move to another unit and is in arrears on a payment agreement for the payment of an owner claim:

The family will be required to pay the balance in full, or be terminated from the program.

# C. DEBTS DUE TO MISREPRESENTATIONS/NON-REPORTING OF INFORMATION [24 CFR 982.163]

HUD's definition of program fraud and abuse is a single act or pattern of actions that:

- Constitutes false statement, omission, or concealment of a substantive fact, made with intent to deceive or mislead, and that results in payment of Section 8 program funds in violation of Section 8 program requirements.

#### Family Error/Late Reporting

Families who owe money to the HA due to the family's failure to report increases in income will be required to repay in accordance with the guidelines in the Payment Agreement Section of this Chapter.

# **D. GUIDELINES FOR PAYMENT AGREEMENTS** [24 CFR 982.552(b)(8)]

Payment Agreements will be executed between the HA and the head of household and spouse or co-head.

A Payment Agreement will be considered to be in default when it is in arrears for five working days.

Monthly payments may be decreased in cases of family hardship and if requested with reasonable notice from the family, verification of the hardship, and the approval of the Director of Community Services.

<u>Additional Monies Owed</u>: If the family already has a Payment Agreement in place and incurs an additional debt to the HA:

The HA will not enter into more than one Payment Agreement with the family.

#### **E. OWNER DEBTS TO THE HA** [24 CFR 982.453(b)]

If the HA determines that the owner has retained Housing Assistance or Claim Payments the owner is not entitled to, the HA may reclaim the amounts from future Housing Assistance or Claim Payments owed the owner for any units under contract.

If future Housing Assistance or Claim Payments are insufficient to reclaim the amounts owed, the HA will:

Require the owner to pay the amount in full within thirty days.

Restrict the owner from future participation.

# F. WRITING OFF DEBTS

Debts will be written off if:

A determination is made that the debtor is judgment proof.

The debtor is deceased.

#### Reserved

#### Chapter 19

# **COMPLAINTS AND APPEALS**

#### INTRODUCTION

The informal hearing requirements defined in HUD regulation are applicable to participating families who disagree with an action, decision, or inaction of the HA. This Chapter describes the policies, procedures and standards to be used when families disagree with an HA decision. The procedures and requirements are explained for preference denial meetings, informal reviews and hearings. It is the policy of the HA to ensure that all families have the benefit of all protections due to them under the law.

# A. COMPLAINTS TO THE HA

The HA will respond promptly to complaints from families, owners, employees, and members of the public. All complaints will be documented. The HA **may** require that complaints other than HQS violations be put in writing. HQS complaints may be reported by telephone.

# **Categories of Complaints**

1. Complaints from families: If a family disagrees with an action or inaction of the HA or owner.

# Complaints from families will be referred to the Program Management Assistant.

2. Complaints from owners: If an owner disagrees with an action or inaction of the HA or a family.

#### Complaints from owners will be referred to the Program Management Assistant.

3. Complaints from staff: If a staff person reports an owner or family either violating or not complying with program rules.

Complaints from staff will be referred to the Program Management Assistant.

4. Complaints from the general public: Complaints or referrals from persons in the community in regard to the HA, a family or an owner.

Complaints from the general public will be referred to the Program Management Assistant.

The HA hearing procedures will be provided to families in the briefing packet.

# **B. PREFERENCE DENIALS** [24 CFR 5.415]

When the HA denies a preference to an applicant, the family will be notified in writing of the specific reason for the denial and offered the opportunity for a meeting with HA staff to discuss the reasons for the denial and to dispute the HA's decision.

The person who conducts the meeting must be:

Any officer or employee of the HA including the person who made the decision.

# C. INFORMAL REVIEW PROCEDURES FOR APPLICANTS

[24 CFR 982.54(d)(12), 982.554]

Reviews are provided for applicants who are denied assistance before the effective date of the HAP Contract. The exception is that when an applicant is denied assistance for citizen or eligible immigrant status, the applicant is entitled to an informal hearing.

When the HA determines that an applicant is ineligible for the program, the family must be notified of their ineligibility in writing. The notice must contain:

The reason(s) they are ineligible,

The procedure for requesting a review if the applicant does not agree with the decision, and

The time limit for request ing a review.

The HA must provide applicants with the opportunity for an Informal Review of decisions denying:

Listing on the HA's waiting list Issuance of a Certificate or Voucher Participation in the program

Informal Reviews are not required for established policies and procedures and HA determinations such as:

- 1. Discretionary administrative determinations by the HA
- 2. General policy issues or class grievances
- 3. A determination of the family unit size under the HA subsidy standards
- 4. Refusal to extend or suspend a Certificate or Voucher
- 5. Disapproval of lease
- 6. Determination that unit is not in compliance with HQS
- 7. Determination that unit is not in accordance with HQS due to family size or composition

# **Procedure for Review**

A request for an Informal Review must be received **in writing** by the close of the business day, no later than **ten calendar** days from the date of the HA's notification of denial of assistance. The informal review will be scheduled within **ten calendar** days from the date the request is received.

The Informal Review may not be conducted by the person who made or approved the decision under review, nor a subordinate of such person.

The Review may be conducted by:

# A staff person who is at the Director of Community Services' level or above.

The applicant will be given the option of presenting oral or written objections to the decision. Both the HA and the family may present evidence and witnesses. The family may use an attorney or other representative to assist them at their own expense.

#### The review may be conducted by mail and/or telephone if acceptable to both parties.

A Notice of the Review findings will be provided in writing to the applicant within ten calendar days after the review. It shall include the decision of the review officer, and an explanation of the reasons for the decision.

All requests for a review, supporting documentation, and a copy of the final decision will be retained in the family's file.

# **D. INFORMAL HEARING PROCEDURES** [24 CFR 982.555(a-f), 982.54(d)(13)]

When the HA makes a decision regarding the eligibility and/or the amount of assistance, applicants and participants must be notified in writing. The HA will give the family prompt notice of such determinations which will include:

The proposed action or decision of the HA;

The date the proposed action or decision will take place;

The family's right to an explanation of the basis for the HA's decision.

The procedures for requesting a hearing if the family disputes the action or decision;

The time limit for requesting the hearing.

The HA must provide participants with the opportunity for an Informal Hearing for decisions related to any of the following HA determinations:

- 1. Determination of the family's annual or adjusted income and the computation of the housing assistance payment
- 2. Appropriate utility allowance used from schedule
- 3. Family unit size determination under HA subsidy standards
- 4. Determination that Certificate program family is underoccupied in their current unit and a request for exception is denied
- 5. Determination to terminate assistance for any reason.
- 6. Determination to terminate a family's FSS Contract, withhold supportive services, or propose forfeiture of the family's escrow account.

The HA must always provided the opportunity for an informal hearing before termination of assistance.

Informal Hearings are not required for established policies and procedures and HA determinations such as:

- 1. Discretionary administrative determinations by the HA
- 2. General policy issues or class grievances
- 3. Establishment of the HA schedule of utility allowances for families in the program

- 4. An HA determination not to approve an extension or suspension of a certificate or voucher term
- 5. An HA determination not to approve a unit or lease
- 6. An HA determination that an assisted unit is not in compliance with HQS (HA must provide hearing for family breach of HQS because that is a family obligation determination)
- 7. An HA determination that the unit is not in accordance with HQS because of the family size
- 8. An HA determination to exercise or not exercise any right or remedy against the owner under a HAP contract

# **Notification of Hearing**

It is the HA's objective to resolve disputes at the lowest level possible, and to make every effort to avoid the most severe remedies. However, if this is not possible, the HA will ensure that applicants and participants will receive all of the protections and rights afforded by the law and the regulations.

When the HA receives a request for an informal hearing, a hearing shall be scheduled within **ten calendar** days. The notification of hearing will contain:

- 1. The date and time of the hearing
- 2. The location where the hearing will be held
- 3. The family's right to bring evidence, witnesses, legal or other representation at the family's expense
- 4. The right to view any documents or evidence in the possession of the HA upon which the HA based the proposed action and, at the family's expense, to obtain a copy of such documents prior to the hearing.
- 5. A notice to the family that the HA will request a copy of any documents or evidence the family will use at the hearing.

# **The HA's Hearing Procedures**

After a hearing date is agreed to, the family may request to reschedule only upon showing "good cause," which is defined as an unavoidable conflict which seriously affects the health, safety or welfare of the family.

If a family does not appear at a scheduled hearing and has not rescheduled the hearing in advance, the family must contact the HA within 48 hours, excluding weekends and holidays. The HA will reschedule the hearing only if the family can show good cause for the failure to appear.

Families have the right to:

Present written or oral objections to the HA's determination.

Examine the documents in the file which are the basis for the HA's action, and all documents submitted to the Hearing Officer;

Copy any relevant documents at their expense;

Present any information or witnesses pertinent to the issue of the hearing;

Request that HA staff be available or present at the hearing to answer questions pertinent to the case; and

Be represented by legal counsel, advocate, or other designated representative at their own expense.

In addition to other rights contained in this Chapter, the HA has a right to:

Present evidence and any information pertinent to the issue of the hearing;

Be notified if the family intends to be represented by legal counsel, advocate, or another party;

Examine and copy any documents to be used by the family prior to the hearing;

Have its attorney present; and

Have staff persons and other witnesses familiar with the case present.

The Informal Hearing shall be conducted by the Hearing Officer appointed by the HA who is neither the person who made or approved the decision, nor a subordinate of that person. The HA appoints hearing officers who:

# Are HA management

# Are professional mediators or arbitrators.

The hearing shall concern only the issues for which the family has received the opportunity for hearing. Evidence presented at the hearing may be considered without regard to admissibility under the rules of evidence applicable to judicial proceedings.

No documents may be presented which have not been provided to the other party before the hearing if requested by the other party. "Documents" includes records and regulations.

The Hearing Officer may ask the family for additional information and/or might adjourn the Hearing in order to reconvene at a later date, before reaching a decision.

# If the family misses an appointment or deadline ordered by the Hearing Officer, the action of the HA shall take effect and another hearing will not be granted.

The Hearing Officer will determine whether the action, inaction or decision of the HA is legal in accordance with HUD regulations and this Administrative Plan based upon the evidence and testimony provided at the hearing. Factual determinations relating to the individual circumstances of the family will be based on a preponderance of the evidence presented at the hearing.

A notice of the Hearing Findings shall be provided in writing to the HA and the family within ten calendar days and shall include:

A clear summary of the decision and reasons for the decision;

If the decision involves money owed, the amount owed;

The date the decision goes into effect.

The HA is not bound by hearing decisions:

Which concern matters in which the HA is not required to provide an opportunity for a hearing

Which conflict with or contradict to HUD regula tions or requirements;

Which conflict with or contradict Federal. State or local laws: or

Which exceed the authority of the person conducting the hearing.

The HA shall send a letter to the participant if it determines the HA is not bound by the Hearing Officer's determination within ten calendar days. The letter shall include the HA's reasons for the decision.

All requests for a hearing, supporting documentation, and a copy of the final decision will be retained in the family's file.

# E. HEARING AND APPEAL PROVISIONS FOR "RESTRICTIONS ON ASSISTANCE TO NON-CITIZENS" [24 CFR Part 5, Subpart E]

Assistance to the family may not be delayed, denied or terminated on the basis of immigration status at any time prior to the receipt of the decision on the INS appeal.

Assistance to a family may not be terminated or denied while the HA hearing is pending but assistance to an applicant may be delayed pending the HA hearing.

# **INS Determination of Ineligibility**

If a family member claims to be an eligible immigrant and the INS SAVE system and manual search do not verify the claim, the HA notifies the applicant or participant within ten days of their right to appeal to the INS within thirty days or to request an informal hearing with the HA either in lieu of or subsequent to the INS appeal.

If the family appeals to the INS, they must give the HA a copy of the appeal and proof of mailing or the HA may proceed to deny or terminate. The time period to request an appeal may be extended by the HA for good cause.

The request for an HA hearing must be made within fourteen days of receipt of the notice offering the hearing or, if an appeal was made to the INS, within fourteen days of receipt of that notice.

After receipt of a request for an informal hearing, the hearing is conducted as described in section D of this chapter for both applicants and participants. If the hearing officer decides that the individual is not eligible, and there are no other eligible family members the HA will:

Deny the applicant family

Defer termination if the family is a participant and qualifies for deferral

Terminate the participant if the family does not qualify for deferral

If there are eligible members in the family, the HA will offer to prorate assistance or give the family the option to remove the ineligible members.

All other complaints related to eligible citizen/immigrant status:

If any family member fails to provide documentation or certification as required by the regulation, that member is treated as ineligible. If all family members fail to provide, the family will be denied or terminated for failure to provide.

Participants whose termination is carried out after temporary deferral may not request a hearing since they had an opportunity for a hearing prior to the termination.

Participants whose assistance is pro-rated (either based on their statement that some members are ineligible or due to failure to verify eligible immigration status for some members after exercising their appeal and hearing rights described above) are entitled to a hearing based on the right to a hearing regarding determinations of tenant rent and Total Tenant Payment.

Families denied or terminated for fraud in connection with the non-citizens rule are entitled to a review or hearing in the same way as terminations for any other type of fraud.

# F. MITIGATING CIRCUMSTANCES FOR APPLICANTS/PARTICIPANTS WITH DISABILITIES [24 CFR 982.204, 982.552(c)]

When applicants are denied placement on the waiting list, or the HA is terminating assistance, the family will be informed that presence of a disability may be considered as a mitigating circumstance during the informal review process.

# Reserved